Presidential Decree On national objectives and strategic tasks of Russian Federation’s development in the period up to 2024

PRESIDENT OF RUSSIAN FEDERATION

DECREE № 204

Signed 07 May 2018

On national objectives and strategic tasks of Russian Federation’s development in the period up to 2024

To facilitate breakthrough scientific, technological and socio-economic development of Russian Federation, increase of population, increase of standard of living, creation of comfortable living environment and to create conditions and opportunities for self-realization and development of talents of every person, I hereby ORDER:

1. Government of Russian Federation to ensure attainment of following national objectives of development of Russian Federation in the period up to 2024:
   a) Securing sustained natural growth of population in Russian Federation;
   b) increasing life expectancy to 78 years (by 2030 – to 80 years);
   c) Securing sustained growth of citizen’s real income, as well as growth of pensions above the level of inflation;
   d) halving the poverty rate in Russian Federation;
   e) Improving living conditions of no less than 5 million families per year;
   f) acceleration of technological development of Russian Federation, increasing in the number of organization implementing technological innovations to no less than 50 percent of the total number of organizations;
   g) ensuring accelerated implementation of digital technologies in economy and social sphere;
   h) securing the Russian federation’s place amongst the top five world economies, ensuring economic growth at a rate above world average while sustaining macroeconomic stability, which includes keeping inflation rate at a level not higher than 4 percent;
   i) creation of high-productive export-oriented subsector in basic sectors of economy, first of all in manufacturing and agriculture industries. Such subsector
should be manned by highly-skilled personnel and develop on the basis of modern
technologies;

2. Government of the Russian Federation is to:

a) adopt by 1 of October 2018 General Directions of activities of Government of
the Russian Federation for the period up to 2024, as well as Projection of
socioeconomic development of Russian Federation for the same period,
establishing mechanisms and resourcing for attainment of national objectives
specified in paragraph 1 of this Decree;

b) develop (amend) according to national objectives specified in paragraph 1 of
this Decree, in conjunction with federal and regional public authorities and present
for review by Presidential Council for Strategic Development and Priority Projects
by the 1 October 2018 national projects (programmes) in following areas:

Demography
Healthcare
Education
Housing and urban environment
Ecology
Safe and high-quality roads
Labor productivity and support of employment
Science
Digital economy
Culture
Small and medium-sized business and support of sole proprietorship
International cooperation and export.

3. Government of the Russian Federation while preparing national programme of
demographic development must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Increase of healthy life expectancy to 67 years;
Increase of total fertility rate to 1.7;
Increase of percentage of citizens leading healthy lifestyle, as well as increase the percentage of citizens systematically engaged in physical fitness and sports;

b) Completion of following tasks:

Implementation of mechanism of financial support of families at the childbirth

Creation of conditions for employment of women with children, including 100 percent availability of preschool education facilities for children below age of 3 (by 2024);

Development and implementation of programme for systemic support and increase of quality of life for citizens of senior generations;

Creation of system of motivation for citizens to lead a healthy lifestyle, including healthy diet and rejection of unhealthy habits;

Creation of conditions for all groups and categories of population to engage in physical fitness activities, sports, mass sports, including increase of availability of sport infrastructure, as well as preparation of sports reserve.

4. Government of the Russian Federation while preparing national project for healthcare must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Lowering mortality rate amongst working-age population (to 350 cases per 100,000 population), mortality rate from circulatory system diseases (to 450 cases per 100,000 population), mortality rate from tumors, including malignant ones (to 185 cases per 100,000 population), infant mortality rate (to 4,5 cases per 1000 births);

Elimination of personnel deficit in primary medical care facilities;

Ensuring annual preventive medical examination coverage for all citizens;

Ensuring optimal availability of primary medical care facilities for population (including residents of settlements situated in remote areas);

Optimization of work of primary medical care facilities, reducing wait time for citizens in said facilities, simplifying procedures for setting up appointment with a doctor;

Increasing volume of exported medical services no less than fourfold compared to 2017 level (to 1 billion USD annually);

b) Completion of following tasks:
Completion of development of primary medical facilities’’ network with use of geospatial information system for the purposes of healthcare, given the need to build outpatient medical facilities and midwife centers in settlements with population between 100 and 2,000 as well as taking into account use of mobile medical complexes in settlements with population below 100;

5. Government of the Russian Federation while preparing national project for education must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Ensuring global competitiveness of Russian education, securing Russia’s place amongst top ten leading countries for quality of general education;

Raising harmoniously-developed and socially responsible individuals on the foundation of moral and spiritual values of peoples of Russia

b) Completion of following goals:

Implementation of new educational methods and technologies on all levels of basic and secondary general education, which should ensure successful development of basic skills and abilities, increase students’ motivation to learn and level of their involvement in the process of education, as well as updating the content and perfecting methods of education in “Technology” educational domain;

Creation of effective system for identifying, support and development of talents and abilities of children and youth, based on the principles of justice and universality and which objectives should be self-determination and vocational guidance of all students;

Creation of conditions for early development of children below age of three, implementation of a program for psychological, pedagogical, methodological and consultative assistance to parents, whose children receive in-family pre-school education;

Creation of modern and safe digital environment for education, which ensure high quality and accessibility of all types and levels of education;

Implementation of national system for professional growth of teaching staff, encompassing no less than 50 percent of teachers in general-education schools;

Modernization of vocational education, including by implementation of adaptive, practical-oriented and flexible educational programs;
Creation of a system for constant updating of professional knowledge by employed citizens, as well as for learning new professional skills, including obtaining expertise in the area of digital economy by all who willing;

Creation of a system of vocational contests with objectives to provide citizens with opportunities for professional and career growth;

Creation of conditions for development of mentorship, support of civil initiatives and projects, including in the area of volunteering;

Doubling the number of foreign nationals receiving education at Russian high education and science facilities, as well as implementation of set of measures to employ best of them in Russian Federation.

6. Government of the Russian Federation while preparing national project for housing and urban environment must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Provision of affordable housing for families with average income (including creation of an option to buy (build) housing with use of mortgage with interest rate below 8 percent;

Increase of housing construction volume to no less than 120 million square meters annually;

Radical increase of the comfort level of urban environment, increase of index for quality of urban environment for 30 percent, halving the number of cities with adverse urban environment as calculated in said index;

Creation of mechanism for direct citizen participation in creation of comfortable urban environment, increase of proportion of citizens participating in resolving the matters of urban environment to 30 percent;

Ensuring steady decrease of housing stock that is unsuitable for a living;

b) Completion of the following tasks:

Perfecting mechanisms of financing housing construction, including development of mortgage securities market and gradual shift from attracting funds into participatory construction of apartment buildings and other real estate objects to other forms of financing housing construction, which should ensure citizen rights’ protection and reduction of risks for them;

Modernization of construction industry and increase of quality of industrial construction of housing, including through imposing restrictions on use of obsolete
technologies and through promotion of implementation of cutting-edge technologies in design and construction, perfecting of the mechanisms of state support for construction of standard housing;

Decrease of administrative burden on developers, perfecting legal framework and procedures of regulating housing construction activities;

Ensuring efficient use of lands for purpose of mass housing construction under conditions of preservation and development of green funds and territories that contains objects of ecological, historic and cultural, recreational, wellness or other importance;

Creation of mechanisms for development of comfortable urban environment, complex development of cities and pother settlements with taking into account index of quality of urban environment;

Creation of mechanisms of resettlement of citizens from housing that is unsuitable for a living, which should ensure observation of housing rights as stated by laws of Russian Federation;

7. Government of the Russian Federation while preparing national project for ecology must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Effective managements od industrial and consumer waste, including elimination of all unsanctioned dump sites within cities’ limits, identified as such by 01 January 2018;

Radical decrease of atmospheric air pollution in large industrial centers, including decrease of aggregate amount of air pollution emissions in most polluted cities by no less than 20 percent;

Increase of quality of drinking water, consumed by population, including for residents of settlements that do not have modern systems of centralized water supply;

Ecological rehabilitation of water bodies, including river Volga and preservation of unique water systems, including lakes Baikal and Teletskoe;

Preservation of biological diversity, including via creation of no less than 24 specially protected natural areas;

b) Completion of the following goals:

Creation of comprehensive system of solid household waste management, including elimination of dump sites and recultivation of lands where it was
situated, creation of conditions for recycling of all industrial and consumer waste, disposal of which are prohibited;

Creation and efficient operation of a system for civil control, aimed at identification and elimination of unsanctioned dump sites throughout territories of all constituents of Russian Federation;

Creation of modern infrastructure for safe management of waste with first and second hazard classes, and elimination of most hazardous objects of accumulated environmental damage;

Implementation of comprehensive plans for lowering air pollution emissions in big industrial centers, including cities Bratsk, Krasnoyarsk, Lipetsk, Magnitogorsk, Mednogorsk, Nizhniy Tagil, Novokuznetsk, Norilsk, Omsk, Chelyabinsk, Cherepovets and Chita, with taking into account summary calculations for permissible negative environmental impact in each of those cities;

Ensuring use of a system of environmental management based off best available technologies by all object with significant negative environmental impact;

Increasing the quality of drinking water via modernization of water supply system with use of prospective technologies of water preparation, including technologies developed by military-industrial complex;

Environmental rehabilitation of water bodies, including implementation of project, aimed at three-fold decrease of proportion of contaminated wastewater, discharged into river Volga, sustainable operation of water management complex of Lower Volga and preservation of Volga-Akhtuba floodplain’s ecosystem;

Preservation of unique water bodies, including implementation of project for preservation of lake Baikal and measures for litter-cleaning coasts and coastal zones of lakes Baikal, Teletskoe, Ladoga, Onega and of rivers Volga, Don, Ob, Yenisei, Amur, Ural, Pechora;

Preservation of biological diversity, including increasing acreage of specially protected natural areas, by 5 million hectares, reintroduction of rare animal species, creation of infrastructure for environmental tourism in national parks, as well as preservation of forests, including via reforestation of all areas where forests has been cut down or otherwise destroyed;

8. Government of the Russian Federation while preparing national project for creation of safe and high-quality toads must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:
Increase of proportion of regional roads meeting statutory requirements in their total length to no less than 50 percent (compared to their length as at 31 December 2017), as well as adoption of said requirements by regional public authorities, which should be based on federal-level requirements for road safety;

Decrease of share of overloaded federal and regional roads by no less than 10 percent in their total length as compared to 2017;

Twofold decrease in number of accident concentration sections (accident-prone areas) of road network as compared to 2017;

Decrease of road accidents–related mortality by a factor of 3.5 as compared to 2017 – to a level not exceeding 4 deaths per 100,000 population (zero mortality by 2030);

b) Completion of the following tasks:

Increasing proportion of roads meeting statutory requirements in biggest urban agglomerations to 85 percent of their total length;

Adoption of new mechanisms of development and maintenance of road network, including use of infrastructural mortgage, life-cycle contracting and best technologies and materials;

Increasing disbursement rate to regional budgets for revenues from excise duties on fuel and lubricants to 100 percent;

Implementation of publicly accessible system for control of accumulation and spending of road funds on all levels (in 2019);

Creation of mechanisms of economic stimulation of preservation of regional and municipal roads;

Implementation of new technological requirements and standards for outfitting the roads, including standards based on digital technologies, aimed at elimination of accident concentration sections;

Implementation of technologies for automation and robotization of traffic management and traffic rules compliance oversight;

Increasing penalties for drivers who violate traffic rules, as well as increasing requirements for the level of their professional training;

9. Government of the Russian Federation while executing in tandem with regional public authorities national programme for labor productivity and support of employment must ensure by 2024:
a) Attainment of the following objectives and benchmark figures:

Increase of labor productivity on middle and big-sized enterprises of basic non-resource-based sectors of economy by no less than 5 percent annually;

Bringing into participation in aforementioned programme at least 10 regions of Russian Federation annually;

Bringing into participation in aforementioned programme at least 10,000 middle and big-sized enterprises of basic non-resource-based sectors of economy;

b) Completion of the following tasks:

Stimulating implementation of cutting-edge management, organizational and technological solutions for increase in labor productivity and equipment modernization, including via tax preferences;

Reducing statutory and administrative limitations which prevents labor productivity growth, as well as phase out of non-productive and obsolete jobs;

Creation of a system for methodological and organizational support of labor productivity growth at enterprises;

Creation of a system for personnel training aimed at teaching of foundations of labor productivity growth, including via use of digital technologies and platform solutions.

10. Government of the Russian Federation while preparing national project for science must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Ensuring Russia’s place amongst top five leading countries, conducting scientific research and development in areas, defined by priorities of scientific development;

Ensuring attractiveness of work in Russia for leading Russian and foreign scientists and promising young researchers;

Accelerated growth of domestic spending from all sources for scientific research and development as compared to country’s GDP growth;

b) Completion of the following tasks:

Creation of cutting-edge infrastructure for scientific research and development and innovation activities, including creation and development of network of unique research facilities of Megascience class;
Modernization of no less than 50 percent of instrument base of leading facilities conducting scientific research and development;

Creation of world-class scientific centers, including networks of international mathematics centers and centers for genomic research;

Creation of no less than 15 world-class research and education centers, based on integration of universities and research facilities and their cooperation with organizations of real economy;

Creation of comprehensive system for training and professional growth of scientific and pedagogical personnel, aimed for creation of conditions for conducting scientific research and development by young scientists, creation of research laboratories and competitive science teams;

11. Government of the Russian Federation while executing in tandem with regional public authorities national programme “Digital Economy of Russian Federation” must ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Threefold increase in domestic spending (calculated as proportion of GDP) from all sources for development of digital economy as compared to 2017;

Creation of sustainable and safe information and telecommunication infrastructure for high-speed transfer, processing and storage of big amount of data, accessible by all organizations and households;

Predominant use of domestic-made software by public and municipal authorities and organizations;

b) Completion of the following tasks:

Creation of legal framework for digital economy, based on flexible approach to each sphere, including implementation of civilian circulation in sphere of digital technologies;

Creation of global competitive infrastructure for transfer, processing and storage of data, predominantly on basis of domestic developments;

Ensuring training of high-quality personnel for digital economy;

Ensuring informational security on the basis of domestic developments which ensure protection of interests of individual, organization and state during transfer, processing and storage of data;
Creation of cross-cutting digital technologies, predominantly on the basis of domestic developments;

Implementation of digital technologies and platform solutions in areas of public administration and provision of public services, including for the benefit of population, small and medium sized businesses, including sole proprietors;

Transformation of high-priority sectors of economy and social sphere, including healthcare, education, industry, agriculture, construction, urban environment, transport and energy infrastructure, financial services through implementation of digital technologies and platform solutions;

Creation of comprehensive system for financing project for development and/or implementation of digital technologies and platform solutions, including venture financing and other development institutions;

Development and implementation of national mechanisms for coordinated digital economy development policies implementation between states – members of Eurasian Economic Union;

12. Government of the Russian Federation while preparing national programme for culture must pay special attention to necessity to:

a) Strengthening of Russian civic identity as based on spiritual, moral and cultural values of Russian peoples;

b) Creation (reconstruction of museum complexes and complexes for cultural education, including concert halls, theatrical, musical, choreographical and other creative arts schools, as well as exhibition spaces;

c) Providing children’s schools and colleges for music, artistic and choreographical schools and colleges and creative arts schools with necessary equipment and materials;

d) Supporting youth talented in music, including through creation of National Youth Symphony Orchestra;

e) Creation (reconstruction) of club-type organizations for cultural recreation in rural settlements, development of municipal libraries;

f) Creation of virtual concert hall in no less than 500 cities of Russia;

g) Creation of conditions for screening of national movies in settlements with population below 500,000;

h) Professional training for personnel in field of culture;
i) Modernization of regional and municipal youth theaters and puppet theaters through reconstruction and capital repairs;

j) Support of volunteer movements, including in the field of preservation of cultural heritage;

13. Government of the Russian Federation while executing in tandem with regional public authorities national project for development of small and medium sized businesses and support of sole proprietorship must ensure by 2024:

a) Attainment of the following benchmark figure: increase in number of employed in the area of small and medium sized business, including sole proprietors to 25 million people;

b) Completion of the following tasks:

Improvement of conditions for doing business, including simplification of tax reporting for entrepreneurs, who use cash-register equipment;

Creation of a digital platform for support of production and marketing by small and medium sized businesses, including sole proprietors;

Perfecting of the system of procurement used by biggest contractors to buy from small and medium sized businesses, including sole proprietors;

Simplifying access to concessionary financing, including annual growth in volume of soft loans provided to small and medium sized businesses, including sole proprietors;

Creation of a system for acceleration of small and medium sized businesses, including sole proprietors, which include infrastructure and support services and their accelerated development in the areas of betterment of urban environment, science and technology, social sphere and ecology;

Modernization of the support system for small and medium sized businesses, including sole proprietors, who engage in export trade, increase of proportion of such exporters in total volume of non-resource exports to no less than ten percent;

Creation of a support system for farmers and development of agricultural cooperation;

Creation of favorable conditions for self-employed citizens through creation of a new taxation scheme which should include automated transmission of sales information to tax authorities of the Russian Federation as well as unified payments on proceeds which should include social insurance contributions;
14. Government of the Russian Federation while preparing national programme for development of international cooperation and exports must proceed from the necessity to ensure by 2024:

a) Attainment of the following objectives and benchmark figures:

Creation of global competitive non-resource-based sectors in manufacturing industry, agriculture and service industry, total share of exported goods and services from which must be no less than 20 percent of country’s GDP;

Reaching volume (in monetary terms) of exported non-resource non-energy related goods and services of no less than 250 billion USD annually, including engineering goods – 50 billion USD annually, agriculture products – 45 billion USD annually, as well as exported services – 100 billion USD annually;

Creation of effective system for division of labor and production cooperation inside Eurasian Economic Union for reasons of increasing trade volume between member states of the Union by a factor of 1.5 and increase of volume of cumulative mutual investments by a factor of 1.5;

b) Completion of the following tasks:

Directing industrial, agriculture and trade policies, including mechanisms of state support, towards achievement of international competitiveness of Russian goods and services to ensure their presence on external markets;

Reducing administrative hurdles and procedures in the area of international trade, including cancellation of excessive licensing requirements for exports and in the area of foreign exchange controls, creation (by 2021) of “one stop window” system for interactions between international trade actors and supervisory authorities;

Completing creation of a set of flexible financial instruments for support of exports (by 2021), including extended pre-export, export and equity financing, leasing and long-term support measures;

Elimination of logistical limitations for exporting goods through use of railroads, motor and sea transportation, as well as construction (modernization) of State border crossing points;

Creation of unified system of institutions for export promotion, which should include modernization of Commercial Missions of Russia;

Completion of creation of common markets for goods, services, capital and labor force inside Eurasian Economic Union, including final elimination of barriers and limitations, cancellation of exceptions in economic cooperation, while simultaneously intensifying the use of mechanisms for joint projects activity.
15. Government of the Russian Federation to prepare in accordance with Strategy of spatial development of Russian Federation in collaboration with regional public authorities and by 01 October adopt a comprehensive plan of modernization and expansion of backbone infrastructure, which should ensure by 2024:

a) Development of “West-East” and “North-South” transport corridors for cargo transportation, through, among others:

Construction and modernization of Russian sections of automotive roads related to “Europe – West China” international transportation route;

Increase of capacity of Russian seaports, including ports of Far Eastern, North-Western, Volga-Caspian and Azov-Black sea basins;

Development of Northern Sea Route and increase flow of goods through it to 80 million tons;

Reduction of travel time by railroads for cargo containers, in particular, on route from Far East to western border of Russia to seven days, as well as fourfold increase in the volume of transit container cargo, transported by railroads;

Creation of nodal multimodal cargo transport and logistics centers;

Increase of carrying capacity of Baikal/Amur and Trans Siberian railways by a factor of 1,5 to 180 million tons;

Increase in carrying capacity of railway links to seaports of Azov/Black sea basin;

b) Increase of a level of economic interconnectedness throughout territory of Russian Federation via expansion and modernization of railway, air, road, sea and river infrastructure, including:

Gradual development of transport linkages between regional administrative centers and other cities driving economic growth, including elimination of infrastructural limitations on territories with economic development potential, adjacent to such transport linkages;

Reconstruction of regional airports’ infrastructure and expansion of network of inter-regional regular passenger aviation routes bypassing Moscow to 50 percent of all internal regular air routes;

Creation of foundations for development of high-speed and superhigh-speed railway communications between big cities;

Increase of carrying capacity of internal waterways;

c) Guaranteed provision of affordable electricity through, among other means:
Electrification of “East-West” and “North-South” transport corridors, including Baikal/Amur and Trans Siberian railways in conjunction with development of transport infrastructure;

Development of centralized energy systems, including modernization of generating capacities of thermal, nuclear and hydroelectric power plants in accordance with the needs of socioeconomic development;

Sustainable power supply of consumers in the Russia’s regions, first of all, Republic of Crimea, Sevastopol city, Kaliningrad region, as well as regions comprising Far Eastern federal district;

Development of distributed power generation, including on the basis of renewable energy sources, particularly for remote and isolated energy districts;

Implementation of intelligent power grid management systems based on digital technologies;

16. Government of Russian Federation to:

a) Prioritize budget allocations of a federal budget for execution of national projects (programmes) mentioned in subparagraph “b” of paragraph 2 of this Decree while preparing annual draft federal budget for next financial year and planning period;

b) Ensure priority redirection of additional federal budget revenues towards execution of national projects (programmes) mentioned in subparagraph “b” of paragraph 2 of this Decree.

17. This Decree is coming into effect on the day of its official publication.

President of
Russian Federation
V. PUTIN

Moscow, Kremlin
07 May 2018