Torres Strait Fisheries Act 1984

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Prepared by the Office of Parliamentary Counsel, Canberra
About this compilation

This compilation

This is a compilation of the *Torres Strait Fisheries Act 1984* that shows the text of the law as amended and in force on 16 June 2016 (the *compilation date*).

The notes at the end of this compilation (the *endnotes*) include information about amending laws and the amendment history of provisions of the compiled law.

Uncommenced amendments

The effect of uncommenced amendments is not shown in the text of the compiled law. Any uncommenced amendments affecting the law are accessible on the Legislation Register (www.legislation.gov.au). The details of amendments made up to, but not commenced at, the compilation date are underlined in the endnotes. For more information on any uncommenced amendments, see the series page on the Legislation Register for the compiled law.

Application, saving and transitional provisions for provisions and amendments

If the operation of a provision or amendment of the compiled law is affected by an application, saving or transitional provision that is not included in this compilation, details are included in the endnotes.

Editorial changes

For more information about any editorial changes made in this compilation, see the endnotes.

Modifications

If the compiled law is modified by another law, the compiled law operates as modified but the modification does not amend the text of the law. Accordingly, this compilation does not show the text of the compiled law as modified. For more information on any modifications, see the series page on the Legislation Register for the compiled law.

Self-repealing provisions

If a provision of the compiled law has been repealed in accordance with a provision of the law, details are included in the endnotes.
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Torres Strait Fisheries Act 1984

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Schedule 2—Provisions relating to detention of suspected illegal foreign fishers

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An Act relating to fisheries in certain waters between Australia and the Independent State of Papua New Guinea

Part I—Preliminary

1 Short title

This Act may be cited as the *Torres Strait Fisheries Act 1984*.

2 Commencement

This Act shall come into operation on a day to be fixed by Proclamation.

3 Interpretation

(1) In this Act, unless the contrary intention appears:

*AFMA* means the Australian Fisheries Management Authority.

*AFMA staff member* has the same meaning as in the *Fisheries Administration Act 1991*.

*area of Australian jurisdiction* means:

(a) any area of waters in the Protected Zone (other than an area within the Protected Zone coastal waters of Queensland) to the south of the line described in Annex 8 to the Torres Strait Treaty;

(b) if there is in force a Proclamation under subsection 15(1) or (2) in relation to an area of waters—so much of that area of waters as is not within the Protected Zone coastal waters of Queensland; and

(c) if there is in force an arrangement under Part V that provides that a particular fishery, being a fishery that is so defined that it is or may be carried on wholly or partly within the
Part I Preliminary

Section 3

Protected Zone coastal waters of Queensland, is to be managed in accordance with the law of the Commonwealth—that part of the Protected Zone coastal waters of Queensland to which the arrangement relates; but does not, except to the extent necessary for the purposes of giving effect to an arrangement of the kind referred to in paragraph (c), include, in relation to any act or thing done for the purposes of fishing for sedentary organisms, any part of the Protected Zone to the north of the line described in Annex 5 to the Torres Strait Treaty.

area of Papua New Guinea jurisdiction means any area of waters in the Protected Zone (other than an area within the Protected Zone coastal waters of Queensland) to the north of the line described in Annex 5 to the Torres Strait Treaty, but does not include, in relation to any act or thing done for the purpose of fishing for fish other than sedentary organisms, any area to the south of the line described in Annex 8 to the Torres Strait Treaty.

Australian boat means a boat that is not a Papua New Guinea boat and the operations of which are based on a place in Australia and which is wholly owned by a natural person who is a resident of, or by a company incorporated in, Australia, being a boat that:
(a) was built in Australia;
(b) has been lawfully imported into Australia, otherwise than for a limited period; or
(c) has been sold, or otherwise disposed of, in Australia after having been forfeited or distrained under a law of the Commonwealth or of a State or Territory.

Australian resident means:
(a) a person who holds a permanent visa (as defined in the Migration Act 1958) that is in effect; or
(b) a New Zealand citizen who is usually resident in Australia or a Territory and who holds a special category visa (as defined in the Migration Act 1958) that is in effect; or
(c) any other person who is usually resident in Australia or a Territory and whose continued presence in Australia or a
Territory is not subject to a limitation as to time imposed by law.

**boat** means any kind of vessel used in navigation by water, however propelled or moved, and includes:
(a) a barge, lighter or other floating vessel; and
(b) an air-cushion vehicle, or other similar craft, used wholly or primarily in navigation by water.

**carrying**, in relation to fish, includes preserving for the purpose of carriage or storing for that purpose.

**CEO** has the same meaning as in the *Fisheries Administration Act 1991*.

**commercial fisher** means the holder of a commercial fishing licence.

**commercial fishing** means fishing for commercial purposes, but does not include traditional fishing.

**commercial fishing licence** means a licence that is in force under subsection 19(2) or (4).

**community fishing** means commercial fishing carried on by:
(a) a person who is, or 2 or more persons each of whom is, both a traditional inhabitant and an Australian citizen (not being a person who is, in the course of that fishing, under an obligation, whether formal or informal, to act in accordance with the directions, instructions or wishes of another person who is not both an Australian citizen and a traditional inhabitant); or
(b) a person or persons of the kind referred to in paragraph (a) and another person or other persons employed by:
   (i) the first-mentioned person or persons; or
   (ii) the Commonwealth, Queensland, an authority of the Commonwealth or an authority of Queensland; to provide the first-mentioned person or persons with training or advice in relation to fishing techniques.
evidential material means a thing relevant to an indictable offence, or a thing relevant to a summary offence, against this Act or the regulations, including such a thing in electronic form.

executing officer, in relation to a warrant, means:
(a) the officer named in the warrant by the magistrate who issued the warrant as being responsible for executing the warrant; or
(b) if the officer so named does not intend to be present at the execution of the warrant—another officer whose name has been written in the warrant by the officer so named; or
(c) another officer whose name has been written in the warrant by the officer last named in the warrant.

fish means all the natural resources of the sea and seabed, including all swimming species and all sedentary organisms, but does not include cetaceans or minerals.

fishing means:
(a) searching for, or taking, fish; or
(b) attempting to search for, or take, fish; or
(c) engaging in any other activities that can reasonably be expected to result in the locating, or taking, of fish; or
(d) placing, searching for or recovering fish aggregating devices or associated electronic equipment such as radio beacons; or
(e) any operations at sea directly in support of, or in preparation for, any activity described in this definition; or
(f) aircraft use relating to any activity described in this definition except flights in emergencies involving the health or safety of crew members or the safety of a boat; or
(g) the processing, carrying or transshipping of fish that have been taken.

fish receiver licence means a licence that is in force under subsection 19(4B).

foreign boat means a boat other than an Australian boat or a Papua New Guinea boat.
master, in relation to a boat, means the person in charge or command of the boat.

master fisherman’s licence means a licence granted under subsection 19(1).

offence against this Act includes an offence against section 136.1, 137.1, 137.2, 148.1, 148.2, 147.1 or 149.1 of the Criminal Code that relates to this Act.

officer means:
(a) a person, or a person included in a class of persons, authorised under subsection (4) to perform duties under this Act;
(b) a member of the Defence Force; or
(c) a member or special member of the Australian Federal Police or a member of the Police Force of Queensland; or
(d) an officer of Customs (as defined in the Customs Act 1901).

Papua New Guinea boat means:
(a) a boat in respect of which a Papua New Guinea licence is in force; or
(b) a boat that is being used by a traditional inhabitant who is a citizen of Papua New Guinea in the course of traditional fishing.

Papua New Guinea licence means a licence in force under the laws of Papua New Guinea in respect of a boat, being a licence granted pursuant to the Torres Strait Treaty that authorises the use of the boat for commercial fishing in an area of Papua New Guinea jurisdiction (whether or not the licence also authorises the use of the boat for fishing in any other area).

Papua New Guinea Minister means the Minister of the Government of Papua New Guinea for the time being administering the laws of Papua New Guinea relating to fishing in and in the vicinity of the Protected Zone, and includes a delegate of that Minister.
PPSA security interest (short for Personal Property Securities Act security interest) means a security interest within the meaning of the Personal Property Securities Act 2009 and to which that Act applies, other than a transitional security interest within the meaning of that Act.

Note 1: The Personal Property Securities Act 2009 applies to certain security interests in personal property. See the following provisions of that Act:
(a) section 8 (interests to which the Act does not apply);
(b) section 12 (meaning of security interest);
(c) Chapter 9 (transitional provisions).

Note 2: For the meaning of transitional security interest, see section 308 of the Personal Property Securities Act 2009.

premises includes any land, place, vehicle, vessel or aircraft.

private purposes means purposes other than commercial purposes or scientific purposes.

processing, in relation to fish, includes the cutting up, dismembering, cleaning, sorting or packing of the fish.

Protected Zone means the area the boundaries of which are described in Annex 9 to the Torres Strait Treaty, and includes:
(a) in relation to any act or thing done for the purposes of commercial fishing—any area adjacent to the first-mentioned area and to the north of the line described in Annex 5 to the Torres Strait Treaty, being an area that is, under the laws of Papua New Guinea, declared to be an area that is outside but near the Protected Zone for the purposes of commercial fishing; and
(b) in relation to any act or thing done for the purposes of traditional fishing—any area adjacent to the first-mentioned area and to the north of the line described in Annex 5 to the Torres Strait Treaty, being an area that is, under the laws of Papua New Guinea, declared to be an area that is in the vicinity of the Protected Zone for the purposes of traditional fishing.
sedentary organism means any species of marine organism that, at the harvestable stage, is:
(a) immobile on or under the seabed; or
(b) unable to move except in constant physical contact with the seabed or the subsoil.

take includes catch or capture.

territorial sea, in relation to Australia, has the same meaning as in Division 1 of Part II of the Seas and Submerged Lands Act 1973.

Torres Strait Treaty means the Treaty between Australia and the Independent State of Papua New Guinea concerning sovereignty and maritime boundaries in the area between the two countries, including the area known as the Torres Strait, and related matters that was signed at Sydney on 18 December 1978, being the treaty a copy of which, apart from Annexes 2, 4, 6 and 7 to that treaty, is set out in the Schedule.

traditional fishing has the same meaning as in the Torres Strait Treaty, but does not include fishing by a method, or with the use of equipment or a boat, of a kind specified in an instrument in force under subsection (2).

traditional inhabitant means:
(a) a person covered by the definition of traditional inhabitants in Article 1 of the Torres Strait Treaty (as affected by subsection (3)); or
(b) a person prescribed by the regulations.

Treaty endorsement means an endorsement of a Papua New Guinea licence made under subsection 20(1).

warrant premises means premises in relation to which a warrant is in force.

(2) The Minister may, by legislative instrument, declare that the taking by traditional inhabitants of fish by a method, or with the use of equipment or a boat, of a kind specified in the instrument is not traditional fishing.
(3) For the purposes of this Act:
   (a) the reference in the definition of \textit{traditional inhabitants} in Article 1 of the Torres Strait Treaty to the adjacent coastal area of Australia shall be read as a reference to any area adjacent to the Protected Zone and to the south of the line described in Annex 5 to the Torres Strait Treaty that is declared by the Minister, by legislative instrument, to be part of the adjacent coastal area of Australia; and
   (b) the reference in that definition in that Article to the adjacent coastal area of Papua New Guinea shall be read as a reference to any area adjacent to the Protected Zone and to the north of the line described in Annex 5 to the Torres Strait Treaty that is declared by the Minister, by legislative instrument, to be part of the adjacent coastal area of Papua New Guinea.

(4) The Minister may, by writing under his or her hand:
   (a) authorise a person, or a person included in a specified class of persons, being a person who is:
      (i) an officer or employee of the Commonwealth or an officer or employee of an authority of the Commonwealth or of a Territory; or
      (ii) an officer or employee of Queensland or of an authority of Queensland;
      to perform duties under this Act; or
   (b) authorise a person nominated by the Papua New Guinea Minister to perform duties under this Act.

(5) References in this Act to activities carried on for private purposes or to fishing for private purposes shall be read as not including references to activities carried on in the course of traditional fishing.

(6) References in this Act to the holder of a Treaty endorsement shall be read as references to the holder of the Papua New Guinea licence in respect of which the Treaty endorsement was made.
Section 4

4 Protected Zone coastal waters of Queensland

(1) For the purposes of this Act, the Protected Zone coastal waters of Queensland are:
   (a) the parts of the territorial sea of Australia that are adjacent to Queensland and are:
       (i) in the Protected Zone; or
       (ii) in an area in respect of which a Proclamation is in force under subsection 15(1) or (2);
       other than any part referred to in subsection (2) of this section; and
   (b) any marine or tidal waters that are on the landward side of any part of the territorial sea of Australia referred to in paragraph (a) but are not within the limits of Queensland.

(2) If at any time the breadth of the territorial sea of Australia is determined or declared to be greater than 3 nautical miles, the Protected Zone coastal waters of Queensland do not include, for the purposes of this Act, any part of the territorial sea of Australia that would not be within the limits of that territorial sea if the breadth of that territorial sea had continued to be 3 nautical miles.

4A Application of the Criminal Code

Chapter 2 (other than Part 2.5) of the Criminal Code applies to all offences against this Act.

Note: Chapter 2 of the Criminal Code sets out the general principles of criminal responsibility.

5 Application of Act in certain waters

(1) Subject to subsection (2), nothing in this Act affects any activities by way of fishing within the Protected Zone coastal waters of Queensland.

(2) Where there is in force an arrangement under Part V that provides that a particular fishery, being a fishery that is so defined that it is or may be carried on wholly or partly within the Protected Zone...
coastal waters of Queensland, is to be managed in accordance with the law of the Commonwealth, this Act applies to and in relation to those waters to the extent necessary for the purposes of the management of that fishery.

(3) Where there is in force a Proclamation under subsection 15(1) in relation to an area (in this subsection referred to as the relevant area) in relation to a class of activities by way of commercial fishing, this Act does not apply in relation to any activities carried on in the relevant area other than:

(a) activities included in the class of activities specified in the Proclamation; or

(b) if there is in force a Proclamation under subsection 15(2) in relation to an area, being an area that is the same as, or that is part of or includes part of, the relevant area—activities to which this Act applies by virtue of the last-mentioned Proclamation.

(4) Where there is in force a Proclamation under subsection 15(2) in relation to an area (in this subsection referred to as the relevant area), this Act does not apply in relation to any activities carried on in the relevant area other than:

(a) activities by way of traditional fishing; or

(b) if there is in force a Proclamation under subsection 15(1) in relation to an area, being an area that is the same as, or that is part of or includes part of, the relevant area—activities to which this Act applies by virtue of the last-mentioned Proclamation.

6 Extra-territorial operation

This Act has extra-territorial operation according to its tenor.

7 Act not to apply to fishing for private purposes from Australian boats

Nothing in this Act applies in relation to activities carried on for private purposes with the use of an Australian boat.
Part II—Administration

8 Objectives to be pursued

In the administration of this Act, regard shall be had to the rights and obligations conferred on Australia by the Torres Strait Treaty and in particular to the following management priorities:

(a) to acknowledge and protect the traditional way of life and livelihood of traditional inhabitants, including their rights in relation to traditional fishing;

(b) to protect and preserve the marine environment and indigenous fauna and flora in and in the vicinity of the Protected Zone;

(c) to adopt conservation measures necessary for the conservation of a species in such a way as to minimise any restrictive effects of the measures on traditional fishing;

(d) to administer the provisions of Part 5 of the Torres Strait Treaty (relating to commercial fisheries) so as not to prejudice the achievement of the purposes of Part 4 of the Torres Strait Treaty in regard to traditional fishing;

(e) to manage commercial fisheries for optimum utilisation;

(f) to share the allowable catch of relevant Protected Zone commercial fisheries with Papua New Guinea in accordance with the Torres Strait Treaty;

(g) to have regard, in developing and implementing licensing policy, to the desirability of promoting economic development in the Torres Strait area and employment opportunities for traditional inhabitants.

9 Delegation

(1) The Minister may, by writing signed by him or her, delegate any or all of his or her functions or powers under this Act, other than his or her powers under subsection 3(3) or section 14, 15A, 16 or 17, to:
Part II Administration

Section 10

(a) an APS employee in the Department; or
(b) an AFMA staff member; or
(c) a person from time to time holding, or performing the duties of, a specified office in the service of Queensland or an authority of Queensland or under the law of Queensland; or
(d) an APS employee in the TSRA.

Note: For variation and revocation, see subsection 33(3) of the Acts Interpretation Act 1901.

(2) In performing functions and exercising powers under the delegation, the delegate must comply with any directions of the Minister.

Note: See sections 34AA to 34A of the Acts Interpretation Act 1901.

10 Registers

(1) The Minister shall cause to be kept registers at such place or places as the Minister thinks fit.

(2) The registers must show particulars of:
   (a) licences and Treaty endorsements in force from time to time under this Act; and
   (b) the allocation of units of fishing capacity (within the meaning or paragraph 15A(6)(a)) from time to time under this Act.

(3) The Minister may cause the contents of part or all of the Register to be made available to the public by electronic or other means.

11 Investigations

(1) The Minister may cause operations to be carried out:
   (a) for ascertaining whether fishing in an area of Australian jurisdiction can be engaged in on a commercial basis; or
   (b) for the development of any class of activities by way of fishing in areas of Australian jurisdiction.
(2) The Minister may cause investigations to be made:
   (a) into economic matters relating to any class of activities by way of fishing in an area of Australian jurisdiction; or
   (b) into the stocks of fish in an area of Australian jurisdiction.

12 Issue of permits for scientific or developmental purposes

(1) The Minister may, in his or her discretion, grant a permit to a person authorising that person to engage, for scientific or developmental purposes, in such activities by way of fishing in an area of Australian jurisdiction as are specified in the permit.

(2) The holder of a permit in force under subsection (1) or a person acting on behalf of the holder of such a permit does not commit an offence against this Act by reason of anything done by him or her that is authorised by the permit to be done by the holder of the permit.

(3) A permit granted under subsection (1) is subject to such conditions as are specified in the permit.

(4) The Minister may, in his or her discretion, by notice in writing given to the holder of a permit in force under this section:
   (a) revoke the permit; or
   (b) vary or revoke the conditions to which the permit is subject or specify further conditions to which the permit is to be subject.

(5) Without limiting subsection (1), the activities authorised by a permit granted under that subsection for developmental purposes may include the following:
   (a) assessing the commercial viability of a fishery;
   (b) assessing the commercial viability of kinds of fishing activities, boats or equipment specified in the permit.
Part II  Administration

Section 13

13 Minister to seek views of traditional inhabitants

The Minister shall, when he or she considers it appropriate to do so, seek the views of the members of the Joint Advisory Council established under Article 19 of the Torres Strait Treaty who are traditional inhabitants and Australian citizens on any matter relating to the administration of this Act that may affect the interests of traditional inhabitants who are Australian citizens.
Part III—Regulation of fishing

14 Minister may require information to be furnished

(1) The Minister may, by legislative instrument, require the master of any boat that is being used to take fish included in a class of fish specified in the instrument in the course of commercial fishing (other than community fishing), in any area of Australian jurisdiction or in an area of Australian jurisdiction specified in the instrument, to furnish to the Minister, at such times as are and in such manner as is specified in the instrument, information relating to the taking, in the course of that fishing, of fish of that kind with the use of the boat.

(1A) The Minister may, by legislative instrument, require the holder of a licence in force under subsection 19(4A) that authorises the taking of fish included in a class of fish specified in the instrument in the course of commercial fishing (other than community fishing) without the use of a boat, in any area of Australian jurisdiction or in an area of Australian jurisdiction specified in the instrument, to furnish to the Minister, at such times as are and in such manner as is specified in the instrument, information relating to the taking, in the course of that fishing, of fish of that kind.

(2) The Minister may, by legislative instrument, require the master of:

(a) any Australian boat; or

(b) any foreign boat in respect of which a licence is in force under section 19;

that is being used to take fish included in a class of fish specified in the instrument in the course of commercial fishing (other than community fishing), in any area of Papua New Guinea jurisdiction or in an area of Papua New Guinea jurisdiction specified in the instrument, to furnish to the Minister, at such times as are and in such manner as is specified in the instrument, information relating to the taking, in the course of that fishing, of fish of that kind with the use of the boat.
Part III  Regulation of fishing

Section 14

(2A) The Minister may, by legislative instrument, require, at such time and in such manner as is specified in the instrument:

(a) the person who is the master of any boat in respect of which a licence is in force under section 19, or of any such boat that is included in a class of boats specified in the instrument, to notify the Minister of:

(i) where the boat is in an area of Australian jurisdiction at the time at which the instrument comes into force—the fact that the person is the master of the boat and that the boat is in the area of Australian jurisdiction; and

(ii) where the boat enters or leaves an area of Australian jurisdiction (regardless of its location at the time at which the instrument comes into force)—the fact that the person is the master of the boat and that the boat has entered or left the area of Australian jurisdiction; and

(b) a person who becomes or ceases to be the master of a boat to which the instrument relates at a time when the boat is in an area of Australian jurisdiction to notify the Minister of the fact that the person has become or ceased to be the master of the boat.

(3) The Minister may, by legislative instrument, require a relevant person who:

(a) takes delivery of fish included in a class of fish specified in the instrument from another person; and

(b) knows, or has reasonable grounds to believe, that the other person is both a traditional inhabitant and an Australian citizen;

to furnish to the Minister, at such time and in such manner as is specified in the instrument, information relating to the quantity of fish so delivered.

(4) In subsection (3):

Protected Zone includes any area referred to in paragraph (a) of the definition of Protected Zone in subsection 3(1).

relevant person means a person:
(a) who is not both a traditional inhabitant and an Australian citizen; and
(b) who is:
   (i) the master of, or a person on board, a boat;
   (ii) the pilot of, or a person on board, an aircraft; or
   (iii) the operator of a fish processing facility that is in Australia.

(6) Where there is in force an instrument under subsection (1) in relation to any fish, the Minister may, by legislative instrument, prohibit the taking, in the course of commercial fishing (other than community fishing), from the area in relation to which the first-mentioned instrument has effect, of fish of that kind with the use of a boat of any one or more of the following kinds, namely, an Australian boat, a Papua New Guinea boat or a foreign boat.

(6A) Where there is in force an instrument under subsection (1A) in relation to any fish, the Minister may, by legislative instrument, prohibit the taking, in the course of commercial fishing (other than community fishing) without the use of a boat, from the area in relation to which the first-mentioned instrument has effect, of fish of that kind.

(7) Where there is in force an instrument under subsection (2) in relation to any fish, the Minister may, by legislative instrument, prohibit the taking, in the course of commercial fishing (other than community fishing), from the area in relation to which the first-mentioned instrument has effect, of fish of that kind with the use of an Australian boat or with the use of a foreign boat in respect of which a licence is in force under section 19.

(8) Where there is in force an instrument under subsection (3) in relation to any fish, the Minister may, by legislative instrument, prohibit the taking, in the course of community fishing, from the area in relation to which the first-mentioned instrument has effect, of fish of that kind.

(9) An instrument under subsection (1), (1A), (2), (2A) or (3) comes into force on the day specified for the purpose in the instrument,
Part III  Regulation of fishing

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being a day not earlier than one month after the making of the instrument.

(10) An instrument under subsection (6), (6A), (7) or (8) comes into force on the day specified for the purpose in the instrument, being a day not earlier than 7 days after the making of the instrument and continues to be in force until the instrument is revoked or until the next anniversary of the day on which the instrument under subsection (1), (2) or (3) to which the first-mentioned instrument relates came into force, whichever first occurs.

(11) The Minister shall cause the contents of an instrument under this section to be published or broadcast in such manner as is prescribed.

(12) A person who refuses or fails to provide information required by an instrument under subsection (1), (1A), (2), (2A) or (3) to be provided by that person in the manner that the information is required by the instrument to be provided commits an offence punishable, on conviction, by a fine not exceeding 50 penalty units.

(12A) An offence under subsection (12) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.

(13) A person who, in purported compliance with an instrument under subsection (1), (1A), (2), (2A) or (3), provides information that is, to his or her knowledge, false or misleading in a material particular, commits an offence punishable, on conviction, by a fine not exceeding 50 penalty units or imprisonment for 2 years, or both.

(14) A person who takes fish in contravention of an instrument in force under subsection (6), (6A), (7) or (8) commits an offence punishable, on conviction, by a fine not exceeding:

(a) if the person is a natural person—50 penalty units; or
(b) if the person is a body corporate—250 penalty units.

(14AA) An offence under subsection (14) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.
(14A) A person who purchases fish that the person knows have been taken in contravention of an instrument in force under subsection (6), (6A) or (7) commits an offence punishable, on conviction, by a fine not exceeding:
   (a) if the person is a natural person—50 penalty units; or
   (b) if the person is a body corporate—250 penalty units.

15 Proclamations in relation to fishing

(1) The Governor-General may, by Proclamation, declare an area of waters specified in the Proclamation that is adjacent to the Protected Zone and to the south of the line described in Annex 5 to the Torres Strait Treaty to be an area outside but near the Protected Zone for the purposes of the performance, in the course of commercial fishing, of any activity that is included in a class of activities by way of commercial fishing specified in the Proclamation.

(2) The Governor-General may, if he or she is satisfied that traditional inhabitants who are citizens of Papua New Guinea had, before the entry into force of the Torres Strait Treaty, customarily engaged in traditional fishing in an area of waters adjacent to the Protected Zone and to the south of the line described in Annex 5 to the Torres Strait Treaty, by Proclamation, declare that area to be an area in the vicinity of the Protected Zone for the purposes of this Act.

(3) The Governor-General shall not make a Proclamation under subsection (1) or (2) in relation to an area that is wholly or partly within the coastal waters of Queensland unless the Governor-General is satisfied that the Minister and the Queensland Minister have agreed that the Proclamation be made in relation to that area.

(4) In subsection (3):

"coastal waters of Queensland" means:
Part III  Regulation of fishing

Section 15A

(a) the parts of the territorial sea of Australia that are adjacent to Queensland, other than any part referred to in subsection 4(2); and
(b) any marine or tidal waters that are on the landward side of any part of the territorial sea of Australia referred to in paragraph (a) but are not within the limits of Queensland.

Queensland Minister has the same meaning as in Part V.

15A Management plans

(1) The Minister may, by legislative instrument, determine a plan of management for a fishery in an area of Australian jurisdiction.

(2) A plan of management for a fishery must set out:
(a) the objectives of the plan of management; and
(b) measures by which the objectives are to be attained; and
(c) performance criteria against which, and time frames within which, the measures taken under the plan of management may be assessed.

(2A) The objectives to be set out under paragraph (2)(a) must be consistent with, but are not limited to, the objectives set out in section 8.

(3) Subsections (4), (5) and (6) do not limit, by implication, the matters required by subsection (2) to be set out in a plan of management for a fishery.

(4) The Minister may, in a plan of management for a fishery:
(a) determine the manner in which the fishing capacity of the fishery is to be measured; and
(b) provide for the periodic determination of the fishing capacity, measured in that manner, permitted for the fishery.

(5) A plan of management for a fishery may make provision for and in relation to the following in respect of the fishery:
(a) the granting of permits under section 12;
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(b) the conditions to which permits granted under section 12 are to be subject;
(c) the duration, renewal, variation and revocation of permits granted under section 12;
(d) the making of instruments under section 14;
(e) the making of instruments under section 16;
(f) the making of declarations under section 17;
(g) the granting of licences under section 19;
(h) the conditions to which licences granted under section 19 are to be subject;
(i) the duration, transfer, renewal and variation of licences granted under section 19;
(j) the making of Treaty endorsements under section 20;
(k) the conditions to which Treaty endorsements made under section 20 are to be subject;
(l) the duration, transfer, renewal, variation and revocation of Treaty endorsements made under section 20;
(m) the making of entries under section 21 in licences or Treaty endorsements;
(n) the suspension, variation and revocation of entries made under section 21 in licences or Treaty endorsements.

(6) If a plan of management for a fishery provides for the determination of the fishing capacity permitted for the fishery, the plan of management may make provision for and in relation to the following:

(a) the division of the fishing capacity, or a part of the fishing capacity, permitted for the fishery into units (the units of fishing capacity);
(b) the allocation to holders of licences under section 19 or other persons of units of fishing capacity in the fishery;
(c) the assignment of units of fishing capacity to boats, and the holding, and cessation of holding, of units of fishing capacity in relation to boats;
(d) requiring units of fishing capacity to be held in relation to boats;
(e) the determination of the number of units of fishing capacity to be held in relation to boats;
(f) the holding of units of fishing capacity that are not assigned to a boat, including the number of such units of fishing capacity that may be held by a person and the period during which such units of fishing capacity may be held;
(g) the duration, variation, re-assignment, transfer, surrender, replacement, renewal of allocation, suspension and cancellation of units of fishing capacity;
(ga) the translation of units of fishing capacity into catch or use entitlements, and the transfer of these entitlements;
(h) the recording on a register kept under section 10 of the allocation, assignment, holding, cessation of holding, variation, re-assignment, transfer, surrender, replacement, renewal of allocation, suspension and cancellation of units of fishing capacity and the manner in which such recording is to be evidenced, including the issue, recall and replacement of certificates and other documents evidencing such recording;
(ha) the recording on a register kept under section 10 of the catch or use entitlements applying to particular units of fishing capacity;
(i) the reconsideration of decisions made under the plan of management.

(7) The prescribed fees (if any) are payable in respect of the allocation, assignment, variation, re-assignment, transfer, replacement, and renewal of allocation, of units of fishing capacity and the issue and replacement of certificates and other documents evidencing the recording of the allocation, assignment, holding, cessation of holding, variation, re-assignment, transfer, replacement, and renewal of allocation, of units of fishing capacity.

(8) Regulations made for the purposes of subsection (7) may state different fees, or prescribe different methods of calculating fees, in respect of units of fishing capacity included in different classes of units of fishing capacity.
(9) While a plan of management is in force for a fishery, the performance of functions and the exercise of powers under this Act in relation to the fishery must be in accordance with the plan of management, and not otherwise.

(10) In the performance of functions and the exercise of powers generally under this Act, regard must be had to the effects, either direct or indirect, that the performance of the functions and exercise of the powers may have in relation to any plan or plans of management.

(11) Without limiting the matters by reference to which a fishery may be identified in a plan of management, those matters include all or any of the following:
   (a) a species of fish;
   (b) a description of fish by reference to sex or any other characteristic;
   (c) an area of waters or of seabed;
   (d) a method of fishing;
   (e) a class of boats;
   (f) a class of persons;
   (g) a purpose of activities.

(13) In this section:

   decision has the same meaning as in the Administrative Appeals Tribunal Act 1975.

   fishery means a class of activities by way of fishing, being a class of such activities that is identified in a plan of management as a fishery to which the plan of management applies.

16 Regulation of fishing

(1) Subject to this section, the Minister may, by legislative instrument:
   (a) prohibit the taking, processing or carrying of fish, or fish included in a class of fish specified in the instrument; or
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(b) prohibit the taking, processing or carrying of fish included in a class of fish specified in the instrument that:

(i) are less than a size or weight specified in the instrument; or

(ii) have a dimension less than a dimension specified in the instrument; or

(iii) have a part with a dimension or weight less than a dimension or weight specified in the instrument in relation to that part; or

(iv) are greater than a size or weight specified in the instrument; or

(v) have a dimension greater than a dimension specified in the instrument; or

(vi) have a part with a dimension or weight greater than a dimension or weight specified in the instrument in relation to that part; or

(c) prohibit the taking, processing or carrying of fish, or fish included in a class of fish specified in the instrument, by a method, or with the use of equipment or a boat, of a kind specified in the instrument; or

(d) prohibit the taking, processing, carrying or storage, in the course of community fishing, of fish, or fish included in a class of fish specified in the instrument, with the use of equipment, a boat or land facilities owned by, or under the control of, persons other than persons who are included in a class of persons specified in the instrument; or

(e) prohibit the taking, processing or carrying, in the course of commercial fishing, of fish, or fish included in a class of fish specified in the instrument, with the use of an Australian boat, a Papua New Guinea boat or foreign boat; or

(f) prohibit a person from using or having in his or her possession or under his or her control, on a boat, a quantity of equipment, in the course of commercial fishing, of a specified kind that is in excess of a quantity specified in, or ascertainable as provided by, the instrument; or
(g) prohibit a person from using, or having in his or her possession or under his or her control on a boat, in the course of commercial fishing, equipment of a kind specified in an instrument in force under paragraph (f) unless that equipment is registered, or there is a licence in force in respect of that equipment, under the law of Queensland or of Papua New Guinea; or

(ga) prohibit the taking, processing or carrying of fish, or fish included in a class of fish specified in the instrument, in the course of commercial fishing without the use of a boat; or

(gb) prohibit a person from using, or having in his or her possession or under his or her control, in the course of commercial fishing without the use of a boat, a quantity of equipment of a specified kind that is in excess of a quantity specified in, or ascertainable as provided by, the instrument; or

(gc) prohibit a person from using, or having in his or her possession or under his or her control, in the course of commercial fishing without the use of a boat, equipment of a kind specified in an instrument in force under paragraph (gb) unless that equipment is registered, or there is a licence in force in respect of that equipment, under the law of Queensland or of Papua New Guinea; or

(h) prohibit the taking of eggs of reptiles included in a class of reptiles specified in the instrument; or

(j) prohibit the carrying away, from an area specified in the instrument, of sedentary organisms included in a class of sedentary organisms specified in the instrument unless those organisms are dead; or

(k) prohibit the master of a boat that is included in a class of boats specified in the instrument from having on board the boat a number of persons greater than a number specified in, or ascertainable as provided by, the instrument for the purpose of engaging in specified activities by way of commercial fishing; or
(m) prohibit the taking of fish, or fish included in a class of fish specified in the instrument, otherwise than in the course of community fishing or traditional fishing; or

(n) where there is an instrument in force under paragraph (m) in relation to fish of a certain kind, prohibit the processing of fish of that kind in an area of Australian jurisdiction or in an area declared under subsection 3(3) to be part of the adjacent coastal area of Australia otherwise than in the course of community fishing or traditional fishing; or

(o) prohibit a person from having in his or her possession or under his or her control on a boat, equipment of a kind specified in the instrument for taking, processing or carrying fish unless that equipment is stowed and secured, or carried, in a manner specified in the instrument; or

(p) prohibit a person from using or having in the possession or under the control of the person, on a boat, equipment of a kind specified in the instrument for taking fish unless that equipment is marked or otherwise identified in a manner specified in the instrument.

(1A) An instrument under subsection (1) may do all or any of the following:

(a) contain prohibitions under 2 or more paragraphs of that subsection;

(b) specify the day on which the prohibition or a particular prohibition contained in the instrument is to come into force (whether the same as, or different from, a day specified under this paragraph in relation to any other prohibition that may be contained in the instrument);

(c) specify the period during which the prohibition or a particular prohibition contained in the instrument is to have effect (whether the same as, or different from, a period specified under this paragraph in relation to any other prohibition that may be contained in the instrument);

(d) provide for exemptions from the prohibition or prohibitions contained in the instrument.
(2) A prohibition contained in an instrument under subsection (1) (other than paragraph (1)(d) or (n)) has effect:
   (a) if an area of Australian jurisdiction is specified in the instrument as being the area in respect of which the prohibition is to have effect—in that area; and
   (b) in any other case—in any area of Australian jurisdiction.

(3) A prohibition contained in an instrument under paragraph (1)(d) or (n) has effect:
   (a) if an area of Australian jurisdiction is specified in the instrument as being the area in respect of which the prohibition is to have effect—in that area; and
   (b) if any area of land in Australia is specified in the instrument as being an area in respect of which the prohibition is to have effect—in that area.

(4) A prohibition contained in an instrument under subsection (1) comes into force on the day on which the instrument is published under subsection (9) or on such later day as is specified in the instrument.

(5) A prohibition contained in an instrument under subsection (1) has effect:
   (a) if a period is specified in the instrument as being the period during which the prohibition is to have effect—during that period; or
   (b) in any other case—at all times.

(7) An instrument under subsection (1) may provide that the activities to which a prohibition contained in the instrument relates are activities in respect of which an entry may be made under subsection 21(1) or (1A).

(7A) Where:
   (a) an instrument (the subsequent instrument) under subsection (1) revokes a previous instrument under that subsection; and
Part III  Regulation of fishing

Section 16

(b) the subsequent instrument provides that the activities to which a prohibition contained in the subsequent instrument relates are activities in respect of which an entry may be made under subsection 21(1); the subsequent instrument may also provide that entries made under subsection 21(1) that would, but for the revocation of the previous instrument, have had effect in relation to a specified prohibition contained in the previous instrument during any period or periods after the revocation are to have effect during that period or those periods in relation to the prohibition contained in the subsequent instrument.

(8) Where:

(a) an instrument under subsection (1) provides that the activities to which a prohibition contained in the instrument relates are activities in respect of which an entry may be made under subsection 21(1); and

(b) an entry is made pursuant to subsection 21(1) in a licence granted under subsection 19(2) or (3) or in a Treaty endorsement in force in respect of a boat; the prohibition does not apply in relation to the use of the boat during any period during which the entry has effect.

(8A) Where:

(a) an instrument under subsection (1) provides that the activities to which a prohibition contained in the instrument relates are activities in respect of which an entry may be made under subsection 21(1A); and

(b) an entry is made pursuant to subsection 21(1A) in a licence granted under subsection 19(4A) authorising activities in the course of commercial fishing without the use of a boat; the prohibition does not apply in relation to authorised activities engaged in under the licence during any period in which the entry has effect.

(8AA) Where:

(a) an instrument under subsection (1) provides that the activities to which a prohibition contained in the instrument relates are activities in respect of which an entry may be made under subsection 21(1A); and

(b) an entry is made pursuant to subsection 21(1A) in a licence granted under subsection 19(4A) authorising activities in the course of commercial fishing without the use of a boat; the prohibition does not apply in relation to authorised activities engaged in under the licence during any period in which the entry has effect.

(8A) Where an instrument makes provision as mentioned in subsection (7A), the entries referred to in the instrument have effect in accordance with the instrument.
(9) The Minister shall cause the contents of an instrument under subsection (1) to be published or broadcast in such manner as is prescribed.
Part IV—Licences, endorsements and entries

Section 17

17 Licences may be required for taking fish in the course of community fishing

(1AA) The Minister may, by legislative instrument, declare that a person must hold a master fisherman’s licence if:

(a) the person is in charge of a boat, or of a boat included in a class of boats specified in the instrument; and

(b) the boat is being used for the purpose of the taking, in the course of community fishing, of fish, or fish included in a class of fish specified in the instrument, from any area of Australian jurisdiction or from an area of Australian jurisdiction specified in the instrument.

(1) The Minister may, by legislative instrument, declare that a licence under subsection 19(2) is required for the purpose of the taking, in the course of community fishing, of fish, or fish included in a class of fish specified in the instrument, with the use of any boat or with the use of a boat included in a class of boats specified in the instrument, from any area of Australian jurisdiction or from an area of Australian jurisdiction specified in the instrument.

(1A) The Minister may, by legislative instrument, declare that a licence under subsection 19(4A) is required for the purpose of the taking, in the course of community fishing without the use of a boat, of fish, or fish included in a class of fish specified in the instrument, from any area of Australian jurisdiction or from an area of Australian jurisdiction specified in the instrument.

(2) An instrument made under this section comes into force on the day specified for the purpose in the instrument, being a day not earlier than one month after the making of the instrument.

(3) The Minister shall cause the contents of an instrument made under this section to be published or broadcast in such manner as is prescribed.
18 Licences, endorsements, renewals, transfers and entries

(1) An application for a licence under section 19 or for the renewal, transfer or the making of an entry in, such a licence shall be in accordance with the form approved by the Minister from time to time as the appropriate form for the making of the application.

(2) A licence under section 19, a renewal or transfer of such a licence, an entry in such a licence, a Treaty endorsement and an entry in a Treaty endorsement shall be in accordance with a form approved by the Minister from time to time.

19 Commercial fishing and fish receivers licences

(1) Subject to subsection (5), the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form, grant to a person a master fisherman’s licence authorising the person to be in charge of a boat that is being used for commercial fishing in areas of Australian jurisdiction.

(2) Subject to subsections (4) and (5), the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form, grant to a person a licence in respect of a boat authorising the use of the boat for taking fish in the course of commercial fishing in areas of Australian jurisdiction and for carrying, or for processing and carrying, in areas of Australian jurisdiction, fish that have been taken with the use of the licensed boat.

(3) Subject to subsections (4) and (5), the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form, grant to a person a licence in respect of a boat authorising the use of that boat for carrying, or for processing and carrying, in areas of Australian jurisdiction, fish that have been taken with the use of another boat.

(3A) Without otherwise limiting the generality of subsections (2) and (3), the Minister may refuse to grant a licence under either of those subsections in respect of a boat if the Minister has reason to believe...
Part IV Licences, endorsements and entries

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that a requirement of a law of the Commonwealth, or of a State or Territory, has not been complied with in relation to the boat.

(4) The Minister shall not grant a licence under subsection (2) or (3) in respect of a foreign boat or in respect of a boat in respect of which such a licence should not, in the opinion of the Minister, be granted without consultation with Papua New Guinea in accordance with Article 27 of the Torres Strait Treaty, unless:

(a) the Minister has notified the Papua New Guinea Minister that a licence is proposed to be granted under that subsection in respect of that boat; and

(b) the Papua New Guinea Minister has agreed to the granting of the licence.

(4A) Subject to subsection (5), the Minister may, upon application being made in accordance with the appropriate form, grant to a person a licence authorising the taking of fish in the course of commercial fishing without the use of a boat in areas of Australian jurisdiction and for carrying, or for processing and carrying, in areas of Australian jurisdiction, fish so taken.

(4B) Subject to subsection (5), the Minister may, upon application being made in accordance with the appropriate form, grant a person a licence to receive fish, the taking of which required a licence under subsection 19(2) or (4A) or a Treaty endorsement.

(5) Where:

(a) a fee is payable under this Act in respect of the grant to a person of a licence under subsection (1), (2), (3) or (4A); or

(b) levy is payable under the Fisheries Levy Act 1984 on the grant to a person of a licence under subsection (2), (3) or (4A);

the Minister shall not grant the licence unless the person tenders the amount of the fee or levy, as the case may be.
20 Endorsements of licences

(1) Where, pursuant to Article 26 of the Torres Strait Treaty, the Papua New Guinea Minister nominates a boat in respect of which a Papua New Guinea licence is in force as being a boat in respect of which an endorsement should be made under this subsection, the Minister may, in his or her discretion, endorse the licence so as to authorise the use of the boat for:
   (a) taking fish in the course of commercial fishing in areas of Australian jurisdiction and carrying, or processing and carrying, in areas of Australian jurisdiction, fish that have been taken with the use of the licensed boat; or
   (b) carrying, or processing and carrying, in areas of Australian jurisdiction, fish that have been taken with the use of another boat.

(2) An endorsement of a Papua New Guinea licence made under this section comes into force on the day on which the endorsement is made and remains in force until the endorsement is revoked or until the Papua New Guinea licence ceases to be in force, whichever first occurs.

(3) The Minister may, in his or her discretion, by notice in writing served on the holder of a licence in respect of which a Treaty endorsement is in force, revoke the endorsement.

(4) The Minister may, in his or her discretion, upon application being made in accordance with the appropriate form by the holder of a licence in force under section 19 in respect of a boat, nominate, by writing given to the Papua New Guinea Minister, the boat as being a boat in respect of which an endorsement should be made pursuant to Article 26 of the Torres Strait Treaty.

21 Entries in licences and endorsements

(1) Subject to subsection (3A), the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form, make an entry in a licence granted under subsection 19(2) or (3) or in a Treaty endorsement so as to extend
the licence or endorsement, as the case may be, to authorise the use of the boat in respect of which the licence or endorsement, as the case may be, is in force for engaging, at any time or during a period specified in the entry, in activities in the course of commercial fishing that are prohibited by a prohibition contained in an instrument in force under subsection 16(1) to which subsection 16(7) relates, being an instrument identified in the entry.

(1A) Subject to subsection (3A), the Minister may, upon application being made in accordance with the appropriate form, make an entry in a licence granted under subsection 19(4A) so as to extend the licence to authorise, at any time or during a period specified in the entry, activities in the course of commercial fishing without the use of a boat that are prohibited by a prohibition contained in an instrument in force under subsection 16(1) to which subsection 16(7) relates, being an instrument identified in the entry.

(2) Subject to subsection (3A), the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form, make an entry in a licence granted under subsection 19(2) or (3) in respect of a foreign boat or in a Treaty endorsement so as to extend the licence or endorsement, as the case may be, to authorise the boat in respect of which the licence or endorsement, as the case may be, is in force:
   (a) to be brought, at any time or at a time specified in the entry, into a place specified in the entry, being a place in Australia that is within the Protected Zone; or
   (b) to be brought, at any time or at a time specified in the entry, into a place in Australia specified in the entry and to authorise the landing at that place of fish carried on board the boat at the time when the boat is brought into that place.

(3) An entry in a licence or in a Treaty endorsement may be made at the time when the licence is granted or the endorsement is made, as the case may be, or at any later time.

(3A) Where:
(a) a fee is payable under this Act in respect of the making under subsection (1), (1A) or (2) of an entry in a licence granted under subsection 19(2), (3) or (4A); or
(b) levy is payable under the *Fisheries Levy Act 1984* on the making under subsection (1) or (1A) of this section of an entry in a licence granted under subsection 19(2), (3) or (4A); the Minister shall not make the entry unless the holder of the licence tenders the amount of the fee or levy, as the case may be.

(4) An entry made in a licence or in a Treaty endorsement under this section comes into force on the day on which the entry is made and, subject to subsections (5) and (6), remains in force until the licence or endorsement, as the case may be, ceases to be in force.

(5) The Minister may, in his or her discretion, by notice in writing given to the holder of a licence or Treaty endorsement in which an entry has been made under this section, suspend the entry for a period specified in the notice or revoke the entry.

(6) The Minister may, by notice in writing given to the holder of a licence or Treaty endorsement in which an entry has been made under this section, vary the entry.

(7) An entry made in a licence or in a Treaty endorsement under this section ceases to be in force if the holder of the licence or endorsement, as the case may be, by notice in writing given to the Minister, surrenders the entry.

## 22 Conditions of licences and endorsements

(1) A licence granted under section 19 or a Treaty endorsement is subject to such conditions as are specified in the licence or endorsement, as the case may be.

(2) The Minister may, by notice in writing given to the holder of a licence under section 19 or of a Treaty endorsement, vary or revoke a condition of the licence or endorsement, as the case may be, or specify further conditions to which the licence or endorsement, as the case may be, is to be subject.
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(3) A variation or revocation of a condition of a licence or of a Treaty endorsement under subsection (2) or an imposition of a further condition under that subsection takes effect on the day on which the notice relating to that condition is given.

23 Terms of licences

(1) A licence granted under section 19 (other than a licence that has been renewed under section 24) comes into force on the day specified for the purpose in the licence or, if no day is specified, on the day on which the licence is granted and, subject to subsection (3) and to section 26, remains in force until the day specified for the purpose in the licence, being a day in the period of 12 months commencing on the day on which the licence comes into force or, if regulations for the purposes of this subsection specify a different period in relation to all licences to which this subsection applies, or in relation to a class of those licences that includes the licence, a day in the period so specified.

(2) Where a licence is renewed under section 24 (whether or not the licence has previously been renewed), the licence remains in force, subject to subsection (3) and to section 26, until the day specified for the purpose in the renewal, being a day in the period of 12 months commencing on the day on which the licence or the last renewal of the licence, as the case requires, ceased to be in force or, if regulations for the purposes of this subsection specify a different period in relation to all licences to which this subsection applies, or in relation to a class of those licences that includes the licence, a day in the period so specified.

(3) A licence granted under section 19 ceases to be in force if the holder of the licence, by notice in writing given to the Minister, surrenders the licence.

24 Renewal of licences

(1) Subject to subsection (2), the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form by the holder of a licence granted under section 19 not earlier
than 2 months before or later than 3 months after the expiration of the period for which the licence was granted, renewed or last renewed, as the case requires, renew the licence with effect from the expiration of the last-mentioned period.

(2) Where:
   (a) a fee is payable under this Act in respect of the renewal under subsection (1) of a licence granted under section 19; or
   (b) levy is payable under the Fisheries Levy Act 1984 on the renewal under subsection (1) of this section of a licence granted under subsection 19(2), (3) or (4A);
the Minister shall not renew the licence unless the holder of the licence tenders the amount of the fee or levy, as the case may be.

25 Transfer of licences

   (1) Subject to subsection (2) and to any condition of a licence relating to the transfer of the licence, the Minister may, in his or her discretion, upon application being made in accordance with the appropriate form by the holder of a licence granted under subsection 19(2), (3), (4A) or (4B) and by another person as proposed transferee, transfer the licence to the other person.

   (1A) The Minister may, under subsection (1), make a temporary transfer of a licence.

   (2) Where a fee is payable under this Act in respect of the transfer under subsection (1) of a licence granted under section 19, the Minister shall not transfer the licence unless the holder of the licence tenders the amount of the fee.

25A Variation of licences

   (1) Subject to subsection (2) and to any condition of a licence relating to the variation of the licence, the Minister may, in the Minister’s discretion, upon application being made in accordance with the appropriate form by the holder of a licence granted under section 19 in respect of a boat, vary the licence by omitting the name of the boat and substituting the name of another boat.
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(2) Where:

(a) a fee is payable under this Act in respect of the variation under subsection (1) of a licence granted under section 19; or

(b) levy is payable under the *Fisheries Levy Act 1984* on the variation under subsection (1) of this section of a licence granted under subsection 19(2) or (3);

the Minister shall not vary the licence unless the holder of the licence tenders the amount of the fee or levy, as the case may be.

26 Suspension and cancellation of licences

(1) The Minister may, in his or her discretion, by notice in writing given to the holder of a licence granted under section 19, suspend the licence if he or she has reasonable grounds to believe that:

(a) there has been a contravention of, or a failure to comply with, a condition to which the licence is subject;

(aa) a person, being the holder of the licence or a person acting on behalf of the holder of the licence, has, after the commencement of subsection 32(1) of the *Fishing Legislation Amendment Act 1987*:

(i) refused or failed to provide information required by an instrument under subsection 14(1), (1A), (2), (2A) or (3) to be provided by that person in the manner in which the information was required by the instrument to be provided; or

(ii) in purported compliance with an instrument under subsection 14(1), (1A), (2), (2A) or (3), provided information that was, to the knowledge of the person, false or misleading in a material particular;

(b) a person, being the holder of the licence or a person acting on behalf of the holder of the licence, has done an act that the person was prohibited from doing by an instrument in force under subsection 14(6), (6A), (7) or (8) or 16(1); or

(c) in an application under this Act relating to the licence, the holder of the licence made a statement or furnished information that was, to his or her knowledge, false or misleading in a material particular;
not being an act or omission in relation to which he or she has
previously exercised his or her powers under this subsection.

(2) Where a licence is suspended under subsection (1), the suspension,
unless it is revoked, ceases:
(a) if proceedings for an offence against this Act in relation to
the alleged act or omission referred to in paragraph (1)(a),
(aa), (b) or (c), as the case may be, are instituted against the
holder of the licence or a person acting on behalf of the
holder of the licence within one month after the suspension—
on completion of the proceedings; or
(b) in any other case—on the expiration of one month after the
suspension.

(3) The Minister may, at any time, by notice in writing given to the
holder of a licence suspended under subsection (1), revoke the
suspension.

(4) The Minister may, in his or her discretion, by notice in writing
given to the holder of a licence under section 19, cancel the licence
if:
(a) the holder of the licence is convicted of an offence against
this Act, the regulations or any other law of the
Commonwealth relating to fishing or against a law of Papua
New Guinea or of a State or Territory relating to fishing; and
(b) in the case of a licence in respect of a boat—during any
period during which the holder held the licence in respect of
the boat another person is convicted of an offence of a kind
referred to in paragraph (a) in relation to the use of the boat.

(5) The Minister may, in his or her discretion, by notice in writing
given to the holder of a licence granted under section 19, cancel or
suspend the licence if, within such period as is specified in the
notice:
(a) payment of a fee, levy or other money relating to the licence
is not made; or
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(b) the holder of the licence does not enter into an arrangement satisfactory to the Minister in relation to payment of a fee, levy or other money.

(6) If a cheque is tendered to the Minister as payment of all or part of a fee, levy or other money relating to a licence, payment is taken not to have been made unless the cheque is honoured on presentation.

Note: Licences may also be suspended or revoked if the licensee accrues a prescribed number of demerit points under a demerits points system established under section 54C.

27 Fees

(1) Such fees (if any) as are prescribed are payable in respect of the following:
   (a) the grant of a licence under section 19;
   (b) the making of an entry in a licence of that kind;
   (c) the transfer of a licence of that kind;
   (ca) the variation of a licence of that kind;
   (d) the renewal of a licence of that kind.

(2) Where:
   (a) a person has, in accordance with subsection 23(3), surrendered a licence granted under this Act in respect of a boat; and
   (b) the person had, at the time when he or she surrendered the licence, notified the Minister that he or she intended to apply for another licence under this Act in respect of another boat;
   the Minister may direct that the fee that would be payable in respect of the grant of that other licence is to be reduced by an amount that, in the opinion of the Minister, is appropriate, and where the Minister gives such a direction, that fee shall be reduced by that amount.

(3) Regulations made for the purpose of subsection (1) may prescribe different fees, or prescribe different methods of calculating fees, in respect of:
   (a) licences included in different classes of licences; and
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Section 27A

(b) entries in licences included in different classes of entries in licences.

27A  Exercise of powers by agent etc.

Nothing in this Act prevents the exercise of any of the powers of a person under this Part (other than powers of the Minister) by another person having authority as agent, trustee or otherwise to exercise that power or powers that include that power.
Part V—Protected Zone Joint Authority

28 Interpretation

(1) In this Part, unless the contrary intention appears:

Chairperson of the TSRA means:
(a) subject to paragraph (b), the person for the time being holding office as Chairperson of the TSRA pursuant to an election held under section 143L of the Aboriginal and Torres Strait Islander Act 2005; or
(b) if a person is acting as Chairperson of the TSRA—the person so acting.

Commonwealth Minister means the Minister for the time being administering this Act.

fishery means a class of activities by way of fishing, being a class of activities that is identified in an arrangement under this Part as a fishery to which the arrangement applies.

Protected Zone Joint Authority means the Authority established by section 30.

Protected Zone Joint Authority fishery means a fishery in respect of which there is in force an arrangement under this Part under which the fishery is to be under the management of the Protected Zone Joint Authority.

Queensland Minister means:
(a) in a case to which paragraph (b) does not apply—the Minister of the Crown of Queensland for the time being administering the laws of Queensland relating to marine fishing in the Protected Zone; and
(b) in a case where there is in force an appointment made for the purposes of this Act by the Governor in Council of
Queensland of another Minister of the Crown of Queensland—that other Minister.

TSRA means the Torres Strait Regional Authority established by section 142 of the Aboriginal and Torres Strait Islander Act 2005.

(2) References in this Part to waters adjacent to Queensland shall be read as references to:
(a) the Protected Zone coastal waters of Queensland;
(b) waters (not being waters to the north of the line described in Annex 8 to the Torres Strait Treaty) within the Protected Zone that are adjacent to the Protected Zone coastal waters of Queensland; and
(c) waters (other than the Protected Zone coastal waters of Queensland) within an area in respect of which a Proclamation under subsection 15(1) or (2) is in force.

(3) Without limiting the matters by reference to which a fishery may be identified in an arrangement under this Part, those matters include all or any of the following:
(a) a species of fish;
(b) a description of fish by reference to sex or any other characteristic;
(c) an area of waters or of seabed;
(d) a method of fishing;
(e) a kind or class of vessels;
(f) a class of persons;
(g) a purpose for which activities are carried on.

(4) A power or function conferred by this Part on the Governor of Queensland shall be taken to be conferred on the Governor of Queensland acting by and with the advice of the Executive Council of Queensland.

29 Acting Ministers

(1) The functions and powers of the Commonwealth Minister under this Part, including his or her functions and powers as a member of
Section 30

the Protected Zone Joint Authority, may be performed and exercised by another Minister of the Commonwealth acting for and on behalf of the Commonwealth Minister, and references in this Part to the Commonwealth Minister shall be read as including references to a Minister so acting.

(2) The functions and powers of the Queensland Minister under this Part as a member of the Protected Zone Joint Authority may be performed and exercised by a Minister of the Crown of Queensland acting for and on behalf of the Queensland Minister, and references in this Part to the Queensland Minister shall be read as including references to a Minister so acting.

30 Establishment of Protected Zone Joint Authority

(1) For the purposes of this Act there is established an Authority to be known as the Protected Zone Joint Authority.

(2) The Protected Zone Joint Authority consists of:
   (a) the Commonwealth Minister; and
   (b) the Queensland Minister; and
   (c) the Chairperson of the TSRA.

(3) The Protected Zone Joint Authority has such functions in relation to fisheries in respect of which arrangements are made under section 31 as are conferred on it by this Part and by the law of Queensland.

(4) The Commonwealth Minister may, by writing under his or her hand, appoint a person or persons to be his or her deputy or deputies.

(5) The Minister of the Crown of Queensland for the time being administering the laws of Queensland relating to marine fishing in the Protected Zone may, by writing under his or her hand, appoint a person or persons to be the deputy or deputies of the Queensland Minister.
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(5A) The Chairperson of the TSRA may, by writing signed by him or her, appoint a person or persons to be his or her deputy or deputies.

(5B) An appointment made under subsection (5A) by the person referred to in paragraph (a) of the definition of Chairperson of the TSRA in subsection 28(1) does not have any effect while a person is acting as Chairperson of the TSRA.

(5C) An appointment made under subsection (5A) by a person who is acting as Chairperson of the TSRA only has effect when the person is so acting.

(5D) If, under subsection (4), (5) or (5A), an instrument appoints 2 or more persons to be the deputies of a member of the Protected Zone Joint Authority, the instrument may specify conditions as to when a particular person or particular persons appointed are to perform the duties and functions and exercise the powers of the deputy of the member, including a condition that another person or other persons specified in the instrument are not available to perform those functions and duties and exercise those powers.

(6) A deputy of a member of the Protected Zone Joint Authority is entitled, in the absence from a meeting of the Protected Zone Joint Authority of the member and of the other deputy or deputies (if any) of the member, to attend that meeting and, when so attending, shall be deemed to be a member.

(7) All courts and persons acting judicially shall take judicial notice of the signature of a person who is or has been a member of the Protected Zone Joint Authority or a deputy of such a member and of the fact that he or she is, or was at a particular time, such a member or deputy.

31 Arrangements with Queensland

(1) Subject to this section, the Commonwealth may make an arrangement with Queensland that the Protected Zone Joint Authority is to have the management of a particular fishery in waters adjacent to Queensland.
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(2) An arrangement under subsection (1) shall provide either that:
   (a) the fishery (being a fishery wholly or partly in the Protected Zone coastal waters of Queensland) is to be managed in accordance with the law of the Commonwealth; or
   (b) the fishery (being a fishery wholly or partly in waters on the seaward side of the Protected Zone coastal waters of Queensland) is to be managed in accordance with the law of Queensland.

(3) Subject to this section, the Commonwealth may make an arrangement with Queensland with respect to a particular fishery in waters adjacent to Queensland, not being a fishery to which an arrangement under subsection (1) applies:
   (a) that the fishery (being a fishery wholly or partly in the Protected Zone coastal waters of Queensland) is to be managed by the Commonwealth in accordance with the law of the Commonwealth; or
   (b) that the fishery (being a fishery wholly or partly in waters on the seaward side of the Protected Zone coastal waters of Queensland) is to be managed by Queensland in accordance with the law of Queensland.

(4) An arrangement made under this section in relation to fishing for sedentary organisms has no effect in waters (other than the Protected Zone coastal waters of Queensland) that are to the north of the line described in Annex 5 of the Torres Strait Treaty.

32 Procedure for making and termination of arrangements

(1) An arrangement under this Part shall be made by instrument in writing approved by the Governor-General and the Governor of Queensland.

(2) An arrangement under this Part may be terminated by instrument in writing approved by the Governor-General and the Governor of Queensland.

(3) The Commonwealth Minister shall cause a copy of every instrument approved in accordance with subsection (1) or (2) to be
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published in the Gazette, and such an instrument takes effect on the date of publication or, if a later date is specified in the instrument, on that later date.

(4) A party to an arrangement under this Part may:
   (a) in the case of the Commonwealth—with the approval of the Governor-General; or
   (b) in the case of Queensland—with the approval of the Governor of Queensland;

give notice in writing to the other party that the party giving the notice desires the arrangement to terminate upon a date specified in the notice, not being earlier than 6 months after the day on which the notice is given.

(5) Where a party has duly given a notice in accordance with subsection (4), the Commonwealth Minister shall, not less than 3 months before the date specified in the notice, cause to be published in the Gazette a notice stating that, by reason of notice of termination given by that party, the arrangement concerned will cease to have effect on that date and, where the Commonwealth Minister has caused a notice to be so published, the arrangement ceases to have effect on that date.

(6) An arrangement under this Part may provide that, for the purposes of the application of subsection (4) in respect of the arrangement, a longer or shorter period is to be substituted for the period of 6 months referred to in that subsection and may further provide that, for the purposes of the application of subsection (5) in respect of the arrangement, a longer or shorter period is to be substituted for the period of 3 months referred to in that subsection.

(7) After an arrangement under this Part has been made but before the arrangement takes effect, licences, entries, permits or other instruments may be made, granted, executed or published for the purposes of the operation of this Act as affected by the arrangement, as if the arrangement had taken effect, but such an instrument does not have effect before the arrangement takes effect.
Part V Protected Zone Joint Authority

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(8) Upon the termination of an arrangement under this Part, licences, entries, permits and other instruments made, granted, executed or published for the purposes of the operation of this Act as affected by the arrangement cease to have effect.

(9) After action for the purpose of the termination of an arrangement under this Part has been taken, but before the termination takes effect, licences, entries, permits or other instruments may be made, granted, executed or published for the purposes of the operation of this Act as affected by the termination of the arrangement, as if the arrangement had been terminated, but such an instrument does not have effect before the termination of the arrangement takes effect.

33 Exclusion of this Act in accordance with arrangement

(1) Where there is in force an arrangement under this Part that provides that a particular fishery is to be managed in accordance with the law of Queensland, the provisions of this Act (other than this Part) do not apply to or in relation to that fishery except:

(a) in the case of a fishery that is to be managed by the Protected Zone Joint Authority—in relation to foreign boats in relevant waters, operations on and from foreign boats in relevant waters and matters that occurred before the arrangement took effect; and

(b) in the case of a fishery that is to be managed by Queensland—in relation to boats (other than Australian boats) in relevant waters, operations on and from boats of that kind in relevant waters and matters that occurred before the arrangement took effect.

(2) In subsection (1), relevant waters means waters in the Protected Zone or in an area in respect of which a Proclamation is in force under subsection 15(1) or (2) that are beyond the outer limits of the Protected Zone coastal waters of Queensland.
34 Functions of Joint Authority under this Act

Where there is in force an arrangement under this Part under which the Protected Zone Joint Authority has the management of a fishery and the fishery is to be managed in accordance with the law of the Commonwealth, the Protected Zone Joint Authority has the functions of:

(a) keeping constantly under consideration the condition of the fishery;
(b) formulating policies and plans for the good management of the fishery; and
(c) for the purposes of the management of the fishery:
   (i) exercising the powers conferred on it by this Part; and
   (ii) co-operating and consulting with other authorities (including Joint Authorities established under the Fisheries Act 1952 or the Fisheries Management Act 1991) in matters of common concern.

35 Powers of Protected Zone Joint Authority

(1) In respect of a Protected Zone Joint Authority fishery:
   (aa) the powers of the Minister under subsection 3(2); and
   (a) the powers of the Minister under sections 14, 15A, 16 and 17; and
   (b) the powers of the Minister under section 12 in respect of Australian boats or Papua New Guinea boats;
are exercisable under those provisions by the Protected Zone Joint Authority.

(2) Where a fishery becomes a Protected Zone Joint Authority fishery:
   (aa) instruments made by the Minister under subsection 3(2) cease to apply in relation to that fishery; and
   (a) instruments made by the Minister under sections 14, 15A, 16 and 17 cease to apply in relation to that fishery; and
   (b) permits granted by the Minister under section 12 in respect of Australian boats or Papua New Guinea boats have no application in relation to that fishery.
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36 Powers of Protected Zone Joint Authority with respect to licences etc.

(1) Subject to this section, a licence, Treaty endorsement or entry granted or made under this Act otherwise than by virtue of this section does not authorise the doing of any act or thing in or in relation to a Protected Zone Joint Authority fishery.

(2) In relation to a Protected Zone Joint Authority fishery that is to be managed in accordance with the law of the Commonwealth, the powers of the Minister under the provisions of Part IV are exercisable under those provisions by the Protected Zone Joint Authority as if references to the Minister in those provisions were references to the Protected Zone Joint Authority.

(3) A licence or Treaty endorsement granted under this Act by the Protected Zone Joint Authority shall contain such conditions or limitations as will ensure that it applies only in relation to a Protected Zone Joint Authority fishery or Protected Zone Joint Authority fisheries.

(4) Subject to subsection (5A), the Protected Zone Joint Authority may make an entry in a licence or Treaty endorsement granted under this Act otherwise than by virtue of this section so as to extend the operation of the licence or endorsement, as the case may be, to matters to which the licensing powers of the Protected Zone Joint Authority under this Act are applicable and, where such an entry is made:
   (a) the entry ceases to have effect if the licence or endorsement, as the case may be, ceases to have effect; and
   (b) the Protected Zone Joint Authority may vary, suspend or revoke the entry as if it were an entry made by the Protected Zone Joint Authority under section 21.

(5) Such fee (if any) as is prescribed is payable in respect of the making of an entry in a licence under subsection (4).

(5A) Where:
(a) a fee is payable under this Act in respect of the making under subsection (4) of an entry in a licence granted under this Act; or

(b) levy is payable under the *Fisheries Levy Act 1984* on the making under subsection (4) of an entry in a licence granted under subsection 19(2), (3) or (4A); the Protected Zone Joint Authority shall not make the entry unless the holder of the licence tenders the amount of the fee or levy, as the case may be.

(6) This section does not:

(a) empower the Protected Zone Joint Authority to grant, to make, or to take other action in respect of, a licence or entry in respect of a foreign boat; or

(b) affect the operation of a licence or entry granted or made by the Minister in respect of a foreign boat or the power of the Minister to grant, or to take other action in respect of, such a licence or entry, as the case may be.

### 37 Application of provisions relating to offences

For the purposes of the prosecution of a person for an offence against a provision of this Act in respect of anything done in relation to fish to which a Protected Zone Joint Authority fishery relates or otherwise in relation to a Protected Zone Joint Authority fishery:

(a) any reference in that provision to a licence, to a Treaty endorsement or to an entry made in a licence or in a Treaty endorsement shall be read as a reference to a licence or Treaty endorsement granted, or to an entry made, as the case may be, by the Protected Zone Joint Authority;

(b) any reference in that provision to an instrument shall be read as a reference to an instrument made by the Protected Zone Joint Authority; and

(c) any reference in that provision to fish shall be read as a reference to fish to which the Protected Zone Joint Authority fishery relates.
38 Delegation

(1) The Protected Zone Joint Authority may, in writing, delegate any or all of its functions or powers under this Act, other than the powers mentioned in subsection 35(1), to:
   (a) an APS employee in the Department; or
   (b) an AFMA staff member; or
   (c) a person from time to time holding, or performing the duties of, a specified office in the service of Queensland or an authority of Queensland or under the law of Queensland; or
   (d) an APS employee in the TSRA.

Note: For variation and revocation, see subsection 33(3) of the Acts Interpretation Act 1901.

(2) In performing functions and exercising powers under the delegation, the delegate must comply with any directions of the Protected Zone Joint Authority.

Note: See sections 34AA to 34A of the Acts Interpretation Act 1901.

(7) A certificate signed by a member of the Protected Zone Joint Authority stating any matter with respect to a delegation of a power under this section by the Protected Zone Joint Authority is prima facie evidence of that matter.

(8) A document purporting to be a certificate mentioned in subsection (7) shall, unless the contrary is established, be deemed to be such a certificate and to have been duly given.

(9) Nothing in this Part is intended to prevent the delegation by the Protected Zone Joint Authority, in accordance with the law of Queensland, of powers conferred on the Protected Zone Joint Authority by the law of Queensland.

39 Protected Zone Joint Authority to seek views of traditional inhabitants

The Protected Zone Joint Authority shall, where it considers it appropriate to do so, seek the views of members of the Joint
Advisory Council established under Article 19 of the Torres Strait Treaty who are traditional inhabitants and Australian citizens on any matter relating to a Protected Zone Joint Authority fishery where that matter may affect the interests of traditional inhabitants who are Australian citizens.

40 Procedure of Protected Zone Joint Authority

(1) At a meeting of the Protected Zone Joint Authority:
   (a) if the Commonwealth Minister is present—he or she is to preside; or
   (b) if the Commonwealth Minister is not present but the Queensland Minister is present—the Queensland Minister is to preside; or
   (c) if neither the Commonwealth Minister nor the Queensland Minister is present but the Chairperson of the TSRA is present—the Chairperson of the TSRA is to preside; or
   (d) if none of the preceding paragraphs is applicable—the deputy of the Commonwealth Minister is to preside.

(2) Meetings of the Protected Zone Joint Authority shall be convened by the Commonwealth Minister, and he or she shall convene such a meeting if requested to do so by either of the other members.

(3) The quorum for a meeting of the Protected Zone Joint Authority is 2 members (including the Commonwealth Minister or his or her deputy).

(4) If, at a meeting of the Protected Zone Joint Authority, the members are not agreed as to the decision to be made on a matter, the Commonwealth Minister may, subject to subsection (5), decide that matter and his or her decision shall have effect as the decision of the Protected Zone Joint Authority.

(5) Where:
   (a) the Commonwealth Minister proposes to decide a matter in accordance with subsection (4); and
(b) either of the other members requests the Commonwealth Minister to delay the making of the decision to permit consultations to take place in relation to the proposed decision;
the Commonwealth Minister shall delay the making of the decision for such period as he or she considers reasonable to permit those consultations to take place.

(6) A member of the Protected Zone Joint Authority may, by written or other communication, submit a matter within the functions of the Protected Zone Joint Authority for consideration by the other members of the Protected Zone Joint Authority and, if the members of the Protected Zone Joint Authority are agreed as to the decision to be made on the matter, the Protected Zone Joint Authority shall be taken to have made a decision accordingly and the Commonwealth Minister shall, upon being satisfied that the members are so agreed, record the decision as a decision of the Protected Zone Joint Authority.

(7) The Protected Zone Joint Authority may establish advisory committees, consisting of such persons as it thinks fit, to provide information and advice to the Protected Zone Joint Authority on scientific, economic and technical matters related to any fishery.

(8) Subject to this section, the Protected Zone Joint Authority may adopt its own rules of procedure.

(9) The Commonwealth Minister shall cause written records to be kept of the decisions of the Protected Zone Joint Authority and such a record, if signed by the Commonwealth Minister, or a deputy of the Commonwealth Minister, who took part in or made the decision, is prima facie evidence that the decision, as recorded, was duly made.

(10) In proceedings in any court, an instrument or other document signed on behalf of the Protected Zone Joint Authority by a member of the Protected Zone Joint Authority, shall be deemed to be duly executed by the Protected Zone Joint Authority and, unless
the contrary is proved, shall be deemed to be in accordance with a decision of the Protected Zone Joint Authority.

### 41 Annual reports

(1) The Protected Zone Joint Authority shall, as soon as practicable after 30 June in each year, prepare a report on the activities of the Protected Zone Joint Authority in the year ending on that date and on the condition during that year of the fisheries to which the functions of the Protected Zone Joint Authority applied in that year.

(2) The Commonwealth Minister shall cause a copy of every report under subsection (1) to be laid before each House of the Parliament as soon as practicable after the preparation of the report.

(3) If the day on which this Act comes into operation (in this subsection referred to as the *relevant day*) is a day between any 1 July and the next 1 January, the first report of the Protected Zone Joint Authority shall relate to the period commencing on the relevant day and ending on the 30 June next succeeding the relevant day.

(4) If the day on which this Act comes into operation (in this subsection referred to as the *relevant day*) is a day between any 31 December and the next 1 July:

   (a) the Protected Zone Joint Authority is not required to make a report on its activities in the period commencing on the relevant day and ending on the next 30 June; and

   (b) the Protected Zone Joint Authority shall, in its report on its activities in the year ending on the 30 June next succeeding the 30 June referred to in paragraph (a), include a report on its activities in the period referred to in paragraph (a).
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Division 1—Officers’ powers

42 Powers of officers

(1) Subject to this section, an officer may:

(b) where he or she has reasonable grounds to believe that there is on any premises any document, equipment or thing that may afford evidence as to the commission of an offence against this Act, with the consent of the owner or occupier of the premises or in pursuance of a warrant granted under section 43C:

(i) enter the premises using such force as is necessary for the purpose;

(ii) search the premises and break open and search any cupboard, drawer, chest, trunk, box, package or other receptacle, whether a fixture or not, in which he or she has reasonable grounds to believe there is a document, equipment or thing of that kind; and

(iii) examine and take possession of, or secure against interference, any document, equipment or thing that he or she has reasonable grounds to believe may afford evidence as to the commission of an offence against this Act; and

(ba) where the officer has reasonable grounds to believe that there is in any vehicle or aircraft anything that may afford evidence as to the commission of an offence against this Act, and subject to subsections (3) and (4):

(i) stop and detain the vehicle or detain the aircraft, as the case may be; and

(ii) enter and search the vehicle or aircraft; and

(iii) break open and search any compartment, container or other receptacle in which the officer has reasonable grounds to believe there is any such thing; and
(iv) examine and take possession of, or secure against interference, any such thing that the officer has reasonable grounds to believe may afford evidence as to the commission of an offence against this Act; and

(d) seize, detain, remove or secure:

(i) any fish that the officer has reasonable grounds to believe have been taken, processed, carried or landed in contravention of this Act;

(ii) any boat (other than a Papua New Guinea boat) or equipment that the officer has reasonable grounds to believe has been used, is being used or is intended to be used in contravention of this Act; or

(iii) any document or other thing that he or she has reasonable grounds to believe may afford evidence as to the commission of an offence against this Act; and

(da) if premises are specified in a licence under subsection 19(4B) as premises on which fish are to be kept—enter the premises for the purpose of finding out whether a condition of the licence is being, or has been, complied with or whether a person is contravening or has contravened a provision of this Act and, in furtherance of that purpose:

(i) search the premises for, and examine, fish; and

(ii) search the premises for, inspect, take extracts from, and make copies of, any documents relating to the receiving of fish; and

(iii) if the officer finds, during the course of the search, any thing that he or she believes, on reasonable grounds, may provide evidence of a contravention of a provision of this Act, secure the thing pending the obtaining of a warrant to seize it; and

(db) with the consent of the holder of a licence under subsection 19(4B) or under a warrant issued under section 43C, seize any thing found during the course of a search that the officer believes, on reasonable grounds, may provide evidence of a contravention of this Act; and
(ea) seize all or any of the following that are forfeited to the Commonwealth under section 52A or that the officer has reasonable grounds to believe are forfeited under that section:
   (i) a boat;
   (ii) a net, trap or other equipment;
   (iii) fish; and

(eb) seize all or any of the following that are forfeited to the Commonwealth under section 52AA or that the officer has reasonable grounds to believe are forfeited under that section:
   (i) a net, trap or other equipment;
   (ii) fish; and

(ec) seize any fish that are the property of the Commonwealth because of the operation of section 52AC or that the officer has reasonable grounds to believe are the property of the Commonwealth because of the operation of that section; and

(ed) seize anything:
   (i) that is on, in or attached to a boat and that forms part of the boat; and
   (ii) that is the property of the Commonwealth because of the operation of section 52AD or that the officer has reasonable grounds to believe is the property of the Commonwealth because of the operation of that section; and

(f) arrest, without warrant, a person if the officer has reasonable grounds to believe that:
   (i) the person is committing or has committed an offence against this Act; and
   (ii) proceedings against the person by summons would not be effective; and

(j) require the master of a boat in respect of which a licence under section 19 or a Treaty endorsement is required to be in force under this Act to give information concerning the boat, the crew or any person on board the boat; and

(k) require a person who is on board a boat in respect of which a licence under section 19 or a Treaty endorsement is required
to be in force under this Act to state his or her full name and usual place of residence; and

(ka) require a person found any premises entered in pursuance of paragraph (b) or in any vehicle or aircraft detained or searched under paragraph (ba):
   (i) to state the full name and usual place of residence of the person;
   (ii) to produce any documents in the possession, or under the control, of the person relating to any fish found on the premises or in the vehicle or aircraft; or
   (iii) to give information concerning any such fish; and

(m) require the master of a boat to state whether he or she is the holder of a master fisherman’s licence and, if so, to produce the licence and permit the officer to make copies of, or take extracts from, the licence; and

(n) require the master of a boat in respect of which a licence under section 19 or a Treaty endorsement is required to be in force under this Act to produce the licence or endorsement, as the case may be, and permit the officer to make copies of, or take extracts from, the licence or endorsement, as the case may be; and

(oa) where, for the purpose of ascertaining whether equipment that is on, or that is being used by or from, a boat is equipment of a kind specified in an instrument that is in force under subsection 16(1), it is necessary to ascertain the dimensions of the equipment—require the master of the boat to provide such reasonable assistance as is requested by the officer in order to ascertain the dimensions of the equipment (including, if the officer so requests, causing the equipment to be placed in the sea or on land, or to be removed from the sea and placed on the boat or on land); and

(pa) require a person engaged in commercial fishing without the use of a boat, being fishing in respect of which a licence under section 19 is required to be in force under this Act, to give information concerning the fishing, or to state his or her full name and usual place of residence; and
(pb) require a person in charge of commercial fishing without the use of a boat, being fishing in respect of which a licence under section 19 is required to be in force under this Act, to produce the licence and permit the officer to make copies of, or take extracts from, the licence; and

(q) sell any fish seized by him or her under this Act.

Note: Schedule 2 gives officers powers relating to detention of suspected illegal foreign fishers.

(2) The powers of an officer under subsection (1) may be exercised in Australia, in an external Territory, in an area of Australian jurisdiction or in an area of waters in relation to which the Fisheries Management Act 1991 applies.

(2AAA) If there is a restraint on the liberty of a person on a boat resulting from an officer’s exercise of a power under paragraph (1)(d) in relation to a boat:

(a) the restraint is not unlawful; and

(b) civil or criminal proceedings in respect of the restraint may not be instituted or continued in any court against:
   (i) the officer; or
   (ii) any person assisting the officer in the exercise of the power; or
   (iii) AFMA; or
   (iv) the Commonwealth.

This subsection is not intended to affect the jurisdiction of the High Court under section 75 of the Constitution.

(2A) Where an officer (other than a prescribed person who is in uniform) boards or enters upon a boat, the officer shall:

(a) in the case of a prescribed person—produce, for inspection by the master of the boat, written evidence of the fact that the officer is a prescribed person; or

(b) in any other case—produce, for inspection by the master of the boat, the officer’s identity card;

and, if the officer fails to do so, the officer is not authorised to remain on board the boat.
(2AA) Where an officer (other than a prescribed person who is in uniform) proposes to enter and search, or to detain, a vehicle, the officer shall, if there is a person in charge of the vehicle:

(a) where the officer is a prescribed person—produce, for inspection by the person in charge of the vehicle, written evidence of the fact that the officer is a prescribed person; or

(b) in any other case—produce, for inspection by the person in charge of the vehicle, the officer’s identity card;

and, if the officer fails to do so, the officer is not authorised to enter and search, or to detain, the vehicle.

(2B) Where an officer (other than a prescribed person who is in uniform) makes a requirement of a person (in this subsection referred to as the relevant person) under subsection (1), the officer shall:

(a) in the case of a prescribed person—produce, for inspection by the relevant person, written evidence of the fact that the officer is a prescribed person; or

(b) in any other case—produce, for inspection by the relevant person, the officer’s identity card;

and, if the officer fails to do so, the relevant person is not obliged to comply with the requirement.

(3) Subject to subsection (4), the powers of an officer under paragraph (1)(ba) in respect of any vehicle or aircraft must not be exercised without either:

(a) the consent of the owner or person in charge of the vehicle or aircraft to the exercise of those powers; or

(b) the obtaining of a warrant under section 43C or 43P authorising the exercise of those powers.

(4) If:

(a) the owner or person in charge of a vehicle or aircraft referred to in subsection (3) refuses to consent to the exercise by an officer of powers under paragraph (1)(ba); and

(b) an officer seeking to exercise those powers believes, on reasonable grounds:
(i) that there is in the vehicle or aircraft anything that may afford evidence of an offence against this Act or the regulations; and
(ii) that the delay that would occur if an application for a warrant were made (either in person or under section 43P) would frustrate the effective execution of the warrant;

those powers may be exercised without a warrant but, if that is done, the officer must:

(c) if it is practicable to do so, notify the owner or person in charge of a vehicle or aircraft that the officer will be exercising powers under paragraph (1)(ba) without a warrant and that the reasons for the exercise of those powers may be requested; and

(d) as soon as reasonably practicable, record the reasons for the exercise of those powers without a warrant; and

(e) upon request by the owner or person in charge of the vehicle or aircraft—provide the record of those reasons to the person affected by the exercise of those powers.

(6A) A reference in this section to an offence against, or a contravention of, this Act includes a reference to an offence against, or a contravention of:

(a) section 6 of the Crimes Act 1914; or

(b) section 11.1, 11.4 or 11.5 of the Criminal Code;

that relates to this Act.

(7) In this section:

examine includes count, measure, weigh, grade or gauge.

prescribed person means:

(a) a member or special member of the Australian Federal Police or a member of the Police Force of Queensland; or

(b) a member of the Defence Force; or

(c) an officer of Customs (as defined in the Customs Act 1901); or
(d) an inspector appointed under the *Fisheries Act 1994* of Queensland.

*this Act* includes the regulations.

### 42AA Identity cards

(1) The Minister must cause an identity card to be issued to an officer other than a prescribed person (within the meaning of subsection 42(7)).

(2) An identity card must:
   (a) contain a recent photograph of the officer to whom it is issued; and
   (b) be in the form approved by the Minister.

### 42AB Offence for failure to return identity card

(1) A person commits an offence if:
   (a) the person has been issued with an identity card under section 42AA; and
   (b) the person ceases to be an officer; and
   (c) the person does not, as soon as is practicable after so ceasing, return the identity card to the Minister.

Penalty: 2 penalty units.

(2) An offence under subsection (1) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the *Criminal Code*.

### 43 Obstruction of officers etc.

(1) A person:
   (b) shall not refuse to allow a search to be made that is authorised by or under this Act; and
   (c) shall not refuse or neglect to comply with a requirement made by an officer under section 42; and
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(e) shall not use abusive or threatening language to an officer or other person exercising a power or performing a function under this Act; and

(f) must not assault, resist or obstruct an officer or other person exercising a power or performing a function under this Act in the exercise of the power or performance of the function.

Penalty:  20 penalty units or imprisonment for 12 months, or both.

(1A) Paragraphs (1)(b) and (c) do not apply if the person has a reasonable excuse.

Note:  The defendant bears an evidential burden in relation to the matter in subsection (1A). See subsection 13.3(3) of the Criminal Code.

43A  Use of force to exercise powers

Force to be used only in limited circumstances

(1) An officer must not use force in the exercise of the officer’s powers under a provision of section 42 unless it is necessary to do so:

(a) to ensure the safety of an officer; or

(b) to overcome obstruction of an officer in the exercise of that officer’s powers.

Force used must be reasonable

(2) The force used must not be more than is reasonably required for the relevant purpose described in paragraph (1)(a) or (b).

43B  Officer etc. not liable to certain actions

An officer or a person assisting an officer in the exercise of powers under this Act or the regulations, is not liable to an action, suit or proceeding for, or in respect of, anything done in good faith or omitted to be done in good faith in the exercise or purported exercise of any power conferred by this Act or the regulations.
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43C When search warrants can be issued

(1) A magistrate may, upon application by an officer, issue a warrant to search premises if the magistrate is satisfied by information on oath or affirmation that there are reasonable grounds for suspecting that there is, or there will be within the next 72 hours, any evidential material at the premises.

(2) If a magistrate issues a warrant, the magistrate is to set out in the warrant:
   (a) the offence to which the warrant relates; and
   (b) a description of the premises to which the warrant relates; and
   (c) the kinds of evidential material that are to be searched for under the warrant; and
   (d) the name of the officer who, unless he or she inserts the name of another officer in the warrant, is to be responsible for executing the warrant; and
   (e) the period for which the warrant remains in force, which must not be more than 7 days; and
   (f) whether the warrant may be executed at any time or only during particular hours.

(3) The magistrate is also to state that the warrant authorises the seizure of a thing (other than evidential material of the kind referred to in paragraph (2)(c)) found at the premises in the course of the search that the executing officer or a person helping believes on reasonable grounds to be:
   (a) evidential material in relation to an offence to which the warrant relates; or
   (b) a thing relevant to another offence against this Act or the regulations that is an indictable offence;

if the executing officer or a person helping believes on reasonable grounds that seizure of the thing is necessary to prevent its
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concealment, loss or destruction or its use in committing an offence against this Act or the regulations.

(4) Paragraph (2)(e) does not prevent the issue of successive warrants in relation to the same premises.

(5) If the application for the warrant is made under section 43P, this section applies as if:

(a) subsection (1) referred to 48 hours rather than 72 hours; and
(b) paragraph (2)(e) referred to 48 hours rather than 7 days.

43D The things that are authorised by a search warrant

(1) A warrant authorises the executing officer or a person helping:

(a) to enter the warrant premises and, if the premises are a vehicle or an aircraft, to enter the vehicle or aircraft, wherever it is; and
(b) to search for and record fingerprints found at the premises and to take samples of things found at the premises for forensic purposes; and
(c) to search the premises for the kinds of evidential material specified in the warrant, and to seize things of that kind found at the premises; and
(d) to seize other things found at the premises in the course of the search that the executing officer or a person helping believes on reasonable grounds to be:

(i) evidential material in relation to an offence to which the warrant relates; or
(ii) evidential material in relation to another offence against this Act or the regulations that is an indictable offence; if the executing officer or a person helping believes on reasonable grounds that seizure of the things is necessary to prevent their concealment, loss or destruction or their use in committing an offence against this Act or the regulations.

(2) If the warrant states that it may be executed only during particular hours, the warrant must not be executed outside those hours.
(3) If things are seized under a warrant, the warrant authorises the executing officer to make the things available to officers of other agencies if it is necessary to do so for the purpose of investigating or prosecuting an offence to which the things relate.

43E Availability of assistance and use of force in executing a warrant

In executing a warrant:
(a) the executing officer may obtain such help; and
(b) the executing officer, or a person who is an officer and is helping in executing the warrant may use such force against persons and things; and
(c) a person who is not an officer and has been authorised to help in executing the warrant may use such force against things; as is necessary and reasonable in the circumstances.

43F Copy of warrant to be given to occupier etc.

(1) If a warrant is being executed and the occupier of the premises or another person who apparently represents the occupier is present at the premises, the executing officer or a person helping must make available to that person a copy of the warrant.

(2) The executing officer must produce his or her identity card to the person at the premises.

(3) The copy of the warrant referred to in subsection (1) need not include the signature of the magistrate or the seal of the relevant court.

43G Specific powers available to officer executing warrant

(1) In executing a warrant, the executing officer or a person helping may:
(a) for a purpose incidental to the execution of the warrant; or
(b) if the occupier of the premises consents in writing;
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take photographs (including video recordings) of the premises or of things at the premises.

(2) If a warrant is being executed, the executing officer or a person helping may, if the warrant is still in force, complete the execution of the warrant after the officer and all persons helping temporarily cease its execution and leave the premises:
   (a) for not more than one hour; or
   (b) for a longer period if the occupier of the premises consents in writing.

(3) If:
   (a) the execution of a warrant is stopped by an order of a court; and
   (b) the order is later revoked or reversed on appeal; and
   (c) the warrant is still in force;
   the execution of the warrant may be completed.

43H  Use of equipment to examine or process things

(1) The executing officer or a person helping may bring to the warrant premises any equipment reasonably necessary for the examination or processing of things found at the premises in order to determine whether they are things that may be seized under the warrant.

(2) If:
   (a) it is not practicable to examine or process the things at the warrant premises; or
   (b) the occupier of the premises consents in writing;

   the things may be moved to another place so that the examination or processing can be carried out in order to determine whether they are things that may be seized under the warrant.

(3) If things are moved to another place for the purpose of examination or processing under subsection (2), the executing officer must, if it is practicable to do so:
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(a) inform the occupier of the address of the place, and the time, at which the examination or processing will be carried out; and

(b) allow the occupier or his or her representative to be present during the examination or processing.

(4) The executing officer or a person helping may operate equipment already at the warrant premises to carry out the examination or processing of a thing found at the premises in order to determine whether it is a thing that may be seized under the warrant if the executing officer or person believes on reasonable grounds that:

(a) the equipment is suitable for the examination or processing; and

(b) the examination or processing can be carried out without damage to the equipment or the thing.

43J Use of electronic equipment at premises

(1) The executing officer or a person helping may operate electronic equipment at the premises to see whether evidential material is accessible by doing so if he or she believes on reasonable grounds that the operation of the equipment can be carried out without damage to the equipment.

(2) If the executing officer or a person helping, after operating the equipment, finds that evidential material is accessible by doing so, he or she may:

(a) seize the equipment and any disk, tape or other associated device; or

(b) if the material can, by using facilities at the premises, be put in documentary form—operate the facilities to put the material in that form and seize the documentation so produced; or

(c) if the material can be transferred to a disk, tape or other storage device that:

(i) is brought to the premises; or
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(ii) is at the premises and the use of which for the purpose has been agreed to in writing by the occupier of the premises;

operate the equipment or other facilities to copy the material to the storage device and take the storage device from the premises.

(3) A person may seize equipment under paragraph (2)(a) only if:

(a) it is not practicable to put the material in documentary form as mentioned in paragraph (2)(b) or to copy the material as mentioned in paragraph (2)(c); or

(b) possession by the occupier of the equipment could constitute an offence against this Act or the regulations.

(4) If the executing officer or a person helping believes on reasonable grounds that:

(a) evidential material may be accessible by operating electronic equipment at the premises; and

(b) expert assistance is required to operate the equipment; and

(c) if he or she does not take action under this subsection, the material may be destroyed, altered or otherwise interfered with;

he or she may do whatever is necessary to secure the equipment, whether by locking it up, placing a guard or otherwise.

(5) The executing officer or a person helping must give notice to the occupier of the premises of his or her intention to secure equipment and of the fact that the equipment may be secured for up to 24 hours.

(6) The equipment may be secured until:

(a) the end of a period of not more than 24 hours; or

(b) the equipment has been operated by the expert; whichever happens first.

(7) If the executing officer or a person helping believes on reasonable grounds that the expert assistance will not be available within 24 hours, he or she may apply to the magistrate for an extension of that period.
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(8) The executing officer or a person helping must give notice to the occupier of the premises of his or her intention to apply for an extension, and the occupier is entitled to be heard in relation to the application.

(9) The provisions of this Division relating to the issue of warrants apply, with any modifications that are necessary, to the issuing of an extension.

43K Compensation for damage to electronic equipment

(1) This section applies if:

(a) as a result of equipment being operated as mentioned in sections 43H and 43J:
   (i) damage is caused to the equipment; or
   (ii) the data recorded on the equipment is damaged; or
   (iii) programs associated with the use of the equipment, or with the use of the data, are damaged or corrupted; and

(b) the damage or corruption occurs because:
   (i) insufficient care was exercised in selecting the person who was to operate the equipment; or
   (ii) insufficient care was exercised by the person operating the equipment.

(2) The Commonwealth must pay the owner of the equipment, or the user of the data or programs, such reasonable compensation for the damage or corruption as the Commonwealth and the owner or user agree on.

(3) However, if the owner or user and the Commonwealth fail to agree, the owner or user may institute proceedings in the Federal Court of Australia for such reasonable amount of compensation as the Court determines.

(4) In determining the amount of compensation payable, regard is to be had to whether the occupier of the premises, or the occupier’s employees or agents, if they were available at the time, provided
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any appropriate warning or guidance on the operation of the equipment.

(5) Compensation is payable out of money appropriated by the Parliament.

(6) For the purposes of subsection (1):

damage, in relation to data, includes damage by erasure of data or addition of other data.

43L  Copies of seized things to be provided

(1) Subject to subsection (2), if a person seizes, under a warrant:
(a) a document, film, computer file or other thing that can be readily copied; or
(b) a storage device the information in which can be readily copied;
the person must, if requested to do so by the occupier of the premises or by another person who apparently represents the occupier and is present when the warrant is executed, give a copy of the thing or the information to the person who made the request as soon as practicable after the seizure.

(2) Subsection (1) does not apply if:
(a) the thing that has been seized was seized under paragraph 43J(2)(b) or (c); or
(b) possession by the occupier of the document, film, computer file, thing or information could constitute an offence.

43M  Occupier entitled to be present during search

(1) If a warrant is being executed and the occupier of the premises or another person who apparently represents the occupier is present at the premises, the person is, subject to Part IC of the Crimes Act 1914, entitled to observe the search being conducted.

(2) The right to observe the search being conducted ceases if the person impedes the search.
(3) This section does not prevent 2 or more areas of the premises being searched at the same time.

43N Receipts for things seized under warrant

(1) If a thing is seized under a warrant or moved under subsection 43H(2), the executing officer or a person helping must provide a receipt for the thing.

(2) If 2 or more things are seized or moved, they may be covered in the one receipt.

43P Warrants by telephone or other electronic means

(1) An officer may make an application to a magistrate for a warrant by telephone, telex, fax or other electronic means:
   (a) in an urgent case; or
   (b) if the delay that would occur if an application were made in person would frustrate the effective execution of the warrant.

(2) The magistrate may require communication by voice to the extent that is practicable in the circumstances.

(3) An application under this section must include all information required to be provided in an ordinary application for a warrant, but the application may, if necessary, be made before the information is sworn.

(4) If an application is made to a magistrate under this section and the magistrate, after considering the information and having received and considered such further information (if any) as the magistrate required, is satisfied that:
   (a) a warrant in the terms of the application should be issued urgently; or
   (b) the delay that would occur if an application were made in person would frustrate the effective execution of the warrant; the magistrate may complete and sign the same form of warrant as would be issued under section 43C.
(5) If the magistrate decides to issue the warrant, the magistrate is to tell the applicant, by telephone, telex, fax or other electronic means, of the terms of the warrant and the day on which and the time at which it was signed.

(6) The applicant must then complete a form of warrant in terms substantially corresponding to those given to the magistrate, stating on the form the magistrate’s name and the day on which and the time at which the warrant was signed.

(7) The applicant must, not later than the day after the day of expiry of the warrant or the day after the day on which the warrant was executed, whichever is the earlier, give or send to the magistrate the form of warrant completed by the applicant and, if the information referred to in subsection (3) was not sworn, that information duly sworn.

(8) The magistrate is to attach to the documents provided under subsection (7) the form of warrant completed by the magistrate.

(9) If:
   (a) it is material, in any proceedings, for a court to be satisfied that the exercise of a power under a warrant issued under this section was duly authorised; and
   (b) the form of warrant signed by the magistrate is not produced in evidence;
the court is to assume, unless the contrary is proved, that the exercise of the power was not duly authorised.
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44 Contravention of instruments under section 16

(1) A person shall not:
   (a) do an act in an area of Australian jurisdiction that the person is prohibited from doing by an instrument in force under section 16;
   (b) have in his or her possession, or under his or her control, fish of a kind the taking of which by the person is prohibited by an instrument in force under section 16; or
   (c) search for fish in an area of Australian jurisdiction with the intention of engaging in commercial fishing, being fish the taking of which by the person from that area is prohibited by an instrument in force under section 16.

(2) A person who contravenes subsection (1) in circumstances in which he or she does not commit an offence against subsection (3) commits an offence punishable, on conviction, by a fine not exceeding:
   (a) if the person is a natural person—50 penalty units; or
   (b) if the person is a body corporate—250 penalty units.

(3) A person who contravenes subsection (1) with the use of a foreign boat commits an offence punishable:
   (a) on summary conviction—by a fine not exceeding:
      (i) if the person is a natural person—50 penalty units; or
      (ii) if the person is a body corporate—250 penalty units; and
   (b) on conviction on indictment—by a fine not exceeding:
      (i) if the person is a natural person—500 penalty units; or
      (ii) if the person is a body corporate—2,500 penalty units.

(3AA) An offence under subsection (2) or (3) consisting of a contravention of paragraph (1)(a) or (b) is an offence of strict liability.
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Note: For strict liability, see section 6.1 of the Criminal Code.

(3AB) In the case of an offence under subsection (2) or (3) consisting of a contravention of paragraph (1)(c), strict liability applies to the physical elements of circumstance, that:

(a) the relevant conduct occurs in an area of Australian jurisdiction; and

(b) the relevant instrument is in force under section 16.

Note: For strict liability, see section 6.1 of the Criminal Code.

(3A) Where:

(a) a person is convicted of an offence against subsection (2) or (3) arising out of a contravention of paragraph (1)(a);

(b) the court before which the person is convicted is satisfied that:

(i) the person contravened paragraph (1)(a) in an area of Australian jurisdiction at a particular time by using a boat (other than a Papua New Guinea boat) for a particular purpose; and

(ii) either of the following sub-subparagraphs apply:

(A) a licence under this Act was not in force in respect of the boat at that time;

(B) a licence under this Act was in force in respect of the boat at that time, but the licence did not authorise the use of the boat in that area for that purpose; and

(c) the court is also satisfied that:

(i) in a case to which sub-subparagraph (b)(ii)(A) applies—if a licence under this Act had been in force at that time authorising the use of the boat in that area for that purpose, the licence would have been a leviable licence; or

(ii) in a case to which sub-subparagraph (b)(ii)(B) applies—if the licence under this Act in force in respect of the boat had not been in force at that time, but another licence under this Act had been in force authorising the
use of the boat in that area for that purpose, the other licence would have been a leviable licence;

the court may, in addition to imposing a penalty on the person, order the person to pay to the Commonwealth an amount not exceeding the amount that is the relevant levy amount in relation to the licence referred to in subparagraph (c)(i) or the other licence referred to in subparagraph (c)(ii), as the case may be.

(3BA) Where:

(a) a person is convicted of an offence against subsection (2) because the person engaged in activities in contravention of paragraph (1)(a) at a particular time; and

(b) the court before which the person is convicted is satisfied that if a licence under subsection 19(4A) authorising the activities had been in force at that time, the licence would have been a leviable licence;

the court may, in addition to imposing a penalty on the person, order the person to pay to the Commonwealth an amount not exceeding the amount that is the relevant levy amount in relation to the licence.

(3B) Where:

(a) a person is convicted of an offence against subsection (2) or (3) arising out of a contravention of paragraph (1)(c);

(b) the court before which the person is convicted is satisfied that:

(i) the person contravened paragraph (1)(c) in an area of Australian jurisdiction at a particular time by using a boat (other than a Papua New Guinea boat) to search for fish; and

(ii) either of the following sub-subparagraphs apply:

(A) a licence under this Act was not in force in respect of the boat at that time;

(B) a licence under this Act was in force in respect of the boat at that time, but the licence did not authorise the use of the boat for taking fish of
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that kind in that area in the course of commercial fishing; and

(c) the court is also satisfied that:
   (i) in a case to which sub-subparagraph (b)(ii)(A) applies—
       if a licence under this Act had been in force at that time
       authorising the use of the boat for taking fish of that
       kind in that area in the course of commercial fishing, the
       licence would have been a leviable licence; or
   (ii) in a case to which sub-subparagraph (b)(ii)(B) applies—
       if the licence under this Act in force in respect of the
       boat had not been in force at that time, but another
       licence under this Act had been in force authorising the
       use of the boat for taking fish of that kind in that area
       in the course of commercial fishing, the other licence
       would have been a leviable licence;

the court may, in addition to imposing a penalty on the person,
order the person to pay to the Commonwealth an amount not
exceeding the amount that is the relevant levy amount in relation to
the licence referred to in subparagraph (c)(i) or the other licence
referred to in subparagraph (c)(ii), as the case may be.

(4) For the purposes of paragraph (1)(a), an act done by an employee
or agent of a person shall be deemed to have also been done by the
person.

(5) It is a defence to a prosecution for an offence arising out of a
contravention of paragraph (1)(b) in relation to an instrument under
section 16 if the person charged satisfies the court that:
   (a) the taking of the fish was not in contravention of that
       instrument; or
   (b) the fish were taken in an area that is not an area of Australian
       jurisdiction.

(6) Where levy is payable under the Fisheries Levy Act 1984 on the
grant of, the renewal of, the variation of or the making under this
Act of an entry in a licence under this Act:
   (a) the licence shall be taken, for the purposes of this section, to
       be a leviable licence; and
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(b) the amount of the levy or the sum of the amounts of the levy, as the case requires, payable with respect to the licence shall be taken, for the purposes of this section, to be the relevant levy amount in relation to the licence.

45 Offences relating to commercial fishing

(1) A person shall not:

(a) engage in commercial fishing (other than community fishing) on a boat in an area of Australian jurisdiction unless there is in force in respect of the boat a licence under subsection 19(2) or a Treaty endorsement; or

(aa) engage in commercial fishing (other than community fishing) without the use of a boat in an area of Australian jurisdiction unless the person does so under a licence in force under subsection 19(4A); or

(b) being a traditional inhabitant, engage in activities by way of community fishing on a boat in an area of Australian jurisdiction, being activities in respect of which there is in force a declaration under subsection 17(1), unless there is in force in respect of the boat a licence under subsection 19(2); or

(ba) being a traditional inhabitant, engage in activities by way of community fishing without the use of a boat in an area of Australian jurisdiction, being activities in respect of which there is in force a declaration under subsection 17(1A), unless the person does so under a licence in force under subsection 19(4A); or

(c) be in charge of a boat (other than a boat in respect of which a Treaty endorsement is in force) that is being used for commercial fishing (other than community fishing) in an area of Australian jurisdiction unless the person is the holder of a master fisherman’s licence that is in force; or

(ca) be in charge of a boat (other than a boat in respect of which a Treaty endorsement is in force) that is being used for community fishing:

(i) in an area of Australian jurisdiction; and
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(ii) in respect of which there is in force a declaration under subsection 17(1AA);

unless the person is the holder of a master fisherman’s licence that is in force; or

(d) being the holder of a licence in force under section 19, in an area of Australian jurisdiction contravene or fail to comply with a condition of the licence; or

(e) being the holder of a licence (other than a master fisherman’s licence) in force under section 19, cause or permit a person acting on his or her behalf in an area of Australian jurisdiction to contravene or fail to comply with a condition of the licence; or

(f) being a person acting on behalf of the holder of a licence (other than a master fisherman’s licence) in force under section 19, in an area of Australian jurisdiction contravene or fail to comply with a condition of the licence; or

(g) being the holder of a Treaty endorsement in force in respect of a boat, in an area of Australian jurisdiction contravene or fail to comply with a condition of the endorsement; or

(h) being the holder of a Treaty endorsement in force in respect of a boat, in an area of Australian jurisdiction cause or permit a person acting on his or her behalf to contravene or fail to comply with a condition of the endorsement; or

(j) being a person acting on behalf of the holder of a Treaty endorsement in force in respect of a boat, in an area of Australian jurisdiction contravene or fail to comply with a condition of the endorsement; or

(k) use a boat in an area of Australian jurisdiction for processing or carrying, in the course of commercial fishing, fish taken with the use of another boat unless there is in force in respect of the first-mentioned boat a licence under subsection 19(3) or a Treaty endorsement that authorises that processing or carrying; or

(m) in an area of Australian jurisdiction, trans-ship fish to a boat other than:
(i) a boat in respect of which there is in force a licence under subsection 19(3); or
(ii) a boat in respect of which there is in force a Treaty endorsement that authorises the carrying, or the processing and carrying, of fish taken with the use of another boat.

(2) A person who contravenes paragraph (1)(a) with the use of a foreign boat commits an offence punishable:

(a) where the person was, at the time when the offence was committed, the master of the boat:
   (i) on summary conviction—by a fine not exceeding 50 penalty units; and
   (ii) on conviction on indictment—by a fine not exceeding 2,500 penalty units; and
(b) in any other case:
   (i) on summary conviction—by a fine not exceeding 50 penalty units; and
   (ii) on conviction on indictment—by a fine not exceeding 500 penalty units.

(3) A person who contravenes paragraph (1)(c), (d), (e) or (f) with the use of, or in relation to, a foreign boat or who contravenes paragraph (1)(k) or (m) with the use of a foreign boat commits an offence punishable:

(a) on summary conviction—by a fine not exceeding:
   (i) if the person is a natural person—50 penalty units; or
   (ii) if the person is a body corporate—250 penalty units; and
(b) on conviction on indictment—by a fine not exceeding:
   (i) if the person is a natural person—500 penalty units; or
   (ii) if the person is a body corporate—2,500 penalty units.

(4) A person who contravenes subsection (1) in circumstances in which he or she does not commit an offence against subsection (2) or (3) commits an offence punishable, on conviction, by a fine not exceeding:
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(a) if the person is a natural person—50 penalty units; or
(b) if the person is a body corporate—250 penalty units.

(4AA) An offence under subsection (2), (3) or (4) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.

(4A) Where:

(a) a person is convicted of an offence against subsection (2) or (4) arising out of a contravention of paragraph (1)(a), (b) or (k);
(b) the court before which the person is convicted is satisfied that:
   (i) the person contravened paragraph (1)(a), (b) or (k), as the case may be, in an area of Australian jurisdiction at a particular time by using a boat (other than a Papua New Guinea boat) for a particular purpose; and
   (ii) either of the following sub-subparagraphs apply:
      (A) a licence under this Act was not in force in respect of the boat at that time;
      (B) a licence under this Act was in force in respect of the boat at that time, but the licence did not authorise the use of the boat in that area for that purpose; and
(c) the court is also satisfied that:
   (i) in a case to which sub-subparagraph (b)(ii)(A) applies—if a licence under this Act had been in force at that time authorising the use of the boat in that area for that purpose, the licence would have been a leviable licence; or
   (ii) in a case to which sub-subparagraph (b)(ii)(B) applies—if the licence under this Act in force in respect of the boat had not been in force at that time, but another licence under this Act had been in force authorising the use of the boat in that area for that purpose, the other licence would have been a leviable licence;
the court may, in addition to imposing a penalty on the person, order the person to pay to the Commonwealth an amount not exceeding the amount that is the relevant levy amount in relation to the licence referred to in subparagraph (c)(i) or the other licence referred to in subparagraph (c)(ii), as the case may be.

(4B) Where:
   (a) a person is convicted of an offence against subsection (4) because the person engaged in activities in contravention of paragraph (1)(aa) or (ba) at a particular time; and
   (b) the court before which the person is convicted is satisfied that if a licence under subsection 19(4A) authorising the activities had been in force at that time, the licence would have been a leviable licence;

the court may, in addition to imposing a penalty on the person, order the person to pay to the Commonwealth an amount not exceeding the amount that is the relevant levy amount in relation to the licence.

(5) Where levy is payable under the *Fisheries Levy Act 1984* on the grant of, the renewal of, the variation of or the making under this Act of an entry in a licence under this Act:
   (a) the licence shall be taken, for the purposes of this section, to be a leviable licence; and
   (b) the amount of the levy or the sum of the amounts of the levy, as the case requires, payable with respect to the licence shall be taken, for the purposes of this section;

  to be the relevant levy amount in relation to the licence.

46 Court may make certain orders

(1) Where a court convicts a person of an offence:
   (a) arising out of a contravention of paragraph 45(1)(d), (e) or (f); or
   (b) arising out of a contravention of paragraph 44(1)(a) (not being an offence to which section 56 applies);
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the court may, in addition to imposing a penalty in respect of the
offence, order that the person shall not, during such period as the
court determines, be on a boat in an area of Australian jurisdiction
with the intention of engaging in commercial fishing.

(2) A person who contravenes an order of a court made pursuant to
subsection (1) commits an offence punishable, on conviction, by a
fine not exceeding 20 penalty units or imprisonment for a period
not exceeding 12 months, or both.

(3) In subsection (2), strict liability applies to the physical element of
circumstance, that the relevant boat is in an area of Australian
jurisdiction.

Note: For strict liability, see section 6.1 of the Criminal Code.

46AA Offences relating to a fish receiver licence

(1) This section relates to fish taken from:
   (a) the Protected Zone; or
   (b) an area of waters that is declared under subsection 15(1).

(2) A person commits an offence if:
   (a) the person receives fish directly from another person; and
   (b) the fish were taken by the other person in circumstances that
       required the person to hold a commercial fishing licence, or a
       Treaty endorsement; and
   (c) the person intends:
       (i) to process the fish, other than for personal consumption
           or use; or
       (ii) to sell the fish; and
   (d) the person does not hold a licence that allows the person to
       receive fish under this Act.

Penalty: 50 penalty units.

(3) A person receives fish directly from another person if the person
receives the fish from:
   (a) the other person; or
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(b) someone else who has been engaged by the other person to transport the fish to the person.

(4) A person commits an offence if:
   (a) the person holds a fish receiver licence; and
   (b) the person receives fish from someone who is not a commercial fisher; and
   (c) the person intends:
           (i) to process the fish, other than for personal consumption or use; or
           (ii) to sell the fish.

Penalty:  50 penalty units.

46A Commercial fishing by foreign boat in territorial sea within an area of Australian jurisdiction—general

(1) A person commits an offence if:
   (a) the person engages in taking fish on a boat; and
   (b) the boat is a foreign boat; and
   (c) the fish are taken in the course of commercial fishing; and
   (d) the boat is at a place that is, at the time the person engages in taking the fish, in a part of the territorial sea of Australia that is in an area of Australian jurisdiction.

Penalty:
   (a) if the offender was the master of the boat at the time the offence was committed—2,500 penalty units or 3 years imprisonment, or both; or
   (b) in any other case—500 penalty units or 2 years imprisonment, or both.

(1A) Strict liability applies to paragraph (1)(d).

Note: For strict liability, see section 6.1 of the Criminal Code.
(2) The reference to an area of Australian jurisdiction in paragraph (1)(d) does not include a reference to Protected Zone coastal waters of Queensland.

Note: For what are Protected Zone coastal waters of Queensland, see section 4.

(3) Subsection (1) does not apply if:
   (a) the fishing is community fishing; or
   (b) a licence under subsection 19(2) is in force authorising the use of the boat; or
   (c) a Treaty endorsement is in force authorising the use of the boat for taking fish.

Note: The defendant bears an evidential burden in relation to the matters in subsection (3). See subsection 13.3(3) of the Criminal Code.

46B Commercial fishing by foreign boat in territorial sea within an area of Australian jurisdiction—unlicensed master

(1) A person commits an offence if:
   (a) the person is in charge of a boat; and
   (b) the boat is a foreign boat; and
   (c) the boat is a boat that is being used for commercial fishing; and
   (d) the boat is at a place that is, at the time of the use, in a part of the territorial sea of Australia that is in an area of Australian jurisdiction.

Penalty: 2,500 penalty units or 3 years imprisonment, or both.

(1A) Strict liability applies to paragraph (1)(d).

Note: For strict liability, see section 6.1 of the Criminal Code.

(2) The reference to an area of Australian jurisdiction in paragraph (1)(d) does not include a reference to Protected Zone coastal waters of Queensland.

Note: For what are Protected Zone coastal waters of Queensland, see section 4.
(3) Subsection (1) does not apply if:
   (a) a master fisherman’s licence is in force authorising the person to be in charge of the boat; or
   (b) a Treaty endorsement is in force authorising the use of the boat; or
   (c) the use of the boat is for community fishing.

Note: The defendant bears an evidential burden in relation to the matters in subsection (3). See subsection 13.3(3) of the Criminal Code.

46C Commercial fishing by foreign boat in territorial sea within an area of Australian jurisdiction—processing or carrying fish

(1) A person commits an offence if:
   (a) the person uses a boat; and
   (b) the boat is a foreign boat; and
   (c) the use of the boat is for processing or carrying fish that are taken with the use of another boat; and
   (d) the fish are processed or carried in the course of commercial fishing; and
   (e) the boat used for processing or carrying fish is at a place that is, at the time of the use, in a part of the territorial sea of Australia that is in an area of Australian jurisdiction.

Penalty:
   (a) if the offender was the master of the boat at the time the offence was committed—2,500 penalty units or 3 years imprisonment, or both; or
   (b) in any other case—500 penalty units or 2 years imprisonment, or both.

(1A) Strict liability applies to paragraph (1)(e).

Note: For strict liability, see section 6.1 of the Criminal Code.

(2) The reference to an area of Australian jurisdiction in paragraph (1)(e) does not include a reference to Protected Zone coastal waters of Queensland.
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Note: For what are Protected Zone coastal waters of Queensland, see section 4.

(3) Subsection (1) does not apply if:
   (a) a licence under subsection 19(3) is in force authorising the use of the boat for processing or carrying fish (as the case may be) that are taken with the use of another boat; or
   (b) a Treaty endorsement is in force authorising the use of the boat for processing or carrying fish (as the case may be) that are taken with the use of another boat.

Note: The defendant bears an evidential burden in relation to the matters in subsection (3). See subsection 13.3(3) of the Criminal Code.

46D Commercial fishing by foreign boat in territorial sea within an area of Australian jurisdiction—trans-shipping fish

(1) A person commits an offence if:
   (a) the person uses a boat; and
   (b) the boat is a foreign boat; and
   (c) the use of the boat is for trans-shipping fish to another boat; and
   (d) the boat used for trans-shipping fish is at a place that is, at the time of the use, in a part of the territorial sea of Australia that is in an area of Australian jurisdiction.

Penalty:
   (a) if the offender was the master of the boat at the time the offence was committed—2,500 penalty units or 3 years imprisonment, or both; or
   (b) in any other case—500 penalty units or 2 years imprisonment, or both.

(1A) Strict liability applies to paragraph (1)(d).

Note: For strict liability, see section 6.1 of the Criminal Code.

(2) The reference to an area of Australian jurisdiction in paragraph (1)(d) does not include a reference to Protected Zone coastal waters of Queensland.
(3) Subsection (1) does not apply if:
   (a) a licence under subsection 19(3) is in force authorising the use of the other boat; or
   (b) a Treaty endorsement is in force authorising the use of the other boat for carrying, or for processing or carrying, fish that are taken with the use of another boat.

Note: The defendant bears an evidential burden in relation to the matters in subsection (3). See subsection 13.3(3) of the Criminal Code.

47 Removing fish from traps etc.

(1) A person shall not, in an area of Australian jurisdiction, remove fish from a net, trap or other equipment for the taking of fish.

Penalty: 50 penalty units or imprisonment for 2 years, or both.

(2) Subsection (1) does not apply if the person is the owner of the net, trap or other equipment or is acting with the authority of the owner.

Note: The defendant bears an evidential burden in relation to the matter in subsection (2). See subsection 13.3(3) of the Criminal Code.

(3) In subsection (1), strict liability applies to the physical element of circumstance, that the removal occurs in an area of Australian jurisdiction.

Note: For strict liability, see section 6.1 of the Criminal Code.

48 Using foreign boat for fishing for private purposes

(1) A person shall not, in an area of Australian jurisdiction:
   (a) use a foreign boat for taking, catching or capturing, fish for private purposes; or
   (b) use a foreign boat for processing or carrying fish that have been taken, caught or captured for private purposes with the use of that boat or another boat.

Penalty: 50 penalty units.
(2) An offence under subsection (1) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.

49 Bringing foreign boats and Papua New Guinea boats into the Australian part of the Protected Zone

(1) The master of a foreign fishing boat, not being a boat that is being used in the course of traditional fishing, who, otherwise than in accordance with an entry made in a licence or in a Treaty endorsement under paragraph 21(2)(a) or (b), causes the boat to be brought into a place in Australia that is within the Protected Zone, commits an offence punishable:

(a) on summary conviction—by a fine not exceeding 50 penalty units; and

(b) on conviction on indictment—by a fine not exceeding 500 penalty units.

(2) It is a defence to a prosecution for an offence against subsection (1) if the person charged proves that an unforeseen emergency rendered it necessary to bring the boat into that place in order to secure the safety of human life or of the boat.

Note: The defendant bears a legal burden in relation to the matter in subsection (2). See section 13.4 of the Criminal Code.

(2A) An offence under subsection (1) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.

(3) In subsection (1), foreign fishing boat means a foreign boat or a Papua New Guinea boat that is designed and equipped for:

(a) catching or capturing fish;

(b) processing fish;

(c) carrying fish;

(d) 2 or more of the purposes mentioned in paragraphs (a), (b) and (c); or

(e) supporting the operations of a boat that is, or boats that are, designed and equipped for any one or more of the purposes mentioned in paragraphs (a), (b) and (c).
49A Bringing foreign boats into territorial sea within an area of Australian jurisdiction

(1) A person commits an offence if:
(a) the person is the master of a boat; and
(b) the boat is a foreign boat; and
(c) the boat is a fishing boat; and
(d) the person causes the boat to be brought into a place; and
(e) the place is, at the time boat is brought into it, in a part of the territorial sea of Australia that is in an area of Australian jurisdiction.

Penalty: 500 penalty units or 2 years imprisonment, or both.

(1A) Strict liability applies to paragraph (1)(e).

Note: For strict liability, see section 6.1 of the Criminal Code.

(2) The reference to an area of Australian jurisdiction in paragraph (1)(e) does not include a reference to Protected Zone coastal waters of Queensland.

Note: For what are Protected Zone coastal waters of Queensland, see section 4.

(3) It is a defence to a prosecution for an offence against subsection (1) if the person charged proves that an unforeseen emergency rendered it necessary to bring the boat into that place in order to secure the safety of human life or of the boat.

Note: The defendant bears a legal burden in relation to the matter in subsection (3). See section 13.4 of the Criminal Code.

(4) Subsection (1) does not apply if:
(a) an entry under subsection 21(2) in a licence granted under subsection 19(2) or (3) is in force authorising the boat to be brought into the place; or
(b) an entry under subsection 21(2) in a Treaty endorsement is in force authorising the boat to be brought into the place; or
(c) at the time the boat is brought into the place, the boat is being used for traditional fishing.
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(5) In this section:

**fishing boat** means a boat that is designed and equipped for:
(a) catching or capturing fish; or
(b) processing fish; or
(c) carrying fish; or
(d) 2 or more of the purposes mentioned in paragraphs (a), (b) and (c); or
(e) supporting the operations of a boat that is, or boats that are, designed and equipped for any one or more of the purposes mentioned in paragraphs (a), (b) and (c).

50 Certain boats not to land fish at certain places

(1) The master of a foreign boat or of a Papua New Guinea boat who, otherwise than in accordance with an entry made in a licence or in a Treaty endorsement under paragraph 21(2)(b) or in accordance with an endorsement under subsection 9(3A) of the *Fisheries Act 1952* or a foreign fishing licence granted under the *Fisheries Management Act 1991*, causes to be landed at a place in Australia any fish, not being fish that were taken in the course of traditional fishing and landed at that place for the purpose of the performance of traditional activities, that were brought to the place by the boat commits an offence punishable:
(a) on summary conviction—by a fine not exceeding 50 penalty units; and
(b) on conviction on indictment—by a fine not exceeding 500 penalty units.

(2) It is a defence to a prosecution for an offence against subsection (1) if the person charged satisfies the court that:
(a) the fish were imported into Australia and were so imported in accordance with permission in writing granted for the purposes of regulations made under the *Customs Act 1901*;
b) by reason of the operation of section 131A of that Act, the fish were not subject to customs control;

c) the fish had previously been landed in another place in Australia, in an external Territory or in a country other than Australia; or

d) the fish were landed in pursuance of an order of a court.

(3) An offence under subsection (1) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.

51 Having boat equipped for fishing—general

(1) A person shall not, in an area of Australian jurisdiction, have in his or her possession or under his or her control, an unlicensed boat equipped for taking fish.

(2) A person who contravenes subsection (1) with the use of an unlicensed boat that is a foreign boat commits an offence punishable:

(a) on summary conviction—by a fine not exceeding:
   (i) if the person is a natural person—50 penalty units; or
   (ii) if the person is a body corporate—250 penalty units; and

(b) on conviction on indictment—by a fine not exceeding 2,500 penalty units.

(3) A person who contravenes subsection (1) with the use of an unlicensed boat that is an Australian boat or a Papua New Guinea boat commits an offence punishable, on conviction, by a fine not exceeding:

(a) if the person is a natural person—50 penalty units; or

(b) if the person is a body corporate—250 penalty units.

(4) It is a defence to a prosecution for an offence against subsection (2) or (3) if the person charged proves that, at the time of the alleged offence:

(a) the boat’s equipment for taking fish was stowed; and


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(b) the boat was travelling through an area of Australian jurisdiction from a point outside an area of Australian jurisdiction to another point outside an area of Australian jurisdiction by the shortest practicable route.

Note: The defendant bears a legal burden in relation to the matter in subsection (4). See section 13.4 of the Criminal Code.

(4AA) For the purposes of paragraph (4)(a), a boat’s equipment for taking fish is not stowed unless all of the boat’s:

(a) nets, traps and other fishing equipment; and
(b) associated equipment, including buoys and beacons; are disengaged and secured, and where practicable stored inside the boat, in such a manner as not to be readily available for fishing.

(4A) An offence under subsection (2) or (3) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.

(5) In this section, unlicensed boat means a boat:

(a) that is being used otherwise than in the course of traditional fishing or community fishing; and
(b) in respect of which there is not in force a licence under section 19 or a Treaty endorsement.

51A Having foreign boat equipped for fishing in territorial sea within an area of Australian jurisdiction

(1) A person commits an offence if:

(a) the person has a boat in his or her possession, or under his or her control; and
(b) the boat is a foreign boat; and
(c) the boat is equipped for taking fish; and
(d) the boat is at a place that is in a part of the territorial sea of Australia that is in an area of Australian jurisdiction.

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Note: For what are Protected Zone coastal waters of Queensland, see section 4.
Division 3—Forfeiture for offences

Subdivision A—Forfeiture by court order

52 Forfeiture of things used in certain offences

(1) Subject to subsection (2), where a court convicts a person of an offence against subsection 14(14) or against section 44, 45, 46A, 46B, 46C, 46D, 48, 49, 49A, 50, 51 or 51A, the court may, in addition to imposing a penalty in respect of the offence, order the forfeiture of:
   (a) if a boat was used in the commission of the offence—that boat;
   (b) a net, trap or equipment that was on board that boat at the time of the commission of the offence, or that was used in the commission of the offence;
   (c) fish on board that boat at that time, or in relation to which the offence was committed; or
   (d) the proceeds of the sale of fish of the kind referred to in paragraph (c).

(2) Where a court convicts a person of an offence referred to in subsection (1), the court shall not order the forfeiture of:
   (a) a boat in respect of which a licence under section 19 or a Treaty endorsement was, at the time of the commission of the offence, in force; or
   (b) a boat that was, at the time of the commission of the offence, being used in the course of traditional fishing or community fishing.

52AAA Forfeiture of additional things on forfeited boats

(1) This section applies if:
   (a) a court orders a boat to be forfeited under section 52 because it was used in the commission of an offence (the relevant offence); and
(b) at the time the court makes the order, there are nets, traps, equipment or fish (the additional things) on the boat that the court cannot order to be forfeited under section 52.

Forfeiture within 2 years

(2) If the order for the boat to be forfeited is made within 2 years after the commission of the relevant offence, the court may order the forfeiture of the additional things.

Things owned by the person who owned the boat

(3) If the additional things are owned by the person who owned the boat immediately before the relevant offence was committed, the court may order the forfeiture of the additional things.

(4) For the purposes of subsection (3), the additional things are taken, unless the contrary is proved, to be owned by the person who owned the boat immediately before the relevant offence was committed.

Things owned by persons who commit offences

(5) If the additional things are owned:
   (a) by the person who committed the relevant offence; or
   (b) by a person who committed an offence against:
      (i) section 6 of the Crimes Act 1914; or
      (ii) an ancillary offence (within the meaning of the Criminal Code);
           that relates to the relevant offence;
           the court may order the forfeiture of the additional things.

(6) For the purposes of subsection (5), the additional things are taken, unless the contrary is proved, to be owned:
   (a) for the purposes of paragraph (5)(a)—by the person who committed the relevant offence; and
   (b) for the purposes of paragraph (5)(b)—by a person who committed an offence against:
52AAB Forfeited things become the property of the Commonwealth

Any boat or other property (including fish) ordered by a court to be forfeited under this Subdivision becomes the property of the Commonwealth and must be dealt with or disposed of in accordance with the directions of the Minister.

52AAC Rights and interests of the Commonwealth not limited

To avoid doubt, a provision of this Subdivision giving the Commonwealth rights or interests in relation to property does not limit any other right or interest the Commonwealth has or acquires otherwise than under this Subdivision.

Subdivision B—Automatic forfeiture of things

52A Forfeiture of things used in certain offences

(1) The following things are forfeited to the Commonwealth:

(a) a foreign boat used in an offence against:
   (i) subsection 45(2); or
   (ii) section 46A; or
   (iii) section 48; or
   (iv) section 49; or
   (v) section 49A; or
   (vi) section 51; or
   (vii) section 51A;

(b) a net or trap, or equipment, that:

   (i) section 6 of the Crimes Act 1914; or
   (ii) an ancillary offence (within the meaning of the Criminal Code);

that relates to the relevant offence.
(i) was on a boat described in paragraph (a) at the time of the offence mentioned in that paragraph; or
(ii) was used in the commission of an offence against subsection 45(2) or section 46A, 48, 49, 49A, 51 or 51A;

(c) fish:
   (i) on a boat described in paragraph (a) at the time of the offence mentioned in that paragraph; or
   (ii) involved in the commission of an offence against subsection 45(2) or section 46A, 48, 49, 49A, 51 or 51A.

Note: Paragraph 42(1)(ea) allows an officer to seize a thing that is forfeited under this section or that the officer has reasonable grounds to believe is forfeited.

(2) If:
   (a) a boat is forfeited to the Commonwealth under subsection (1) because it was used in the commission of an offence; and
   (b) the boat is seized under paragraph 42(1)(ea) or section 67 of the Maritime Powers Act 2013;
   any nets, traps or equipment on the boat at the time it is seized are taken, unless the contrary is proved:
   (c) for the purposes of subparagraph (1)(b)(i)—to have been on the boat at the time of the offence; and
   (d) for the purposes of subparagraph (1)(b)(ii)—to have been used in the commission of an offence against subsection 45(2) or section 46A, 48, 49, 49A, 51 or 51A.

(3) If:
   (a) a boat is forfeited to the Commonwealth under subsection (1) because it was used in the commission of an offence; and
   (b) the boat is seized under paragraph 42(1)(ea) or section 67 of the Maritime Powers Act 2013;
   any fish on the boat at the time it is seized are taken, unless the contrary is proved:
   (c) for the purposes of subparagraph (1)(c)(i)—to have been on the boat at the time of the offence; and
(d) for the purposes of subparagraph (1)(c)(ii)—to have been involved in the commission of an offence against subsection 45(2) or section 46A, 48, 49, 49A, 51 or 51A.

52AA Forfeiture of additional things on seized boats

(1) This section applies if:
   (a) a boat is forfeited to the Commonwealth under section 52A because it was used in the commission of an offence (the relevant offence); and
   (b) the boat is seized under paragraph 42(1)(ea) or section 67 of the Maritime Powers Act 2013; and
   (c) at the time the boat is seized, there are nets, traps, equipment or fish (the additional things) on the boat that have not been forfeited under section 52A.

Seizure within 2 years

(2) If the boat is seized within 2 years after it is forfeited, the additional things are forfeited to the Commonwealth at the time the boat is seized.

Things owned by the person who owned the boat

(3) If the additional things are owned by the person who owned the boat immediately before the relevant offence was committed, the additional things are forfeited to the Commonwealth at the time the boat is seized.

(4) For the purposes of subsection (3), the additional things are taken, unless the contrary is proved, to be owned by the person who owned the boat immediately before the relevant offence was committed.

Things owned by persons who commit offences

(5) If the additional things are owned:
   (a) by the person who committed the relevant offence; or
   (b) by a person who committed an offence against:
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(i) section 6 of the Crimes Act 1914; or
(ii) an ancillary offence (within the meaning of the Criminal Code);

that relates to the relevant offence;
the additional things are forfeited to the Commonwealth at the time
the boat is seized.

(6) For the purposes of subsection (5), the additional things are taken,
unless the contrary is proved, to be owned:
(a) for the purposes of paragraph (5)(a)—by the person who
committed the relevant offence; and
(b) for the purposes of paragraph (5)(b)—by a person who
committed an offence against:
(i) section 6 of the Crimes Act 1914; or
(ii) an ancillary offence (within the meaning of the Criminal Code);

that relates to the relevant offence.

(7) To avoid doubt, nothing in subsection (2), (3) or (5) limits the
operation of another subsection of this section.

52AB  Rights and interests of the Commonwealth not limited

To avoid doubt, a provision of this Subdivision giving the
Commonwealth rights or interests in relation to property does not
limit any other right or interest the Commonwealth has or acquires
otherwise than under this Subdivision.

Subdivision BA—Automatic ownership of things

52AC  Fish taken with Commonwealth property

If:
(a) a thing is forfeited to the Commonwealth under section 52 or
52A; and
(b) the thing is used for, or in the taking of, fish:
(i) after it is forfeited; and
Section 52AD

(ii) without the written permission of the Minister for such use;

the fish are the property of the Commonwealth.

52AD Things on, in or attached to boats

At any time during which a boat is the property of the Commonwealth because:

(a) the court has ordered the forfeiture of the boat under section 52; or
(b) the boat is forfeited under section 52A;

anything on, in or attached to the boat that forms part of the boat is also the property of the Commonwealth.

52AE Rights and interests of the Commonwealth not limited

To avoid doubt, a provision of this Subdivision giving the Commonwealth rights or interests in relation to property does not limit any other right or interest the Commonwealth has or acquires otherwise than under this Subdivision.

Subdivision C—Dealing with things seized

52B Application of this Subdivision

This Subdivision sets out rules about the following:

(a) a thing that an officer seizes under paragraph 42(1)(ea) or (eb):
   (i) because the thing is forfeited under Subdivision B; or
   (ii) because the officer has reasonable grounds to believe the thing is forfeited under Subdivision B;
(b) a thing that an officer seizes under paragraph 42(1)(ec) or (ed):
   (i) because the thing is the property of the Commonwealth because of the operation of Subdivision BA; or
Section 52C

(ii) because the officer has reasonable grounds to believe the thing is the property of the Commonwealth because of the operation of Subdivision BA.

52C Notice of seizure

Giving notice

(1) The officer must give written notice of the seizure of the thing:
   (a) if the thing is, or was on, a boat, or was used in connection with a boat:
      (i) to the person who was the master of the boat immediately before the seizure; or
      (ii) to the person whom the officer has reasonable grounds to believe was the master of the boat immediately before the seizure; or
   (b) in a case not covered by paragraph (a):
      (i) to the owner of the thing; or
      (ii) to the person who had possession, custody or control of the thing immediately before it was seized.

(1A) However, if the officer cannot conveniently give the notice to the person in person, the officer may give written notice of the seizure of the thing by fixing the notice to a prominent part of the thing, unless the thing is a fish.

Content of notice

(2) The notice must:
   (a) identify the thing; and
   (b) state that the thing has been seized; and
   (c) state that the thing will be condemned as forfeited unless the owner of the thing or the person who had possession, custody or control of the thing immediately before it was seized gives the CEO within 30 days a written claim in English for the thing; and
   (d) specify the address of the CEO.
Section 52D

Note: Section 52E condemns the thing if it is not claimed within 30 days. Section 52G condemns the thing if it is claimed but the claimant does not get a court order supporting the claim.

Status of notice

(3) A notice under subsection (1) is not a legislative instrument.

52D Dealing with thing before it is condemned

(1) On behalf of the Commonwealth, AFMA may cause the thing to be disposed of or destroyed if it is a boat and AFMA is satisfied that:
   (a) the boat is unseaworthy; or
   (b) the boat poses a serious risk to safety or public health; or
   (ba) the boat poses an unacceptable level of biosecurity risk (within the meaning of the Biosecurity Act 2015); or
   (c) the boat poses a serious risk of damage to other property or the environment; or
   (d) the expenses of custody and maintenance of the boat between its seizure and condemnation are likely to be greater than its value.

(2) If AFMA causes the boat to be disposed of, it may cause the disposal to be made subject to specified conditions.

(3) The table lists some other provisions relevant to dealing with things before they are condemned as forfeited to the Commonwealth:

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</tbody>
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Section 52E

52E Thing condemned if not claimed in time

(1) By force of this subsection, the thing is condemned as forfeited to
the Commonwealth 30 days after notice of seizure of the thing has
been given under section 52C, unless:

(a) within the 30 days the owner of the thing or the person who
had possession, custody or control of it immediately before it
was seized gives the CEO a written claim for the thing; and

(b) the claim is in English; and

(c) the claim sets out an address for service on the person
making the claim.

Note: Section 52H requires things condemned as forfeited to be dealt with in
accordance with the Minister’s directions.

(2) A person may claim the thing even if it is disposed of or destroyed
before or after the claim.

52F Dealing with claim for thing

(1) If the thing is claimed as described in section 52E:

(a) an officer may retain possession of the thing without starting
any proceedings for the condemnation of the goods; and

(b) the CEO may give the claimant a written notice stating that
the thing will be condemned if the claimant does not institute
proceedings against the Commonwealth within 2 months:

(i) to recover the thing; or

(ii) for a declaration that the thing is not forfeited.

Note 1: An officer may retain possession even if the CEO does not give
notice. If so, the claimant will be able to recover the thing only if it is
released under section 52I or a court orders its release to the claimant.

Note 2: If the CEO does give the notice and the claimant institutes
proceedings, whether the claimant recovers the thing will depend on
the outcome of the proceedings.

(2) The CEO may give the notice to the claimant by posting it prepaid
as a letter to the last address of the claimant that is known to the
CEO. If the CEO does so, the letter is taken to be properly
Section 52G

addressed for the purposes of section 29 of the Acts Interpretation Act 1901.

(3) Subsection (2) does not limit the ways in which the notice may be given.

   Note: Sections 28A and 29 of the Acts Interpretation Act 1901 explain how a notice can be given, and when it is taken to be given.

(4) To avoid doubt, the CEO may give the notice even if the thing has been released under section 52I.

(5) A notice under paragraph (1)(b) is not a legislative instrument.

52G  Condemnation of thing if it is claimed

Application

(1) This section applies if the CEO gives the claimant a notice under section 52F about instituting proceedings:

   (a) to recover the thing; or
   
   (b) for a declaration that the thing is not forfeited.

Condemnation if proceedings not started within 2 months

(2) By force of this subsection, the thing is condemned as forfeited to the Commonwealth 2 months after the notice is given if the claimant does not institute the proceedings within that period.

Condemnation at end of proceedings started within 2 months

(3) By force of this subsection, the thing is condemned as forfeited to the Commonwealth at the end of the proceedings that are instituted by the claimant against the Commonwealth within 2 months of the claimant being given the notice if, at the end of the proceedings, there is not:

   (a) an order for the claimant to recover the thing; or
   
   (b) an order for the Commonwealth to pay the claimant the proceeds of the sale of the thing if it has been sold before the end of the proceedings; or
Section 52H

(c) an order for the Commonwealth to pay the claimant the market value of the thing at the time it was disposed of (except by sale) or destroyed, if it has been disposed of (except by sale) or destroyed before the end of the proceedings; or
(d) a declaration that the thing is not forfeited.

End of proceedings that go to judgment

(4) For the purposes of subsection (3), if the proceedings go to judgment, they end:
   (a) at the end of the period for lodging an appeal against the judgment, if no appeal is lodged within that period; or
   (b) when the appeal lapses or is finally determined, if an appeal is lodged against the judgment within that period.

Proceedings relating to thing that has been disposed of

(5) Proceedings relating to the thing may be instituted or continued even if it is disposed of or destroyed.

Order for payment if thing has been disposed of or destroyed

(6) If the court hearing the proceedings decides that it would have ordered that the thing be delivered to a person apart from the fact that the thing had been disposed of or destroyed, the court must order the Commonwealth to pay the person an amount equal to:
   (a) the proceeds of the sale of the thing, if it has been sold before the end of the proceedings; or
   (b) the market value of the thing at the time it was disposed of (except by sale) or destroyed, if it has been disposed of (except by sale) or destroyed before the end of the proceedings.
52H Dealing with thing after it is condemned

If the thing is condemned as forfeited to the Commonwealth, the thing must be dealt with or disposed of in accordance with the directions of the Minister.

52H(A) Evidence

(1) For the purposes of proceedings taken:
   (a) to recover a thing forfeited under Subdivision B; or
   (b) for a declaration that a thing seized under paragraph 42(1)(ea) or (eb) is not forfeited under Subdivision B;
   if a person has been convicted of an offence mentioned in paragraph 52A(1)(a), the person is taken, unless the contrary is proved, to have committed the offence.

(2) Subsection (1) does not apply in relation to a conviction:
   (a) in respect of which a review or appeal (however described) has been instituted but not finally determined; or
   (b) that has been quashed or set aside; or
   (c) in respect of which a pardon has been given.
Part VI  Enforcement
Division 4  Dealing with property that has been seized etc.

Section 52I

Division 4—Dealing with property that has been seized etc.

52I Release of property that has been seized etc.

(1) If any property is under the control of an officer because of the exercise by an officer of powers under section 42, AFMA may direct that the property be released:
   (a) in the case of a boat—to the owner or the master of the boat; and
   (b) in any other case—to the owner of the property or to the person from whose possession the property was seized, or from whose control the property was removed;

   on such conditions (if any) as AFMA thinks fit, including conditions as to the giving of security:
   (c) for payment of the value of the property if it is forfeited; and
   (d) for the payment of any fines that may be imposed under this Act in respect of offences that AFMA has reason to believe have been committed with the use of, or in relation to, that property.

(2) If:
   (a) any property referred to in subsection (1):
      (i) is also property referred to in section 52; and
      (ii) was under the control of an officer because an offence referred to in that section is alleged to have been committed in respect of the property; and
   (b) were the person to be convicted of the offence an order could be made by the court directing the person to pay the costs of the prosecution;

   the conditions on which the property may be released under subsection (1) include a condition as to the giving of security for payment of those costs if the person is convicted of the offence.

(3) For the purposes of this section:
   (a) a reference to property includes a reference to fish; and
(b) property is taken to be under the control of an officer if any person is, in relation to that property, subject to the directions of the officer.

**52J Seizure or forfeiture has effect despite other proceedings**

(1) The seizure, detention or forfeiture of a boat or any other property (including fish) under this Act has effect despite:

(a) any or all of the following events (each of which is an *admiralty event*):

   (i) the arrest of the boat under the *Admiralty Act 1988*;
   
   (ii) the making of an order for the sale of the boat by a court in proceedings brought under the *Admiralty Act 1988*;
   
   (iii) the sale of the boat under an order made by a court in proceedings brought under the *Admiralty Act 1988*; or

(b) any action (a *PPSA event*) taken in relation to the enforcement under Part 4.3 of the *Personal Property Securities Act 2009* of a PPSA security interest in the boat or other property.

(2) Subsection (1) has effect regardless of whether the seizure, detention or forfeiture, or the event that was the basis for the seizure, detention or forfeiture, occurred before or after the admiralty event or the PPSA event.
Division 5—Ancillary offences and provisions

53 Liability of master of boat

(1) The master of a boat on which, or by the use of which, an offence against this Act (in this section referred to as the primary offence) is committed commits an offence against this section and is punishable, on conviction, as if it were the primary offence.

(2) A person may be convicted of an offence against this section whether or not the identity of the person who committed the primary offence appears, or has appeared, from the evidence in the proceedings in respect of the offence against this section or in any other proceedings, but a person shall not be convicted both of an offence against this section and of the primary offence.

(3) The provisions of section 52 apply where a person is convicted of an offence against this section in like manner as they would apply if that person had been convicted of the primary offence.

53A Conduct by directors, employees or agents of bodies corporate

(1) Where, in proceedings for an offence against this Act or the regulations in respect of conduct engaged in by a body corporate, it is necessary to establish the state of mind of the body corporate, it is sufficient to show that a director, employee or agent of the body corporate, being a director, employee or agent by whom the conduct was engaged in within the scope of his or her actual or apparent authority, had that state of mind.

(2) Any conduct engaged in on behalf of a body corporate:
   (a) by a director, employee or agent of the body corporate within the scope of his or her actual or apparent authority; or
   (b) by any other person at the direction or with the consent or agreement (whether express or implied) of a director, employee or agent of the body corporate, where the giving of such direction, consent or agreement is within the scope of
the actual or apparent authority of the director, employee or agent;
shall be deemed, for the purposes of this Act and the regulations, to have been engaged in also by the body corporate.

(3) A reference in subsection (1) to the state of mind of a person includes a reference to the knowledge, intention, opinion, belief or purpose of the person and the person’s reasons for the intention, opinion, belief or purpose.

(4) Part 2.5 of the *Criminal Code* does not apply to an offence against this Act or the regulations.

Note: Part 2.5 of the *Criminal Code* deals with corporate criminal responsibility.
Division 6—Offence of contravening Papua New Guinea law

54 Offences against Papua New Guinea law

(1) In this section Papua New Guinea law means any written law relating to fishing in force in Papua New Guinea and having effect in any part of the Protected Zone.

(2) A person, being:
   (a) an Australian citizen;
   (b) a person (other than an Australian citizen) on an Australian boat; or
   (c) a person on a foreign boat in respect of which a licence is in force under section 19;

who, in an area of Papua New Guinea jurisdiction, contravenes any Papua New Guinea law commits an offence punishable, on conviction, by a fine not exceeding 50 penalty units.

(3) It is a defence to a prosecution for an offence against subsection (2) in relation to a contravention of a Papua New Guinea law if the person charged satisfies the court that he or she has, in Papua New Guinea, been prosecuted for an offence against Papua New Guinea law in relation to that contravention.

(4) In determining whether or not a person is guilty of an offence against subsection (2), the court shall have regard to so much of the laws of Papua New Guinea, whether written or unwritten, as, in the opinion of the court, is necessary to give effect to Article 28 of the Torres Strait Treaty.

(5) An offence under subsection (2) is an offence of strict liability.

Note: For strict liability, see section 6.1 of the Criminal Code.
Division 7—Provisions relating to detention of suspected illegal foreign fishers

54A Provisions relating to detention of suspected illegal foreign fishers

Schedule 2 has effect.
Part VI  Enforcement
Division 8  Alternative enforcement processes

Section 54B

Division 8—Alternative enforcement processes

54B  Infringement notices

(1) The regulations may make provision enabling a person who is alleged to have committed an offence against section 14 or Division 2 of Part VI to pay a penalty to the Commonwealth as an alternative to prosecution.

(2) The penalty must not exceed one-fifth of the maximum fine that a court could impose on the person as a penalty for that offence.

54C  Demerit points system

(1) The regulations may establish a demerit points system under which a licence granted under section 19 may be suspended or revoked if the licensee accrues a prescribed number of demerit points.

(2) Demerit points may be accrued only if the licensee:
   (a) is convicted or found guilty of an offence against section 14 or Division 2 of Part VI; or
   (b) under a scheme established under regulations made under section 54B, pays a penalty to the Commonwealth as an alternative to prosecution.

(3) Without limiting subsection (1), the scheme may provide that different provisions apply to different kinds of licensees or to different classes of licensees within a kind of licensee.
Part VII—Miscellaneous

55 Certain offences to be indictable offences

(1) An offence against section 44, 45 or 51 committed with the use of a foreign boat or an offence against section 47, 49 or 50 is an indictable offence.

(2) Notwithstanding that an offence referred to in subsection (1) is an indictable offence, a court of summary jurisdiction may hear and determine proceedings in respect of such an offence if the court is satisfied that it is proper to do so and the defendant and the prosecutor consent.

(3) An offence against this Act, other than an offence referred to in subsection (1) or an offence against section 46A, 46B, 46C, 46D, 49A or 51A, is punishable summarily.

Note: Offences against the sections 46A, 46B, 46C, 46D, 49A and 51A are indictable offences because they are punishable by imprisonment for a period exceeding 12 months: see section 4G of the Crimes Act 1914.

55A Enforcement of orders for payment

(1) Where:

(a) upon the conviction of a person for an offence against subsection 44(2) or (3) or 45(2) or (4), the court before which the person is convicted, in addition to imposing a penalty on the person, orders the person to pay an amount to the Commonwealth; and

(b) the court has civil jurisdiction to the extent of the amount; the order is enforceable in all respects as a final judgment of the court in favour of the Commonwealth.

(2) Where:

(a) upon conviction of a person for an offence against subsection 44(2) or (3) or 45(2) or (4), the court before which
the person is convicted, in addition to imposing a penalty on the person, orders the person to pay an amount to the Commonwealth; and

(b) the court:
   (i) does not have civil jurisdiction; or
   (ii) has civil jurisdiction, but:
      (A) does not have civil jurisdiction to the extent of the amount; or
      (B) it is more appropriate for the order to be enforceable as a final judgment of another court;

the proper officer of the court shall issue a certificate in the prescribed form containing the prescribed particulars.

(3) The certificate may, in the prescribed manner and subject to the prescribed conditions (if any), be registered in a court having civil jurisdiction to the extent of the amount ordered to be paid to the Commonwealth.

(4) Upon registration under subsection (3), the certificate is enforceable in all respects as a final judgment of the court in favour of the Commonwealth.

(5) The costs of registration of the certificate and other proceedings under this section shall, subject to the prescribed conditions (if any), be deemed to be payable under the certificate.

56 Certain prosecutions to require consent of Minister

(1) This section applies to an offence against this Act (other than an offence against section 43):
   (a) that is alleged to have been committed with the use of, or in relation to, a boat in respect of which a Papua New Guinea licence is in force;
   (b) that is alleged to have been committed by a person who is licensed under the laws of Papua New Guinea to engage in commercial fishing in areas of Papua New Guinea jurisdiction; or
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(c) that is alleged to have been committed by a person who is a traditional inhabitant and a citizen of Papua New Guinea and that, in the opinion of the Minister, was committed in the course of traditional fishing.

(2) Proceedings for an offence to which this section applies shall not be heard or determined except with the consent in writing of:

(a) in a case to which paragraph (b) does not apply—the Minister; and

(b) in the case of an offence relating to a Protected Zone Joint Authority fishery—the Protected Zone Joint Authority.

(3) A person shall not be charged with an offence to which this section applies later than 14 days after the act or omission alleged to constitute the offence occurred.

(4) Notwithstanding that a decision under subsection (2) has not been made in relation to an offence to which this section applies:

(a) a person may be arrested for the offence, and a warrant for the arrest of a person for the offence may be issued and executed;

(b) a person may, subject to subsection (3), be charged with the offence; and

(c) a person so charged may be remanded in custody or on bail.

(5) In determining whether or not to consent to the hearing or determination of proceedings for an offence to which this section applies, the Minister or the Protected Zone Joint Authority, as the case requires, shall have regard to the provisions of Article 28 of the Torres Strait Treaty.

(6) In this section, Protected Zone Joint Authority fishery has the same meaning as in Part V.

56A Taking etc. of fish not an offence in certain circumstances

Where:

(a) but for this section, a person would, by reason of the taking, capturing or catching of fish (whether or not by reason also
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of any other act or any failure to act), commit an offence against this Act; and
(b) the fish was or were returned to the water as soon as was reasonably practicable after being taken, captured or caught; the person does not commit the offence.

57 Evidence

(1) Where, in proceedings for an offence against this Act or the regulations:
   (a) an officer gives evidence that he or she suspects that:
      (i) fish to which the charge relates were taken in a particular part of the Protected Zone or in an area in respect of which a Proclamation is in force under subsection 15(1) or (2);
      (ii) fish to which the charge relates were taken for private purposes; or
      (iii) fish to which the charge relates were taken in the course of traditional fishing, community fishing or commercial fishing (other than community fishing);
      together with evidence of the grounds on which he or she so suspects; and
   (b) the court considers that, having regard to that evidence, the suspicion is reasonable;
   the fish shall, in the absence of evidence to the contrary, be deemed to have been taken in that area, for those purposes or in the course of traditional fishing, community fishing or commercial fishing (other than community fishing), as the case may be.

(2) The Minister or a person authorised in writing by him or her to give certificates under this section may give a certificate, for the purposes of proceedings for an offence against this Act or the regulations stating:
   (a) that, at a time or during a period specified in the certificate, a boat identified in the certificate was, or was not, an Australian boat, a Papua New Guinea boat or a foreign boat; or
(b) that, at a time or during a period specified in the certificate, a person specified in the certificate was, or was not, the holder of a licence in force under subsection 19(1); or

(c) that, at a time or during a period specified in the certificate, there was, or was not, in force in respect of a boat identified in the certificate, a licence under section 19 or a Treaty endorsement; or

(ca) that, at a time or during a period specified in the certificate, a person specified in the certificate was, or was not, the holder of a licence in force under subsection 19(4A) or (4B) that authorised activities specified in the certificate; or

(d) that, at a time or during a period specified in the certificate, there was in force in respect of a boat identified in the certificate a licence under section 19 or a Treaty endorsement, being a licence or endorsement, as the case may be, specified in the certificate to be one:
   (i) that authorised or that did not authorise the use of the boat for activities specified in the certificate in an area specified in the certificate; or
   (ii) in respect of which an entry under section 21 was or was not in force that authorised or that did not authorise the use of the boat for activities specified in the certificate; or

(e) that, at a time or during a period specified in the certificate, a person specified in the certificate was a person in relation to whom an authorisation under subsection 3(4) was in force; or

(f) that, at a time or during a period specified in the certificate, a person specified in the certificate was or was not the holder of a permit under section 12 authorising the person to engage in activities specified in the certificate; or

(g) that, at a time or during a period specified in the certificate, an area of waters specified in the certificate:
   (i) was a part of the territorial sea of Australia that was, at the time or during the period, in an area of Australian jurisdiction; and
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(ii) was not part of the Protected Zone coastal waters of Queensland.

Note: For what are Protected Zone coastal waters of Queensland, see section 4.

(3) Without limiting the operation of subsection (2), the Minister or a person authorised in writing by him or her to give certificates under this section may give a certificate certifying as to any matter relating to the making of decisions by the Protected Zone Joint Authority established under Part V relating to instruments executed by the Protected Zone Joint Authority.

(4) A person giving a certificate under subsection (2) in relation to a licence under section 19 or in relation to a Treaty endorsement may, in the certificate, certify that conditions specified in the certificate were the conditions to which the licence or endorsement, as the case may be, was, at a time or during a period specified in the certificate, subject.

(5) In proceedings for an offence against this Act or the regulations, a certificate given under subsection (2) is prima facie evidence of the matters specified in the certificate.

(6) In proceedings for an offence against this Act or the regulations, a document purporting to be a certificate given under this section shall, unless the contrary is proved, be deemed to be such a certificate and to have been duly given.

58 Evidence in proceedings for an offence against section 54

(1) In proceedings for an offence against section 54, evidence of any statute, code, regulation, proclamation or other written law of Papua New Guinea may be given by the production of:

(a) a book or pamphlet purporting to be published by the authority of the government of Papua New Guinea containing the statute, code, regulation, proclamation or other written law, as the case may be; or

(b) a photographic reproduction of such a book or pamphlet.
(2) In proceedings for an offence against section 54, evidence of the unwritten or common law of Papua New Guinea may be given by the production of a book of reports of cases adjudged in the courts of Papua New Guinea or of a photographic reproduction of such a book or reports of cases purporting, or proved to the satisfaction of the court, to be authorised reports.

(3) In proceedings for an offence against section 54, evidence of:
   (a) a judgment, decree, rule, conviction, acquittal, sentence or other order, process, act or decision of any court of Papua New Guinea; or
   (b) an affidavit, indictment or other legal document filed, deposited or presented in such a court;
may be given by the production of a document purporting to be a copy thereof and purporting:
   (c) to be sealed with the seal of that court; or
   (d) to be signed by a judge of that court with a statement in writing attached by the judge to his or her signature that that court has no seal.

(4) In proceedings for an offence against section 54, an averment of the prosecutor, contained in the information or complaint, that:
   (a) the conduct alleged to constitute the offence took place in an area of waters specified in the averment;
   (b) at a time or during a period specified in the averment, a person specified in the averment was, or was not, the holder of a licence granted under this Act in respect of a boat, being a licence in respect of which an endorsement granted under the law of Papua New Guinea pursuant to Article 26 of the Torres Strait Treaty was in force; or
   (c) at a time or during a period specified in the averment, conditions specified in the averment were the conditions to which an endorsement of a kind referred to in paragraph (b) was subject under the law of Papua New Guinea;
   is prima facie evidence of the matter averred.
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(5) Subject to subsection (6), a court may, at any time in proceedings for an offence against section 54, order that facts:

(a) that are within the knowledge of a person who is a resident of Papua New Guinea; and

(b) direct oral evidence of which would be admissible in the proceedings;

may be proved by affidavit, including an affidavit sworn before a person authorised under the law of Papua New Guinea to administer affidavits.

(6) A court shall not, in proceedings for an offence against section 54, make an order under subsection (5) if a party to the proceedings desires in good faith that the maker of an affidavit that is proposed to be used in the proceedings be cross-examined with respect to the matters contained in the affidavit.

59 Service of notices

A notice that is required by this Act to be given to a person may be given to the person:

(a) in the case of a natural person—by delivering it to the person personally, or by leaving it at, or by sending it by post to, the last known address of the place of residence or business of the person; and

(b) in the case of a body corporate—by leaving it at, or by sending it by post to, the registered office of the body corporate.

60 Regulations

(1) The Governor-General may make regulations, not inconsistent with this Act:

(a) prescribing matters required or permitted by this Act to be prescribed; or

(b) prescribing matters necessary or convenient to be prescribed for carrying out or giving effect to this Act;

and in particular:
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(c) prescribing penalties, not exceeding 20 penalty units in the case of a natural person and 100 penalty units in the case of a body corporate, for offences against the regulations; and

(ca) providing for the remission or refund of levy under the *Fisheries Levy Act 1984*, or fees under this Act, in specified circumstances; and

(d) prescribing conditions or classes of conditions to which licences or Treaty endorsements may be subject; and

(da) providing for the replacement of licences and other instruments granted or executed under this Act or the regulations and prescribing fees for such replacement; and

(e) prescribing signals and rules of navigation to be observed by fishermen in areas of Australian jurisdiction; and

(f) for providing for the marking of boats licensed under this Act and of nets, traps, containers and other equipment used for taking or storing fish; and

(g) for regulating the rights of priority as between fishermen or boats in areas of Australian jurisdiction and prescribing the rules of fishing in those areas; and

(h) prescribing rules to be observed in trans-shipping fish in areas of Australian jurisdiction; and

(j) for facilitating the exercise by officers of their powers under section 42; and

(k) for providing for the reporting of the positions of foreign boats licensed under this Act at times when those boats are in areas of Australian jurisdiction; and

(m) for requiring the master of a boat that is being used for commercial fishing in an area of Australian jurisdiction to permit a prescribed person or a person included in a prescribed class of persons to go on board the boat and for requiring the master to provide accommodation and facilities for that person while the person remains on board the boat; and

(n) for providing for the furnishing of returns containing information in relation to:
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(i) the taking of fish in areas of Australian jurisdiction and the sale or disposal of those fish;
(ii) the processing of fish taken in areas of Australian jurisdiction and the sale or disposal of fish so processed;
(iia) the carrying and transhipping of fish taken in areas of Australian jurisdiction;
(iii) the taking of fish with the use of Australian boats in areas of Papua New Guinea jurisdiction and the sale or disposal of those fish;
(iv) the processing of fish taken with the use of Australian boats in areas of Papua New Guinea jurisdiction and the sale or disposal of fish so processed; or
(v) the carrying and transhipping of fish taken with the use of Australian boats in areas of Papua New Guinea jurisdiction; and
(o) prescribing short methods of reference to areas of Australian jurisdiction specified in the regulations or to classes of activities by way of fishing specified in the regulations and the purposes for which those methods of reference may be used; and
(p) for providing for the furnishing of information relating to the persons on board a boat licensed under this Act that is in the Protected Zone; and
(q) providing (in addition to the collection of information in the exercise or performance of other powers and functions under this Act) for the collection, by a person exercising powers or performing functions under this Act, of information relating to:
   (i) possible breaches of the laws of Australia or of a foreign country; or
   (ii) the control and protection of Australia’s borders; or
   (iii) the administration and management of fisheries or marine environments; or
   (iv) research or monitoring conducted, or proposed to be conducted, into fisheries or marine environments; and
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(r) providing for the disclosure, by a person exercising powers or performing functions under this Act, of information, including personal information, relating to:

(i) possible breaches of the laws of Australia or of a foreign country; or

(ii) the control and protection of Australia’s borders; or

(iii) the administration and management of fisheries or marine environments; or

(iv) research or monitoring conducted, or proposed to be conducted, into fisheries or marine environments.

(2) The Minister shall cause to be compiled from the returns furnished under regulations made under subsection (1) and from any other source, statistics in relation to matters referred to in paragraph (1)(n) and shall publish or make available, in such manner as he or she thinks fit, so many of those statistics as he or she thinks fit.

(3) Subject to subsection (4), information derived from returns furnished under regulations made under paragraph (1)(n) is not to be used for purposes other than statistical purposes and purposes set out in subparagraphs (1)(q)(i) to (iv).

(4) A person is not excused from furnishing a return required by regulations made under this section, or including information in such a return, on the ground that the return or information might tend to incriminate him or her, but his or her return is not admissible in evidence against him or her in any proceedings, other than proceedings in respect of false information contained in the return or in respect of a refusal or failure to include information in the return.
Schedule 1—Torres Strait Treaty

Section 3

AUSTRALIA and PAPUA NEW GUINEA,

DESIRING to set down their agreed position as to their respective sovereignty over certain islands, to establish maritime boundaries and to provide for certain other related matters, in the area between the two countries including the area known as Torres Strait;

RECOGNISING the importance of protecting the traditional way of life and livelihood of Australians who are Torres Strait Islanders and of Papua New Guineans who live in the coastal area of Papua New Guinea in and adjacent to the Torres Strait;

RECOGNISING ALSO the importance of protecting the marine environment and ensuring freedom of navigation and overflight for each other’s vessels and aircraft in the Torres Strait area;

DESIRING ALSO to cooperate with one another in that area in the conservation, management and sharing of fisheries resources and in regulating the exploration and exploitation of seabed mineral resources;

AS good neighbours and in a spirit of cooperation, friendship and goodwill;

HAVE AGREED as follows:

PART 1
DEFINITIONS

ARTICLE 1
Definitions

1. In this Treaty—

(a) “adjacent coastal area” means, in relation to Australia, the coastal area of the Australian mainland, and the Australian islands, near the Protected Zone; and, in relation to Papua New Guinea, the coastal area of the Papua New Guinea mainland, and the Papua New Guinea islands, near the Protected Zone;
(b) “fisheries jurisdiction” means sovereign rights for the purpose of exploring and exploiting, conserving and managing fisheries resources other than sedentary species;

(c) “fisheries resources” means all living natural resources of the sea and seabed, including all swimming and sedentary species;

(d) “free movement” means movement by the traditional inhabitants for or in the course of traditional activities;

(e) “indigenous fauna and flora” includes migratory fauna;

(f) “mile” means an international nautical mile being 1,852 metres in length;

(g) “Protected Zone” means the zone established under Article 10;

(h) “Protected Zone commercial fisheries” means the fisheries resources of present or potential commercial significance within the Protected Zone and, where a stock of such resources belongs substantially to the Protected Zone but extends into an area outside but near it, the part of that stock found in that area within such limits as are agreed from time to time by the responsible authorities of the Parties;

(i) “seabed jurisdiction” means sovereign rights over the continental shelf in accordance with international law, and includes jurisdiction over low-tide elevations, and the right to exercise such jurisdiction in respect of those elevations, in accordance with international law;

(j) “sedentary species” means living organisms which, at the harvestable stage, either are immobile on or under the seabed or are unable to move except in constant physical contact with the seabed or the subsoil;

(k) “traditional activities” means activities performed by the traditional inhabitants in accordance with local tradition, and includes, when so performed—

(i) activities on land, including gardening, collection of food and hunting;

(ii) activities on water, including traditional fishing;

(iii) religious and secular ceremonies or gatherings for social purposes, for example, marriage celebrations and settlement of disputes; and

(iv) barter and market trade.
In the application of this definition, except in relation to activities of a commercial nature, “traditional” shall be interpreted liberally and in the light of prevailing custom;

(l) “traditional fishing” means the taking, by traditional inhabitants for their own or their dependants’ consumption or for use in the course of other traditional activities, of the living natural resources of the sea, seabed, estuaries and coastal tidal areas, including dugong and turtle;

(m) “traditional inhabitants” means, in relation to Australia, persons who—

(i) are Torres Strait Islanders who live in the Protected Zone or the adjacent coastal area of Australia,

(ii) are citizens of Australia, and

(iii) maintain traditional customary associations with areas or features in or in the vicinity of the Protected Zone in relation to their subsistence or livelihood or social, cultural or religious activities; and

in relation to Papua New Guinea, persons who—

(i) live in the Protected Zone or the adjacent coastal area of Papua New Guinea,

(ii) are citizens of Papua New Guinea, and

(iii) maintain traditional customary associations with areas or features in or in the vicinity of the Protected Zone in relation to their subsistence or livelihood or social, cultural or religious activities.

2. Where for the purposes of this Treaty it is necessary to determine the position on the surface of the Earth of a point, line or area, that position shall be determined by reference to the Australian Geodetic Datum, that is to say, by reference to a spheroid having its centre at the centre of the Earth and a major (equatorial) radius of 6,378,160 metres and a flattening of \( \frac{29825}{100} \) and by reference to the position of the Johnston Geodetic Station in the Northern Territory of Australia. That station shall be taken to be situated at Latitude 25° 56’ 54.5515” South and at Longitude 133° 12’ 30.0771” East and to have a ground level of 571.2 metres above the spheroid referred to above.
3. In this Treaty, the expression “in and in the vicinity of the Protected Zone” describes an area the outer limits of which might vary according to the context in which the expression is used.

PART 2
SOVEREIGNTY AND JURISDICTION

ARTICLE 2
Sovereignty Over Islands

1. Papua New Guinea recognises the sovereignty of Australia over—
   (a) the islands known as Anchor Cay, Aubusi Island, Black Rocks, Boigu Island, Bramble Cay, Daun Island, Deliverance Island, East Cay, Kaumag Island, Kerr Islet, Moimi Island, Pearce Cay, Saibai Island, Turnagain Island and Turu Cay; and
   (b) all islands that lie between the mainlands of the two countries and south of the line referred to in paragraph 1 of Article 4 of this Treaty.

2. No island over which Australia has sovereignty, other than those specified in sub-paragraph 1 (a) of this Article, lies north of the line referred to in paragraph 1 of Article 4 of this Treaty.

3. Australia recognises the sovereignty of Papua New Guinea over—
   (a) the islands known as Kawa Island, Mata Kawa Island and Kussa Island; and
   (b) all the other islands that lie between the mainlands of the two countries and north of the line referred to in paragraph 1 of Article 4 of this Treaty, other than the islands specified in sub-paragraph 1 (a) of this Article.

4. In this Treaty, sovereignty over an island shall include sovereignty over—
   (a) its territorial sea;
   (b) the airspace above the island and its territorial sea;
   (c) the seabed beneath its territorial sea and the subsoil thereof; and
(d) any island, rock or low-tide elevation that may lie within its territorial sea.

ARTICLE 3

Territorial Seas

1. The territorial sea boundaries between the islands of Aubusi, Boigu and Moimi and Papua New Guinea and the islands of Dauan, Kaumag and Saibai and Papua New Guinea shall be the lines described in Annex 1 to this Treaty, which are shown on the map annexed to this Treaty as Annex 2, together with such other portion of the outer limit of the territorial sea of Saibai described in Annex 3 to this Treaty that may abut the territorial sea of Papua New Guinea.

2. The territorial seas of the islands specified in sub-paragraph 1 (a) of Article 2 of this Treaty shall not extend beyond three miles from the baselines from which the breadth of the territorial sea around each island is measured. Those territorial seas shall not be enlarged or reduced, even if there were to be any change in the configuration of a coastline or a different result from any further survey.

3. The provisions of paragraph 2 of this Article shall not apply to that part of the territorial sea of Pearce Cay which lies south of the line referred to in paragraph 1 of Article 4 of this Treaty.

4. The outer limits of the territorial seas of the islands specified in sub-paragraph 1 (a) of Article 2 of this Treaty, except in respect of that part of the territorial sea of Pearce Cay which lies south of the line referred to in paragraph 1 of Article 4 of this Treaty, shall be as described in Annex 3 to this Treaty. The limits so described are shown on the maps annexed to this Treaty as Annexes 2 and 4.

5. Australia shall not extend its territorial sea northwards across the line referred to in paragraph 1 of Article 4 of this Treaty.

6. Papua New Guinea shall not—

(a) extend its territorial sea off its southern coastline between the meridians of Longitude 142° 03’ 30” East and of Longitude 142° 51’ 00” East, beyond three miles from the baselines from which the breadth of the territorial sea is measured;
(b) extend its territorial sea or archipelagic waters into the area bounded by that portion of the line referred to in paragraph 2 of Article 4 of this Treaty running from the point of Latitude 9° 45’ 24” South, Longitude 142° 03’ 30” East to the point of Latitude 9° 30’ 30” South, Longitude 142° 51’ 00” East and that portion of the line referred to in paragraph 1 of Article 4 of this Treaty which runs between those two points;

(c) establish an archipelagic baseline running in or through the area referred to in sub-paragraph (b) of this paragraph; or

(d) extend its territorial sea southwards across the line referred to in paragraph 1 of Article 4 of this Treaty.

ARTICLE 4

Maritime Jurisdiction

1. Subject to the provisions of Article 2 of this Treaty, the boundary between the area of seabed and subsoil that is adjacent to and appertains to Australia and the area of seabed and subsoil that is adjacent to and appertains to Papua New Guinea, and over which Australia and Papua New Guinea respectively shall have seabed jurisdiction, shall be the line described in Annex 5 to this Treaty. The line so described is shown on the map annexed to this Treaty as Annex 6 and, in part, on the map annexed to this Treaty as Annex 7.

2. Subject to the provisions of Article 2 of this Treaty, the boundary between the area of sea that is adjacent to and appertains to Australia and the area of sea that is adjacent to and appertains to Papua New Guinea, and in which Australia and Papua New Guinea respectively shall have fisheries jurisdiction, shall be the line described in Annex 8 to this Treaty. The line so described is shown on the map annexed to this Treaty as Annex 6 and, in part, on the maps annexed to this Treaty as Annexes 2 and 7.

3. In relation to the area bounded by the portion of the line referred to in paragraph 2 of this Article running from the point of Latitude 9° 45’ 24” South, Longitude 142° 03’ 30” East to the point of Latitude 9° 40’ 30” South, Longitude 142° 51’ 00” East and that portion of the line referred to in paragraph 1 of this Article which runs between those two points, exclusive of the territorial seas of the islands of Aubusi, Boigu, Dauan, Kaumag, Moimi, Saibai and Turnagain—
Schedule 1  Torres Strait Treaty

(a) neither party shall exercise residual jurisdiction without the concurrence of the other Party; and

(b) the Parties shall consult with a view to reaching agreement on the most effective method of application of measures involving the exercise of residual jurisdiction.

4. In paragraph 3 of this Article, “residual jurisdiction” means—

(a) jurisdiction over the area other than seabed jurisdiction or fisheries jurisdiction, including jurisdiction other than seabed jurisdiction or fisheries jurisdiction insofar as it relates to inter alia:
   (i) the preservation of the marine environment;
   (ii) marine scientific research; and
   (iii) the production of energy from the water, currents and winds; and

(b) seabed and fisheries jurisdiction to the extent that the exercise of such jurisdiction is not directly related to the exploration or exploitation of resources or to the prohibition of, or refusal to authorise, activities subject to that jurisdiction.

PART 3

SOVEREIGNTY AND JURISDICTION—RELATED MATTERS

ARTICLE 5

Existing Petroleum Permit

1. Where prior to 16 September 1975 Australia has granted an exploration permit for petroleum under Australian law in respect of a part of the seabed over which it ceases by virtue of this Treaty to exercise sovereign rights, and a permittee retains rights in respect of that permit immediately prior to the entry into force of this Treaty, Papua New Guinea, upon application by that permittee, shall offer to that permittee a petroleum prospecting licence or licences under Papua New Guinea law in respect of the same part of the seabed on terms that are not less favourable than those provided under Papua New Guinea law to any other holder of a seabed petroleum prospecting licence.

2. An application for a licence under paragraph 1 of this Article shall be made—
(a) in respect of a part of the seabed lying outside the Protected Zone, within six months after the date of entry into force of this Treaty;

(b) in respect of a part of the seabed lying within the Protected Zone, during the period referred to in Article 15 and any extension of that period to which the Parties may agree.

ARTICLE 6
Exploitation of Certain Seabed Deposits

If any single accumulation of liquid hydrocarbons or natural gas, or if any other mineral deposit beneath the seabed, extends across any line defining the limits of seabed jurisdiction of the Parties, and if the part of such accumulation or deposit that is situated on one side of such a line is recoverable in fluid form wholly or in part from the other side, the Parties shall consult with a view to reaching agreement on the manner in which the accumulation or deposit may be most effectively exploited and on the equitable sharing of the benefits from such exploitation.

ARTICLE 7
Freedoms of Navigation and Overflight

1. On and over the waters of the Protected Zone that lie—

   (a) north of the line referred to in paragraph 1 of Article 4 of this Treaty and seaward of the low water lines of the land territory of either Party, and

   (b) south of that line and beyond the outer limits of the territorial sea;

   each Party shall accord to the vessels and aircraft of the other Party, subject to paragraphs 2 and 3 of this Article, the freedoms of navigation and overflight associated with the operation of vessels and aircraft on or over the high seas.

2. Each Party shall take all necessary measures to ensure that, in the exercise of the freedoms of navigation and overflight accorded to its vessels and aircraft under paragraph 1 of this Article—

   (a) those vessels observe generally accepted international regulations, procedures and practices for safety at sea and for the prevention, reduction and control of pollution from ships;
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(b) those civil aircraft observe the Rules of the Air established by the International Civil Aviation Organization as they apply to civil aircraft, and State aircraft normally comply with such of those rules as relate to safety and at all times operate with due regard for the safety of navigation;

(c) those vessels and aircraft north of the line referred to in paragraph 1 of Article 4 of this Treaty do not engage in the embarking or disembarking of any commodity, currency or person contrary to the customs, fiscal, immigration or sanitary laws and regulations of the other Party, provided that the relevant laws and regulations of that Party do not have the practical effect of denying, hampering or impairing the freedoms of navigation and overflight accorded under paragraph 1 of this Article; and

(d) those vessels and aircraft, north of the line referred to in paragraph 1 of Article 4 of this Treaty, do not act in a manner prejudicial to the peace, good order or security of the other Party.

3. Vessels of a Party engaged in the exploration or exploitation of resources in an area of jurisdiction of the other Party shall remain subject to the laws and regulations of the other Party made in the exercise of its resources jurisdiction consistently with this Treaty and with international law, including the provisions of those laws and regulations concerning the boarding, inspection and apprehension of vessels.

4. In those areas of the Protected Zone north of the line referred to in paragraph 1 of Article 4 of this Treaty to which paragraph 1 of this Article does not apply, civil aircraft of a Party engaged in scheduled or non-scheduled air services shall have the right of overflight, and the right to make stops for non-traffic purposes, without the need to obtain prior permission from the other Party, subject to compliance with any applicable laws or regulations made for the safety of air navigation.

5. In areas of the Protected Zone to which paragraph 1 of this Article does not apply, the vessels of a Party shall enjoy the right of innocent passage. There shall be no suspension of that right, and neither Party shall adopt laws or regulations applying to those areas that might impede or hamper the normal passage of vessels between two points both of which are in the territory of one Party.
6. In cases where the provisions of neither paragraph 1 nor paragraph 5 of this Article apply, a regime of passage over routes used for international navigation in the area between the two countries, including the area known as Torres Strait, shall apply in respect of vessels that is no more restrictive of passage than the regime of transit passage through straits used for international navigation described in Articles 34 to 44 inclusive of Document A/Conf. 62/WP.10 of the Third United Nations Conference on the Law of the Sea, provided that, before a Party adopts a law or regulation that might impede or hamper the passage over those routes of vessels proceeding to or from the territory of the other Party, it shall consult with the other Party. If the provisions of those Articles are revised, are not included in any Law of the Sea Convention or fail to become generally accepted principles of international law, the Parties shall consult with a view to agreeing upon another regime of passage that is in accordance with international practice to replace the regime of passage applying under this paragraph.

7. The rights of navigation and overflight provided for in this Article are in addition to, and not in derogation of, rights of navigation and overflight in the area concerned under other treaties or general principles of international law.

ARTICLE 8

Navigational Aids

With a view to maintaining and improving the safety of navigation through the waters in the area between the two countries, the Parties shall co-operate and, with due regard to the technical and other means available to each of them, shall, where appropriate and as may be agreed between them, provide mutual assistance in the provision and maintenance of navigational aids and in the preparation of charts and maps.

ARTICLE 9

Wrecks

1. Wrecks of vessels and aircraft which lie on, in or under the seabed in an area of seabed jurisdiction of a Party shall be subject to the jurisdiction of that Party.

2. If a wreck of historical or special significance to a Party is located or found in an area between the two countries under the jurisdiction of the other
Party, the Parties shall consult with a view to reaching agreement on the action, if any, to be taken with respect to that wreck.

3. The provisions of this Article shall be without prejudice to the competence of the courts of a Party, for the purposes of the laws of that Party, in relation to maritime causes of action in respect of wrecks coming within the provisions of this Article.

4. This Article shall not apply to any military vessel or aircraft of either Party wrecked after the date of entry into force of this Treaty.

PART 4

THE PROTECTED ZONE

ARTICLE 10

Establishment and Purposes of the Protected Zone

1. A Protected Zone in the Torres Strait is hereby established comprising all the land, sea, airspace, seabed and subsoil within the area bounded by the line described in Annex 9 to this Treaty. The line so described is shown on the maps annexed to this Treaty as Annexes 6 and 7 and, in part, on the map annexed to this Treaty as Annex 2.

2. The Parties shall adopt and apply measures in relation to the Protected Zone in accordance with the provisions of this Treaty.

3. The principal purpose of the Parties in establishing the Protected Zone, and in determining its northern, southern, eastern and western boundaries, is to acknowledge and protect the traditional way of life and livelihood of the traditional inhabitants including their traditional fishing and free movement.

4. A further purpose of the Parties in establishing the Protected Zone is to protect and preserve the marine environment and indigenous fauna and flora in and in the vicinity of the Protected Zone.

ARTICLE 11

Free Movement and Traditional Activities Including Traditional Fishing

1. Subject to the other provisions of this Treaty, each Party shall continue to permit free movement and the performance of lawful traditional activities in
and in the vicinity of the Protected Zone by the traditional inhabitants of the other Party.

2. Paragraph 1 of this Article shall not be interpreted as sanctioning the expansion of traditional fishing by the traditional inhabitants of one Party into areas outside the Protected Zone under the jurisdiction of the other Party not traditionally fished by them prior to the date of entry into force of this Treaty.

3. The provisions of this Article and the other provisions of this Treaty concerning traditional fishing are subject to Article 14 and paragraph 2 of Article 20 of this Treaty.

ARTICLE 12

Traditional Customary Rights

Where the traditional inhabitants of one Party enjoy traditional customary rights of access to and usage of areas of land, seabed, seas, estuaries and coastal tidal areas that are in or in the vicinity of the Protected Zone and that are under the jurisdiction of the other Party, and those rights are acknowledged by the traditional inhabitants living in or in proximity to those areas to be in accordance with local tradition, the other Party shall permit the continued exercise of those rights on conditions not less favourable than those applying to like rights of its own traditional inhabitants.

ARTICLE 13

Protection of the Marine Environment

1. Each Party shall take legislative and other measures necessary to protect and preserve the marine environment in and in the vicinity of the Protected Zone. In formulating those measures each Party shall take into account internationally agreed rules, standards and recommended practices which have been adopted by diplomatic conferences or by relevant international organisations.

2. The measures that each Party shall take in accordance with paragraph 1 of this Article shall include measures for the prevention and control of pollution or other damage to the marine environment from all sources and activities under its jurisdiction or control and shall include, in particular, measures to minimise to the fullest practicable extent—
(a) the release of toxic, harmful or noxious substances from land-based sources, from rivers, from or through the atmosphere, or by dumping at sea;

(b) pollution or other damage from vessels; and

(c) pollution or other damage from installations and devices used in the exploration and exploitation of the natural resources of the seabed and subsoil thereof.

3. The measures taken by each Party in accordance with paragraph 1 of this Article shall be consistent with its obligations under international law, including obligations not to prejudice the rights of foreign ships and aircraft, and shall be subject to the provisions of Article 7 of this Treaty.

4. The Parties shall consult, at the request of either, for the purpose of—

(a) harmonising their policies with respect to the measures that each shall take pursuant to this Article; and

(b) ensuring the effective and coordinated implementation of those measures.

5. If either Party has reasonable grounds for believing that any planned activity under its jurisdiction or control may cause pollution or other damage to the marine environment in or in the vicinity of the Protected Zone, that Party shall, after due investigation, communicate to the other Party its assessment of the potential impact of that activity on the marine environment.

6. If either Party has reasonable grounds for believing that any existing or planned activity under the jurisdiction or control of the other Party is causing or may cause pollution or other damage to the marine environment in or in the vicinity of the Protected Zone, it may request consultations with the other Party, and the Parties shall then consult as soon as possible with a view to adopting measures to prevent or control any pollution or other damage to that environment from that activity.

ARTICLE 14

Protection of Fauna and Flora

1. Each Party shall, in and in the vicinity of the Protected Zone, use its best endeavours to—

(a) identify and protect species of indigenous fauna and flora that are or may become threatened with extinction;
(b) prevent the introduction of species of fauna and flora that may be harmful to indigenous fauna and flora; and
(c) control noxious species of fauna and flora.

2. Notwithstanding any other provision of this Treaty except paragraph 4 of this Article, a Party may implement within its area of jurisdiction measures to protect species of indigenous fauna and flora which are or may become threatened with extinction or which either Party has an obligation to protect under international law.

3. The Parties shall as appropriate and necessary exchange information concerning species of indigenous fauna and flora that are or may become threatened with extinction and shall consult, at the request of either of them, for the purpose of—
   (a) harmonising their policies with respect to the measures that each may take to give effect to paragraphs 1 and 2 of this Article; and
   (b) ensuring the effective and coordinated implementation of those measures.

4. In giving effect to the provisions of this Article, each Party shall use its best endeavours to minimise any restrictive effects on the traditional activities of the traditional inhabitants.

ARTICLE 15

Prohibition of Mining and Drilling of the Seabed

Neither Party shall undertake or permit within the Protected Zone mining or drilling of the seabed or the subsoil thereof for the purpose of exploration for or exploitation of liquid hydrocarbons, natural gas or other mineral resources during a period of ten years from the date of entry into force of this Treaty. The Parties may agree to extend that period.
ARTICLE 16

Immigration, Customs, Quarantine and Health

1. Except as otherwise provided in this Treaty, each Party shall apply immigration, customs, quarantine and health procedures in such a way as not to prevent or hinder free movement or the performance of traditional activities in and in the vicinity of the Protected Zone by the traditional inhabitants of the other Party.

2. Each Party, in administering its laws and policies relating to the entry and departure of persons and the importation and exportation of goods into and from areas under its jurisdiction in and in the vicinity of the Protected Zone, shall act in a spirit of mutual friendship and good neighbourliness, bearing in mind relevant principles of international law and established international practices and the importance of discouraging the occurrence, under the guise of free movement or performance of traditional activities, of illegal entry, evasion of justice and practices prejudicial to effective immigration, customs, health and quarantine protection and control.

3. Notwithstanding the provisions of paragraph 1 of this Article—

   (a) traditional inhabitants of one Party who wish to enter the other country, except for temporary stay for the performance of traditional activities, shall be subject to the same immigration, customs, health and quarantine requirements and procedures as citizens of that Party who are not traditional inhabitants;

   (b) each Party reserves its right to limit free movement to the extent necessary to control abuses involving illegal entry or evasion of justice; and

   (c) each Party reserves its right to apply such immigration, customs, health and quarantine measures, temporary or otherwise, as it considers necessary to meet problems which may arise. In particular each Party may apply measures to limit or prevent free movement, or the carriage of goods, plants or animals in the course thereof, in the case of an outbreak or spread of an epidemic, epizootic or epiphytotic in or in the vicinity of the Protected Zone.
ARTICLE 17

Implementation and Coordination

In order to facilitate the implementation of the provisions of this Treaty relating to the Protected Zone, the authorities of each Party shall, at the request of the authorities of the other Party, as may be appropriate and necessary—

(a) make available to the authorities of the other Party information on the relevant provisions of its laws, regulations and procedures relating to immigration, citizenship, customs, health, quarantine, fisheries, the protection of the environment and other matters; and

(b) consult with the authorities of the other Party with a view to making appropriate administrative or other arrangements to resolve any problems arising in the implementation of those provisions.

ARTICLE 18

Liaison Arrangements

1. Each Party shall designate a representative who shall facilitate the implementation at the local level of the provisions of this Treaty.

2. The two designated representatives shall—

(a) exchange information on relevant developments in and in the vicinity of the Protected Zone;

(b) consult together and take such action as is appropriate to their respective functions to facilitate the practical operation at the local level of the provisions of this Treaty and to resolve any problems arising therefrom;

(c) keep under review free movement by the traditional inhabitants of one Party into areas under the jurisdiction of the other Party and the local arrangements applying in respect of such free movement; and

(d) draw to the attention of their Governments, and make recommendations as appropriate on, any matters affecting the implementation of the provisions of this Treaty or arising therefrom which are not capable of resolution at the local level or which may otherwise require consideration by both Parties.

3. In the exercise of his functions, each representative shall—
(a) consult closely with representatives of the traditional inhabitants of his country, particularly in relation to any problems which may arise in respect of free movement, traditional activities and the exercise of traditional customary rights as provided for in this Treaty, and convey their views to his Government; and

(b) maintain close liaison with national, State, Provincial and local authorities of his country on all matters falling within their respective responsibilities.

4. Unless a different location is required by the circumstances, the representative of Australia shall be based at Thursday Island and the representative of Papua New Guinea shall be based at Daru.

ARTICLE 19

Torres Strait Joint Advisory Council

1. The Parties shall jointly establish and maintain an advisory and consultative body which shall be known as the Torres Strait Joint Advisory Council (called in this Article “the Advisory Council”).

2. The functions of the Advisory Council shall be—

   (a) to seek solutions to problems arising at the local level and not resolved pursuant to Article 18 of this Treaty;

   (b) to consider and to make recommendations to the Parties on any developments or proposals which might affect the protection of the traditional way of life and livelihood of the traditional inhabitants, their free movement, performance of traditional activities and exercise of traditional customary rights as provided for in this Treaty; and

   (c) to review from time to time as necessary, and to report and to make recommendations to the Parties on, any matters relevant to the effective implementation of this Treaty, including the provisions relating to the protection and preservation of the marine environment, and fauna and flora, in and in the vicinity of the Protected Zone.

3. The Advisory Council shall not have or assume responsibilities for management or administration. These responsibilities shall, within the respective areas of jurisdiction of each Party, continue to lie with the relevant national, State, Provincial and local authorities.
4. In the exercise of its functions, the Advisory Council shall ensure that the traditional inhabitants are consulted, that they are given full and timely opportunity to comment on matters of concern to them and that their views are conveyed to the Parties in any reports and recommendations made by the Advisory Council to the Parties.

5. The Advisory Council shall transmit its reports and recommendations to the Foreign Ministers of the Parties. After consideration by appropriate authorities of the Parties, consultations may be arranged with a view to the resolution of matters to which the Advisory Council has invited attention.

6. Unless otherwise agreed by the Parties, the Advisory Council shall consist of eighteen members, that is nine members from each Party who shall include—

(a) at least two national representatives;

(b) at least one member representing the Government of Queensland in the case of Australia and one representing the Fly River Provincial Government in the case of Papua New Guinea; and

(c) at least three members representing the traditional inhabitants,

with each Party being free to decide from time to time from which of the aforementioned categories any other of its members will be drawn.

7. The Advisory Council shall meet when necessary at the request of either Party. Consecutive meetings of the Advisory Council shall be chaired alternately by a representative of Australia and a representative of Papua New Guinea. Meetings shall be held alternately in Australia and Papua New Guinea or as may from time to time be otherwise arranged.

PART 5

PROTECTED ZONE COMMERCIAL FISHERIES

ARTICLE 20

Priority of Traditional Fishing and Application of Measures to Traditional Fishing

1. The provisions of this Part shall be administered so as not to prejudice the achievement of the purposes of Part 4 of this Treaty in regard to traditional fishing.
2. A Party may adopt a conservation measure consistent with the provision of this Part which, if necessary for the conservation of a species, may be applied to traditional fishing, provided that that Party shall use its best endeavours to minimise any restrictive effects of that measure on traditional fishing.

ARTICLE 21
Conservation, Management and Optimum Utilisation

The Parties shall co-operate in the conservation management and optimum utilisation of Protected Zone commercial fisheries. To this end, the Parties shall consult at the request of either and shall enter into arrangements for the effective implementation of the provisions of this Part.

ARTICLE 22
Conservation and Management of Individual Fisheries

1. The Parties shall, where appropriate, negotiate subsidiary conservation and management arrangements in respect of any individual Protected Zone commercial fishery.

2. If either Party notifies the other in writing that it regards one of the Protected Zone commercial fisheries as one to which common conservation and management arrangements should apply, the Parties shall within ninety days from the date of the notification enter into consultations with a view to concluding arrangements specifying the measures to be applied by them with respect to that fishery.

3. The Parties shall, where appropriate, also negotiate supplementary conservation and management arrangements in respect of resources directly related to a fishery referred to in paragraph 1 of this Article, including resources involving stocks occurring in the Protected Zone where such stocks are not otherwise subject to the provisions of this Treaty.

ARTICLE 23
Sharing of the Catch of the Protected Zone Commercial Fisheries

1. The Parties shall share the allowable catch of the Protected Zone commercial fisheries in accordance with the provisions of this Article and of Articles 24 and 25 of this Treaty.
2. The allowable catch, that is to say the optimum sustainable yield, of a Protected Zone commercial fishery shall be determined jointly by the Parties as part of the subsidiary conservation and management arrangements referred to in paragraph 1 of Article 22 of this Treaty.

3. If either Party has reasonable grounds for believing that the commercial exploitation of a species of Protected Zone commercial fisheries would, or has the potential to, cause serious damage to the marine environment, or might endanger another species, that Party may request consultations with the other Party and the Parties shall then consult as soon as possible with a view to reaching agreement on whether such commercial exploitation could be undertaken in a manner which would not result in such damage or endanger another species.

4. In respect of any relevant period where the full allowable catch of a particular Protected Zone commercial fishery might be taken, each Party shall be entitled to a share of the allowable catch apportioned, subject to paragraphs 5, 6 and 8 of this Article and to Articles 24 and 25 of this Treaty, as follows:

   (a) in areas under Australian jurisdiction, except as provided in (b) below:
       Australia—75%
       Papua New Guinea—25%
   
   (b) within the territorial seas of Anchor Cay, Black Rocks, Bramble Cay, Deliverance Island, East Cay, Kerr Islet, Pearce Cay and Turu Cay:
       Australia—50%
       Papua New Guinea—50%
   
   (c) in areas under Papua New Guinea jurisdiction:
       Australia—25%
       Papua New Guinea—75%

5. Papua New Guinea shall have the sole entitlement to the allowable catch of the commercial barramundi fishery near the Papua New Guinea coast, except within the territorial seas of the islands of Aubusi, Boigu, Dauan, Kaumag, Moomi and Saibai where, in respect of that fishery, the provisions of paragraph 4 (a) of this Article shall not apply.

6. In apportioning the allowable catch in relation to an individual fishery, the Parties shall normally consider the allowable catch expressed in terms of weight or volume. In calculating the apportionment of the total allowable catch of the Protected Zone commercial fisheries, the Parties shall have regard to the
relative value of individual fisheries and shall, for this purpose, agree on a common value for production from each individual fishery for the period in question, such value being based on the value of the raw product at the processing facility or such other point as may be agreed, but prior to any enhancement of value through processing, including processing at a pearl culture farm, or further transportation or marketing.

7. The Parties may agree to vary the apportionment of the allowable catch determined for individual fisheries as part of the subsidiary conservation and management arrangements referred to in paragraph 1 of Article 22 of this Treaty but so as to maintain in respect of the total allowable catch of the Protected Zone commercial fisheries the apportionment specified in paragraph 4 of this Article for each Party.

8. In calculating the total allowable catch of the Protected Zone commercial fisheries, the allowable catch of the commercial barramundi fishery referred to in paragraph 5 of this Article shall be disregarded.

ARTICLE 24

Transitional Entitlement

1. As part of the subsidiary conservation and management arrangements referred to in paragraph 1 of Article 22 of this Treaty, the level of the catch of each Protected Zone commercial fishery to which each Party is entitled, provided it remains within the allowable catch—

(a) shall not, during the period of five years immediately after the entry into force of this Treaty, be reduced below the level of catch of that Party before the entry into force of this Treaty; but

(b) may, during the second period of five years after the entry into force of this Treaty, be adjusted progressively so that at the end of that second five-year period it reaches the level of catch apportioned in each case in Article 23 of this Treaty.

2. The entitlement of a Party under this Article shall, where the limitation of the allowable catch makes it necessary, take priority over the entitlement of the other Party under Article 23 of this Treaty, but shall be taken into account in calculating the entitlement of the first Party.
ARTICLE 25
Preferential Entitlement

If, in any relevant period, a Party does not itself propose to take all the allowable catch of a Protected Zone commercial fishery to which it is entitled, either in its own area of jurisdiction or that of the other Party, the other Party shall have a preferential entitlement to any of the allowable catch of that fishery not taken by the first Party.

ARTICLE 26
Licensing Arrangements

1. In the negotiation and implementation of the conservation and management arrangements referred to in paragraph 1 of Article 22 of this Treaty—
   (a) the Parties shall consult and co-operate in the issue and endorsement of licences to permit commercial fishing in Protected Zone commercial fisheries;
   (b) the responsible authorities of the Parties may issue licences to fish in any Protected Zone commercial fishery; and
   (c) persons or vessels which are licensed by the responsible authorities of one Party to fish in any relevant period in a Protected Zone commercial fishery shall, if nominated by the responsible authorities of that Party, be authorised by the responsible authorities of the other Party, wherever necessary, by the endorsement of licences or otherwise, to fish in those areas under the jurisdiction of the other Party in which the fishery concerned is located.

2. The persons or vessels licensed by one Party which have been authorised, or are to be authorised, under the provisions of paragraph 1 of this Article to fish in waters under the jurisdiction of the other Party shall comply with the relevant fisheries laws and regulations of the other Party except that they shall be exempt from licensing fees, levies and other charges imposed by the other Party in respect of such fishing activities.

3. In issuing licences in accordance with paragraph 1 of this Article, the responsible authorities of both Parties shall have regard to the desirability of promoting economic development in the Torres Strait area and employment opportunities for the traditional inhabitants.
4. The responsible authorities of both parties shall ensure that the traditional inhabitants are consulted from time to time on the licensing arrangements in respect of Protected Zone commercial fisheries.

ARTICLE 27
Third State Fishing in Protected Zone Commercial Fisheries

1. The responsible authorities of the Parties shall inform one another and shall consult, at the request of either of them, concerning the proposed exploitation of the Protected Zone commercial fisheries—
   (a) by a joint venture in which there is third-State equity participation; or
   (b) by a vessel of third-State registration or with a crew substantially of the nationality of a third State.

2. Vessels the operations of which are under the control of nationals of a third State shall not be licensed to exploit the Protected Zone commercial fisheries without the concurrence of the responsible authorities of both Parties in the particular case or class of cases.

ARTICLE 28
Inspection and Enforcement

1. The Parties shall co-operate, including by exchange of personnel, in inspection and enforcement to prevent violations of the Protected Zone commercial fisheries arrangements and in taking appropriate enforcement measures in the event of such violations.

2. The Parties shall consult from time to time, as necessary, so as to ensure that legislation and regulations adopted by each Party pursuant to paragraph 1 of this Article are, as far as practicable, consistent with the legislation and regulations of the other Party.

3. Each Party shall make it an offence under its fisheries laws or regulations for a person to use a vessel of its nationality to fish in Protected Zone commercial fisheries for species of fisheries resources in areas over which the other Party has jurisdiction in respect of those species—
   (a) without being duly licensed or authorised by that other Party; or
   (b) in the case of a licensed or authorised vessel, in breach of the fisheries laws or regulations of the other Party applying within those areas.
4. Each Party will, in relation to species of fisheries resources in areas where it has jurisdiction in respect of those species—
   (a) investigate suspected offences against its fisheries laws and regulations; and
   (b) except as provided in or under this article, take corrective action when necessary against offenders against those laws or regulations.

5. In this article, corrective action means the action normally taken in respect of a suspected offence, after due investigation, and includes, where appropriate, the apprehension of a suspected offender, the prosecution of an alleged offender, or the execution of a penalty imposed by a court or the cancellation or suspension of the licence of an offender.

6. In accordance with the provisions of this Article, and in other appropriate cases as may be agreed between the Parties, corrective action in respect of offences or suspected offences against the fisheries laws or regulations of the Parties shall be taken by the authorities of the Party whose nationality is borne by the vessel or person concerned (called in this Article “the first Party”) and not by the Party in whose area of jurisdiction the offence or suspected offence occurs (called in this Article “the second Party”).

7. The Parties acknowledge that the principle stated in paragraph 6 of this Article should not be applied so as to frustrate the enforcement of fisheries laws or regulations or to enable offenders against those laws or regulations to go unpunished.

8. Where, in the case of a suspected offence alleged to have been committed in or in the vicinity of the Protected Zone, it appears that the offence was, or might reasonably be considered to have been, committed in the course of traditional fishing, corrective action or other measures shall be taken by the authorities of the first Party and not by the authorities of the second Party and, if being detained by the authorities of the second Party, the alleged offenders and their vessel shall be either released or handed over to the authorities of the first Party, in accordance with arrangements that will avoid undue expense or inconvenience to the authorities of the second Party.

9. Where paragraph 8 of this Article applies, the authorities of the second Party may require assurance in a particular case that corrective action or other measures will be taken by the authorities of the first Party that will adequately ensure that the activity complained of will not be repeated.
10. Where the provisions of paragraph 8 of this Article do not apply, and the person or vessel alleged to have been involved or used in the commission of a suspected offence in the Protected Zone is licensed to fish in the Protected Zone by the authorities of the first Party, corrective action shall be taken by the authorities of the first Party and not by the authorities of the second Party and, if being detained by the authorities of the second Party, the alleged offenders and their vessel shall be either released or handed over to the authorities of the first Party, in accordance with arrangements that will avoid undue expense or inconvenience to the authorities of the second Party, and the provisions of paragraphs 13 and 14 of this article shall apply.

11. The provisions of paragraph 10 of this Article shall also apply in respect of a suspected offence by a person or vessel of the first Party in an area of jurisdiction of the second Party outside the Protected Zone where—

(a) that person or vessel was authorised by the authorities of the second Party to fish in the area where the suspected offence was committed under the arrangements referred to in paragraph 1 of Article 22 of this Treaty; and

(b) the suspected offence was committed in relation to the fishery the subject of that authorisation and did not involve the taking of other species or potential injury to another fishery.

12. Persons or vessels of the first Party detained by the authorities of the Second Party in the circumstances described in paragraphs 8 and 10 of this Article may be detained for as long as necessary to enable those authorities to conduct an expeditious investigation into the offence and to obtain evidence. Thereafter, they shall not be detained other than for the purpose of the handing over of the persons or vessels in accordance with the provisions of those paragraphs unless they are lawfully detained on some other ground.

13. If an alleged offender referred to in paragraph 10 of this Article is, in respect of conduct in waters under the jurisdiction of the second party—

(a) convicted of an offence against the fisheries laws or regulations of the first Party; or

(b) found by the authorities of the first Party, on the basis of sufficient available evidence, to have contravened or failed to comply with a condition of his licence or authorisation or that of his vessel;

the authorities of the first Party shall, where appropriate and having regard to paragraph 7 of this Article, cancel or suspend the licence or authorisation of the
person or his vessel so far as it relates to the Protected Zone commercial fisheries.

14. Where a person or vessel involved or used in the commission of the alleged offence referred to in paragraph 10 of this Article is also currently licensed or authorised to fish in the area of the Protected Zone by the second Party, the authorities of the second Party may, after receiving a report and representations, if any, from the authorities of the first Party, cancel or suspend that licence or authorisation in accordance with its laws for such period as is warranted by the circumstances of the case.

15. Each Party shall provide the other Party with any evidence obtained during investigations carried out in accordance with this Article into a suspected offence involving a person or vessel of the other Party. Each Party shall take appropriate measures to facilitate the admission of such evidence in proceedings taken in respect of the suspected offence.

16. In this Article references to persons and vessels of, or of the nationality of, a Party include references to persons or vessels licensed by that Party under sub-paragraph 1 (b) of Article 26 of this Treaty, and the crews of vessels so licensed, except where such persons or vessels have a prior current licence from the other Party under that sub-paragraph.

PART 6
FINAL ARTICLES

ARTICLE 29
Settlement of Disputes

Any dispute between the Parties arising out of the interpretation or implementation of this Treaty shall be settled by consultation or negotiation.

ARTICLE 30
Consultations

The Parties shall consult, at the request of either, on any matters relating to this Treaty.
ARTICLE 31

Annexes

The Annexes to this Treaty shall have force and effect as integral parts of this Treaty.

ARTICLE 32

Ratification

This Treaty shall be subject to ratification and shall enter into force on the exchange of the instruments of ratification.

IN WITNESS WHEREOF the undersigned being duly authorised have signed the present Treaty and have affixed thereto their seals.

DONE in duplicate at Sydney on this eighteenth day of December, One thousand nine hundred and seventy-eight.
ANNEX 1 TO THE TREATY BETWEEN AUSTRALIA AND THE INDEPENDENT STATE OF PAPUA NEW GUINEA CONCERNING SOVEREIGNTY AND MARITIME BOUNDARIES IN THE AREA BETWEEN THE TWO COUNTRIES, INCLUDING THE AREA KNOWN AS TORRES STRAIT, AND RELATED MATTERS

TERRITORIAL SEA BOUNDARIES BETWEEN THE ISLANDS OF AUBUSI, BOIGU AND MOIMI AND PAPUA NEW GUINEA AND BETWEEN THE ISLANDS OF DAUAN, KAUMAG AND SAIBAI AND PAPUA NEW GUINEA

BETWEEN THE ISLANDS OF AUBUSI, BOIGU AND MOIMI AND PAPUA NEW GUINEA

A line—

commencing at the point of Latitude 9° 15´ 43” South, Longitude 142° 03´ 30´´ East (“Point 1”);

running thence north-easterly along the geodesic to the point of Latitude 9° 12´ 50” South, Longitude 142° 06´ 25” East (“Point 2”);

thence north-easterly along the geodesic to the point of Latitude 9° 11´ 51” South, Longitude 142° 08´ 33” East (“Point 3”);

thence south-easterly along the geodesic to the point of Latitude 9° 11´ 58” South, Longitude 142° 10´ 18” East (“Point 4”);

thence north-easterly along the geodesic to the point of Latitude 9° 11´ 22” South, Longitude 142° 12´ 54” East (“Point 5”);

thence south-easterly along the geodesic to the point of Latitude 9° 11´ 34” South, Longitude 142° 14´ 08” East (“Point 6”);

thence south-easterly along the geodesic to the point of Latitude 9° 13´ 53” South, Longitude 142° 16´ 26” East (“Point 7”); and

thence south-easterly along the geodesic to the point of Latitude 9° 16´ 04” South, Longitude 142° 20´ 41” East (“Point 8”) where it terminates.
BETWEEN THE ISLANDS OF DAUAN, KAUMAG AND SAIBAI AND
PAPUA NEW GUINEA

A line—

commencing at the point of Latitude 9° 22´ 04” South, Longitude 142° 29´ 41” East (“Point 9”);

running thence north-easterly along the geodesic to the point of Latitude 9° 21´ 48” South, Longitude 142° 31´ 29” East (“Point 10”);

thence south-easterly along the geodesic to the point of Latitude 9° 22´ 33” South, Longitude 142° 33´ 28” East (“Point 11”);

thence north-easterly along the geodesic to the point of Latitude 9° 21´ 25” South, Longitude 142° 35´ 29” East (“Point 12”);

thence north-easterly along the geodesic to the point of Latitude 9° 20´ 21” South, Longitude 142° 41´ 43” East (“Point 13”);

thence north-easterly along the geodesic to the point of Latitude 9° 20´ 16” South, Longitude 142° 43´ 53” East (“Point 14”); and

thence north-easterly along the geodesic to the point of Latitude 9° 19´ 26” South, Longitude 142° 48´ 18” East (“Point 15”) where it terminates.
ANNEX 3 TO THE TREATY BETWEEN AUSTRALIA AND THE INDEPENDENT STATE OF PAPUA NEW GUINEA CONCERNING SOVEREIGNTY AND MARITIME BOUNDARIES IN THE AREA BETWEEN THE TWO COUNTRIES, INCLUDING THE AREA KNOWN AS TORRES STRAIT, AND RELATED MATTERS

OUTER LIMITS OF TERRITORIAL SEAS

TERRITORIAL SEA OF THE ISLANDS OF AUBUSI, BOIGU AND MOIMI

The outer limit of the territorial sea of the islands of Aubusi, Boigu and Moimi shall be a continuous line—

(a) commencing at the point specified as Point 1 in Annex 1 to this Treaty;
(b) running thence along the geodesics successively joining the points specified as Points 1 to 8 in Annex 1 to this Treaty; and
(c) thence along a series of intersecting arcs of circles having a radius of three miles and drawn successively from the following points—

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### Schedule 1  Torres Strait Treaty

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TERRITORIAL SEA OF THE ISLANDS OF DUAU, KAUMAG AND SAIBAI

The outer limit of the territorial sea of the islands of Dauan, Kaumag and Saibai shall be a continuous line—

(a) commencing at the point specified as Point 9 in Annex 1 to this Treaty;

(b) running thence along the geodesics successively joining the points specified as Points 9 to 15 in Annex 1 to this Treaty; and

(c) thence along a series of intersecting arcs of circles having a radius of three miles and drawn successively from the following points—

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### TERRITORIAL SEA OF ANCHOR CAY AND EAST CAY

The outer limit of the territorial sea of Anchor Cay and East Cay shall be a continuous line formed by a series of intersecting arcs of circles having a radius of three miles and drawn successively, so as to enclose the islands, from the following points—

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**TERRITORIAL SEA OF BLACK ROCKS AND BRAMBLE CAY**

The outer limit of the territorial sea of Black Rocks and Bramble Cay shall be a continuous line formed by a series of intersecting arcs of circles having a radius of three miles and drawn successively, so as to enclose the islands, from the following points—

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TERRITORIAL SEA OF DELIVERANCE ISLAND AND KERR ISLET

The outer limit of the territorial sea of Deliverance Island and Kerr Islet shall be a continuous line formed by a series of intersecting arcs of circles having a radius of three miles and drawn successively, so as to enclose the islands, from the following points—

<table>
<thead>
<tr>
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<th>Latitude (South)</th>
<th>Longitude (East)</th>
</tr>
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<tbody>
<tr>
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Schedule 1 Torres Strait Treaty

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</table>

TERRITORIAL SEA OF PEARCE CAY

The outer limit of that part of the territorial sea of Pearce Cay which lies north of the line referred to in paragraph 1 of Article 4 of this Treaty shall be a continuous line—

(a) commencing at the point of Latitude 9° 33´ 00" South, Longitude 143° 14´ 51" East;

(b) thence along a series of intersecting arcs of circles having a radius of three miles and drawn successively from the following points—

<table>
<thead>
<tr>
<th>Latitude (South)</th>
<th>Longitude (East)</th>
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</thead>
<tbody>
<tr>
<td>(i)</td>
<td>9° 30´ 56&quot;</td>
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<tr>
<td>(ii)</td>
<td>9° 30´ 53&quot;</td>
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</table>
TERRITORIAL SEA OF TURNAGAIN ISLAND

The outer limit of the territorial sea of Turnagain Island shall be a continuous line formed by a series of intersecting arcs of circles having a radius of three miles, and drawn successively, so as to enclose the island, from the following points—

<table>
<thead>
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<th>Latitude (South)</th>
<th>Longitude (East)</th>
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<td>9° 33’ 44”</td>
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Schedule 1  Torres Strait Treaty

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<td>(lxxiv) 9° 33’ 08”</td>
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</tbody>
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TERRITORIAL SEA OF TURU CAY

The outer limit of the territorial sea of Turu Cay shall be a continuous line formed by a series of intersecting arcs of circles having a radius of three miles and drawn successively, so as to enclose the island, from the following points—

<table>
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<th>Latitude (South)</th>
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ANNEX 5 TO THE TREATY BETWEEN AUSTRALIA AND THE INDEPENDENT STATE OF PAPUA NEW GUINEA CONCERNING SOVEREIGNTY AND MARITIME BOUNDARIES IN THE AREA BETWEEN THE TWO COUNTRIES INCLUDING THE AREA KNOWN AS TORRES STRAIT, AND RELATED MATTERS

SEABED JURISDICTION LINE

A line—

(a) commencing at the point of Latitude 10° 50´ 00” South, Longitude 139° 12´ 00” East;
(b) running thence south-easterly along the geodesic to the point of Latitude 11° 09´ 00” South, Longitude 139° 23´ 00” East;
(c) thence north-easterly along the geodesic to the point of Latitude 10° 59´ 00” South, Longitude 140° 00´ 00” East;
(d) thence north-easterly along the geodesic to the point of Latitude 9° 46´ 00” South, Longitude 142° 00´ 00” East;
(e) thence north-easterly along the geodesic to the point of Latitude 9° 45´ 24” South, Longitude 142° 03´ 30” East;
(f) thence north-easterly along the geodesic to the point of Latitude 9° 42´ 00” South, Longitude 142° 23´ 00” East;
(g) thence north-easterly along the geodesic to the point of Latitude 9° 40´ 30” South, Longitude 142° 51´ 00” East;
(h) thence north-easterly along the geodesic to the point of Latitude 9° 40´ 00” South, Longitude 143° 00´ 00” East;
(i) thence north-easterly along the geodesic to the point of Latitude 9° 33´ 00” South, Longitude 143° 05´ 00” East;
(j) thence east along the parallel of Latitude 9° 33´ 00” South to its intersection by the meridian of Longitude 143° 20´ 00” East;
(k) thence north-easterly along the geodesic to the point of Latitude 9° 24´ 00” South, Longitude 143° 30´ 00” East;
(l) thence north-easterly along the geodesic to the point of Latitude 9° 22´
00” South, Longitude 143° 48´ 00” East;
(m) thence south-easterly along the geodesic to the point of Latitude 9°
30´ 00” South, Longitude 144° 15´ 00” East;
(n) thence south-easterly along the geodesic to the point of Latitude 9°
51´ 00” South, Longitude 144° 44´ 00” East;
(o) thence south-easterly along the geodesic to the point of Latitude 12°
20´ 00” South, Longitude 146° 30´ 00” East;
(p) thence south-easterly along the geodesic to the point of Latitude 12°
38´ 30” South, Longitude 147° 08´ 30” East;
(q) thence south-easterly along the geodesic to the point of Latitude 13°
10´ 30” South, Longitude 148° 05´ 00” East;
(r) thence south-easterly along the geodesic to the point of Latitude 14°
38´ 00” South, Longitude 152° 07´ 00” East;
(s) thence south-easterly along the geodesic to the point of Latitude 14°
45´ 00” South, Longitude 154° 15´ 00” East;
(t) thence north-easterly along the geodesic to the point of Latitude 14°
05´ 00” South, Longitude 156° 37´ 00” East; and
(u) thence north-easterly along the geodesic to the point of Latitude 14°
04´ 00” South, Longitude 157° 00´ 00” East where it terminates.
ANNEX 8 TO THE TREATY BETWEEN AUSTRALIA AND THE INDEPENDENT STATE OF PAPUA NEW GUINEA CONCERNING SOVEREIGNTY AND MARITIME BOUNDARIES IN THE AREA BETWEEN THE TWO COUNTRIES INCLUDING THE AREA KNOWN AS TORRES STRAIT, AND RELATED MATTERS

FISHERIES JURISDICTION LINE

A line—

(a) commencing at the point of Latitude 10° 50’ 00” South, Longitude 139° 12´ 00” East;

(b) running thence south-easterly along the geodesic to the point of Latitude 11° 09´ 00” South, Longitude 139° 23´ 00” East;

(c) thence north-easterly along the geodesic to the point of Latitude 10° 59´ 00” South, Longitude 140° 00´ 00” East;

(d) thence north-easterly along the geodesic to the point of Latitude 9° 46´ 00” South, Longitude 142° 00´ 00” East;

(e) thence north-easterly along the geodesic to the point of Latitude 9° 45´ 24” South, Longitude 142° 03´ 30” East;

(f) thence north along the meridian of Longitude 142° 03´ 30” East to its intersection by the parallel of Latitude 9° 15´ 43” South;

(g) thence north-easterly along the geodesic to the point of Latitude 9° 12´ 50” South, Longitude 142° 06´ 25” East;

(h) thence north-easterly along the geodesic to the point of Latitude 9° 11´ 51” South, Longitude 142° 08´ 33” East;

(i) thence south-easterly along the geodesic to the point of Latitude 9° 11´ 58” South, Longitude 142° 10´ 18” East;

(j) thence north-easterly along the geodesic to the point of Latitude 9° 11´ 22” South, Longitude 142° 12´ 54” East;

(k) thence south-easterly along the geodesic to the point of Latitude 9° 11´ 34” South, Longitude 142° 14´ 08” East;
(l) thence south-easterly along the geodesic to the point of Latitude 9° 13´ 53˝ South, Longitude 142° 16´ 26˝ East;

(m) thence south-easterly along the geodesic to the point of Latitude 9° 16´ 04˝ South, Longitude 142° 20´ 41˝ East;

(n) thence south-easterly along the geodesic to the point of Latitude 9° 22´ 04˝ South, Longitude 142° 29´ 41˝ East;

(o) thence north-easterly along the geodesic to the point of Latitude 9° 21´ 48˝ South, Longitude 142° 31´ 29˝ East;

(p) thence south-easterly along the geodesic to the point of Latitude 9° 22´ 33˝ South, Longitude 142° 33´ 28˝ East;

(q) thence north-easterly along the geodesic to the point of Latitude 9° 21´ 25˝ South, Longitude 142° 35´ 29˝ East;

(r) thence north-easterly along the geodesic to the point of Latitude 9° 20´ 21˝ South, Longitude 142° 41´ 43˝ East;

(s) thence north-easterly along the geodesic to the point of Latitude 9° 20´ 16˝ South, Longitude 142° 43´ 53˝ East;

(t) thence north-easterly along the geodesic to the point of Latitude 9° 19´ 26˝ South, Longitude 142° 48´ 18˝ East where it joins the outer limit of the three mile territorial sea of Saibai Island;

(u) thence along that outer limit so as to pass to the east of Saibai Island to the point of Latitude 9° 23´ 40˝ South, Longitude 142° 51´ 00˝ East;

(v) thence south along the meridian of Longitude 142° 51´ 00˝ East to its intersection by the parallel of Latitude 9° 40´ 30˝ South;

(w) thence north-easterly along the geodesic to the point of Latitude 9° 40´ 00˝ South, Longitude 143° 00´ 00˝ East;

(x) thence north-easterly along the geodesic to the point of Latitude 9° 33´ 00˝ South, Longitude 143° 05´ 00˝ East;

(y) thence east along the parallel of Latitude 9° 33´ 00˝ South to its intersection by the meridian of Longitude 143° 20´ 00˝ East;

(z) thence north-easterly along the geodesic to the point of Latitude 9° 24´ 00˝ South, Longitude 143° 30´ 00˝ East;
(za) thence north-easterly along the geodesic to the point of Latitude 9° 22´ 00" South, Longitude 143° 48´ 00" East;

(zb) thence south-easterly along the geodesic to the point of Latitude 9° 30´ 00" South, Longitude 144° 15´ 00" East;

(zc) thence south-easterly along the geodesic to the point of Latitude 9° 51´ 00" South, Longitude 144° 44´ 00" East;

(zd) thence south-easterly along the geodesic to the point of Latitude 12° 20´ 00" South, Longitude 146° 30´ 00" East;

(ze) thence south-easterly along the geodesic to the point of Latitude 12° 38´ 30" South, Longitude 147° 05´ 00" East;

(zf) thence south-easterly along the geodesic to the point of Latitude 13° 38´ 00" South, Longitude 152° 07´ 00" East;

(zg) thence south-easterly along the geodesic to the point of Latitude 14° 45´ 00" South, Longitude 154° 15´ 00" East; and

(zi) thence north-easterly along the geodesic to the point of Latitude 14° 05´ 00" South, Longitude 156° 37´ 00" East where it terminates.
ANNEX 9 TO THE TREATY BETWEEN AUSTRALIA AND THE INDEPENDENT STATE OF PAPUA NEW GUINEA CONCERNING SOVEREIGNTY AND MARITIME BOUNDARIES IN THE AREA BETWEEN THE TWO COUNTRIES, INCLUDING THE AREA KNOWN AS TORRES STRAIT, AND RELATED MATTERS

PROTECTED ZONE

A line—

(a) commencing at the point of Latitude 10° 28´ 00" South, Longitude 144° 10´ 00" East;

(b) running thence west along the parallel of Latitude 10° 28´ 00" South to its intersection by the meridian of Longitude 141° 20´ 00" East;

(c) thence north along that meridian to its intersection by the parallel of Latitude 9° 33´ 00" South;

(d) thence north-easterly along the geodesic to the point of Latitude 9° 13´ 00" South, Longitude 141° 57´ 00" East;

(e) thence north along the meridian of Longitude 141° 57´ 00" East to its intersection by the southern coastline of the island of New Guinea at low water;

(f) thence generally easterly along the southern coastline of the island of New Guinea, that is along the low water line on that coast and across any river mouth and in the case of the mouth of the Mai Kussa River along the parallel of Latitude 9° 09´ 00" South, thence along the southern coastline of the island of New Guinea, that is along the low water line on that coast and across any river mouth to its intersection by the meridian of Longitude 142° 36´ 00" East;

(g) thence south along that meridian to its intersection by the parallel of Latitude 9° 21´ 00" South;

(h) thence north-easterly along the geodesic between that point of intersection and the point of Latitude 9° 09´ 00" South, Longitude 143° 47´ 20" East;
(i) thence along the outer limit of the three-mile territorial sea of Black Rocks, so as to pass to the north-west of Black Rocks, to the point of intersection of that limit by the outer limit of the three-mile territorial sea of Bramble Cay;

(j) thence along that outer limit, so as to pass successively to the north and east of Bramble Cay, to the point of Latitude 9° 10’ 50” South, Longitude 143° 55’ 40” East;

(k) thence south-easterly along the geodesic to the point of Latitude 9° 18’ 40” South, Longitude 144° 06’ 10” East;

(l) thence along the outer limit of the three-mile territorial sea of Anchor Cay, so as to pass to the north of Anchor Cay, to the point of intersection of that limit by the outer limit of the three-mile territorial sea of East Cay;

(m) thence along that outer limit, so as to pass successively to the north and east of East Cay, to the point of Latitude 9° 26’ 50” South, Longitude 144° 16’ 50” East;

(n) thence south-easterly along the geodesic to the point of Latitude 9° 35’ 15” South, Longitude 144° 28’ 00” East;

(o) thence south along the meridian of Longitude 144° 28’ 00” East to its intersection by the parallel of Latitude 9° 54’ 00” South;

(p) thence south-westerly along the geodesic to the point of Latitude 10° 15’ 00” South, Longitude 144° 12’ 00” East; and

(q) thence south-westerly along the geodesic to the point of commencement.
Schedule 2—Provisions relating to detention of suspected illegal foreign fishers

Note: See section 54A.

Part 1—Preliminary

Division 1—Objects of this Schedule

1 Main objects of this Schedule

(1) This Schedule has 3 main objects.

(2) The first main object is to provide for the detention (fisheries detention) in Australia or a Territory of persons who:
   (a) are reasonably suspected by an officer of having committed an offence involving the use of a foreign boat or a Papua New Guinea boat; and
   (b) are not Australian citizens or Australian residents;
   for a limited period for the purposes of determining whether to charge them with the offence.

(3) The second main object is to provide for persons in fisheries detention to be searched, screened, given access to facilities for obtaining legal advice, and identified.

(4) The third main object is to facilitate the transition of persons from fisheries detention to immigration detention under the Migration Act 1958:
   (a) by providing for the things mentioned in subclause (3) to be done in a way corresponding to the way that Act provides for those things to be done to persons in immigration detention; and
   (b) by authorising the disclosure of personal information about individuals who are or have been in fisheries detention to persons, agencies and organisations responsible for holding
Schedule 2  Provisions relating to detention of suspected illegal foreign fishers

Part 1  Preliminary

Division 1  Objects of this Schedule

Clause 1

the individuals in immigration detention, for the purpose of
the immigration detention and welfare of the individuals.

Note:  The enforcement visa of a person who is neither an Australian citizen
nor an Australian resident ceases to have effect under the Migration
Act 1958 when the person ceases to be in fisheries detention, so that
Act requires the person to be taken into immigration detention.
Division 2—Definitions

2 Definitions

In this Schedule, unless the contrary intention appears:

authorised officer means an officer, or detention officer, who is authorised under Division 4 for the purposes of the provision in which the expression occurs.

detainee means a person detained under Part 2.

detention means detention under Part 2.

detention officer means a person appointed under clause 3 to be a detention officer.
Division 3—Appointment etc. of detention officers

3 Minister may appoint persons to be detention officers

(1) The Minister may, by instrument, appoint one or more persons (except persons who are officers) to be detention officers.

Note: Officers have the same powers as detention officers, as well as other powers, so there is no reason for officers to be appointed as detention officers.

(2) An instrument appointing persons to be detention officers:

(a) may identify the persons by reference to a class; and

(b) may provide for persons to be appointed when they become members of the class at or after a time specified in the instrument.

4 Detention officers subject to directions

A detention officer is, in the exercise of his or her powers, and the performance of his or her duties, under this Schedule, subject to the directions given by the Minister or AFMA.

5 Detention officer etc. not liable to certain actions

(1) A detention officer, or a person assisting a detention officer in the exercise of powers under this Act or the regulations, is not liable to an action, suit or proceeding for or in respect of anything done in good faith or omitted to be done in good faith in the exercise or purported exercise of any power conferred by this Act or the regulations.

Note: Subsection 42(6AA) makes similar provision for officers and their assistants.

(2) However, subsection (1) does not affect a contractual liability of a detention officer or person assisting a detention officer.
Division 4—Authorisation of officers and detention officers

6 AFMA may authorise officers and detention officers

(1) AFMA may, by instrument, authorise one or more officers and/or detention officers for the purposes of a specified provision of this Schedule, from among officers and/or detention officers who have successfully completed minimum training prescribed by a legislative instrument.

(2) An instrument authorising officers and/or detention officers:
   (a) may identify them by reference to a class; and
   (b) may provide for them to be authorised when they become members of the class at or after a time specified in the instrument.

7 Persons who are authorised officers for purposes of Migration Act 1958 are taken to be authorised for this Schedule

(1) A person who:
   (a) is an officer or detention officer; and
   (b) is an authorised officer (as defined in the Migration Act 1958) for a provision of that Act listed in column 2 of an item of the table;

is, while he or she meets the conditions in paragraphs (a) and (b), taken to be authorised under clause 6 for the purposes of the provision of this Schedule listed in column 3 of the item.

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Torres Strait Fisheries Act 1984

Compilation No. 31
Compilation date: 16/6/16
Registered: 21/6/16
Schedule 2  Provisions relating to detention of suspected illegal foreign fishers

Part 1  Preliminary

Division 4  Authorisation of officers and detention officers

Clause 7

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<td>15</td>
<td>Subsection 261AK(3)</td>
<td>Subclause 38(3)</td>
</tr>
</tbody>
</table>

Limits on authorisation

(2) However, the person is not taken to be authorised to carry out an identification test in relation to which section 5D of the Migration Act 1958 provides that the person is not an authorised officer (for the purposes of that Act).

Note: This is relevant to items 9 to 15 of the table in subclause (1).

Persons specified by AFMA not authorised

(3) AFMA may, by instrument, specify that the person is not taken to be authorised:

(a) for the purposes of the provision of this Schedule; or
(b) for the purposes of carrying out under this Schedule identification tests of a type specified under section 5D of the Migration Act 1958 in relation to the person.

The instrument has effect according to its terms, despite subclause (1).
(4) An instrument under subclause (3) may specify one or more persons by reference to their being members of a specified class at or after a time specified in the instrument.

(5) An instrument made under subclause (3) is not a legislative instrument.
Part 2—Detaining suspected illegal foreign fishers

Division 1—Initial detention by an officer

8 Power to detain

(1) An officer may detain a person in Australia or a Territory for the purposes of investigating and determining, during the period of detention, whether or not the person committed an offence against section 45, 46A, 46B, 46C, 46D, 48, 49, 49A, 51 or 51A or an offence against section 6 of the Crimes Act 1914 relating to such an offence, if the officer has reasonable grounds to believe that the person:

(a) is not an Australian citizen or an Australian resident; and
(b) was on a foreign boat, or a Papua New Guinea boat, when it was used in the commission of such an offence.

(2) Subclause (1) does not authorise an officer to use more force in detaining a person than is reasonably necessary.

9 Relationship with Part IC of the Crimes Act 1914

(1) Part IC of the Crimes Act 1914 applies in relation to the detainee while detained under this Part as if:

(a) he or she were a protected suspect for a Commonwealth offence for the purposes of that Part; and
(b) an officer were an investigating official for the purposes of that Part.

(2) Subclause (1) does not affect the operation of Division 2 of Part IC of the Crimes Act 1914 as it applies of its own force in relation to a person who is lawfully arrested.
Division 2—Continued detention by a detention officer

10 Detention officer may detain person already detained by officer

(1) For the purposes of facilitating an officer investigating and determining whether or not a person committed an offence against section 45, 46A, 46B, 46C, 46D, 48, 49, 49A, 51 or 51A or an offence against section 6 of the Crimes Act 1914 relating to such an offence, a detention officer may detain the person in Australia or a Territory if the detention officer has reasonable grounds to believe that the person:

(a) has been detained by an officer under Division 1; and
(b) has been presented, while detained by that officer, to a detention officer for detention by a detention officer.

(2) However, the detention officer may not detain the person if the detention officer has reasonable grounds to believe that the person has ceased to be in detention since the last time the person was detained by an officer under Division 1.
Division 3—Detention on behalf of an officer or detention officer

11 Detention on behalf of an officer or detention officer

(1) A person is taken to be detained by an officer or detention officer under this Part while the person is held, on behalf of the officer or detention officer, in any of the following:

(a) a prison or remand centre of the Commonwealth, a State or a Territory;
(b) a police station or watch house;
(c) a hospital or other place where the person is receiving medical treatment;
(d) another place approved by the Minister in writing;
(e) a boat.

(2) This clause has effect even while the officer or detention officer is not present where the person is held on behalf of the officer or detention officer.

(3) An approval of a place by the Minister is not a legislative instrument.
Division 4—Moving detainees

12 Power to move detainees

(1) An officer or a detention officer may:
   (a) take a detainee in Australia to another place in Australia or to a place in an external Territory; and
   (b) take a detainee in an external Territory to another place in the Territory or to a place in Australia or another Territory.

(2) Subclause (1) does not authorise an officer or detention officer to use more force than is reasonably necessary to take the detainee to the place.

(3) In exercising the power under subclause (1), the officer or detention officer must have regard to all matters that he or she considers relevant, including:
   (a) the administration of justice; and
   (b) the welfare of the detainee.
Division 5—End of detention

13 End of detention

Detainee who was on a foreign boat

(1) A detainee who was detained under subclause 8(1) because the officer mentioned in that subclause had reasonable grounds to believe that the detainee was on a foreign boat must be released from detention:

(a) as soon as an officer or detention officer knows or reasonably believes that the detainee is an Australian citizen or an Australian resident; or

(b) at the time the detainee is brought before a magistrate following a decision to charge the detainee with an offence referred to in subclause 8(1); or

(c) at the time a decision is made not to charge the detainee with an offence referred to in that subclause; or

(d) at the end of 168 hours after the detention began; whichever occurs first.

Detainee who was on a Papua New Guinea boat

(2) A detainee who was detained under subclause 8(1) because the officer mentioned in that subclause had reasonable grounds to believe that the detainee was on a Papua New Guinea boat must be released from detention:

(a) as soon as an officer or detention officer knows or reasonably believes that the detainee is an Australian citizen or an Australian resident; or

(b) as soon as an officer believes that the detainee did not commit an offence described in that subclause; or

(c) as soon as an officer finishes investigating whether the detainee committed an offence described in that subclause; or

(d) at the end of 72 hours after the detention began; whichever occurs first.
Papua New Guineans on foreign boats

(3) Subclause (1) ceases to apply to a detainee, and subclause (2) applies instead to the detainee (as if the officer mentioned in subclause 8(1) had reasonable grounds to believe that the detainee had been on a Papua New Guinea boat), if an officer or detention officer knows or reasonably believes that the detainee is:

(a) a citizen of Papua New Guinea; or

(b) a person who is usually resident in Papua New Guinea and whose continued presence there is not subject to a limitation as to time imposed by law.

Note: The fact that subclause (2) applies as if the officer mentioned in subclause 8(1) had reasonable grounds to believe that the detainee had been on a Papua New Guinea boat does not affect whether the detainee was using a foreign boat in an offence against section 45, 46A, 46B, 46C, 46D or 48.

(4) To avoid doubt, subclause (3) does not affect the validity of the detention of a detainee before the first time (the recognition time) an officer or detention officer knew or reasonably believed that the detainee was:

(a) a citizen of Papua New Guinea; or

(b) a person who is usually resident in Papua New Guinea and whose continued presence there is not subject to a limitation as to time imposed by law.

This has effect even if the recognition time is more than 72 hours after the detention began.

Note: If the recognition time was more than 72 hours after the detention began, the effect of subclause (3) applying subclause (2) is to require the release of the detainee at the recognition time. However, subclause (3) does not affect the validity of detention in the period starting 72 hours after the detention began and ending at the recognition time.
Clause 14

Division 6—Offence of escaping from detention

14 Escape from detention

(1) A person commits an offence if:
   (a) the person is in detention; and
   (b) the person escapes from that detention.

(2) The offence is punishable on conviction by imprisonment for up to 2 years.
Part 3—Searching and screening detainees and screening their visitors

Division 1—Searches of detainees

15 Searches of detainees

(1) For the purposes set out in subclause (2), a detainee, and the detainee’s clothing and any property under the immediate control of the detainee, may, without warrant, be searched.

(2) The purposes for which a detainee, and the detainee’s clothing and any property under the immediate control of the detainee, may be searched under this clause are as follows:
   (a) to find out whether there is hidden on the detainee’s person, in the clothing or in the property, a weapon or other thing capable of being used to inflict bodily injury or to help the detainee to escape from detention;
   (b) to find out whether there is hidden on the detainee’s person, in the clothing or in the property, a document or other thing that is, or may be, evidence of:
      (i) an offence against section 45, 46A, 46B, 46C, 46D, 48, 49, 49A, 51 or 51A; or
      (ii) an offence against section 6 of the Crimes Act 1914 relating to an offence described in subparagraph (i).

(3) If, in the course of a search under this clause, a weapon or other thing referred to in paragraph (2)(a), or a document or other thing referred to in paragraph (2)(b), is found, an authorised officer:
   (a) may take possession of the weapon, document or other thing; and
   (b) may retain the weapon, document or other thing for such time as he or she thinks necessary for the purposes of this Act or the Migration Act 1958.
Schedule 2 Provisions relating to detention of suspected illegal foreign fishers
Part 3 Searching and screening detainees and screening their visitors
Division 1 Searches of detainees

Clause 15

(4) This clause does not authorise an authorised officer, or another person conducting a search under subclause (5), to remove any of the detainee’s clothing, or to require a detainee to remove any of his or her clothing.

(5) A search under this clause of a detainee, and the detainee’s clothing, must be conducted by:
   (a) an authorised officer of the same sex as the detainee; or
   (b) in a case where an authorised officer of the same sex as the detainee is not available to conduct the search—any other person who is of the same sex and:
       (i) is requested by an authorised officer; and
       (ii) agrees;
   to conduct the search.

(6) An action or proceeding, whether civil or criminal, does not lie against a person who, at the request of an authorised officer, conducts a search under this clause if the person acts in good faith and does not contravene subclause (7).

(7) An authorised officer or other person who conducts a search under this clause must not use more force, or subject a detainee to greater indignity, than is reasonably necessary in order to conduct the search.

(8) To avoid doubt, a search of a detainee may be conducted under this clause irrespective of whether a screening procedure is conducted in relation to the detainee under clause 16 or a strip search of the detainee is conducted under clause 17.

Note: This clause corresponds closely to section 252 of the Migration Act 1958.
Divisions relating to detention of suspected illegal foreign fishers

Schedule 2

Searching and screening detainees and screening their visitors

Part 3

Screening of detainees

Division 2

Clause 16

Division 2—Screening of detainees

16 Power to conduct a screening procedure

(1) A screening procedure in relation to a detainee, other than a detainee to whom clause 22 applies, may be conducted by an authorised officer, without warrant, to find out whether there is hidden on the detainee, in his or her clothing or in a thing in his or her possession, a weapon, or other thing, capable of being used:
   (a) to inflict bodily injury; or
   (b) to help the detainee, or any other detainee, to escape from detention.

(2) An authorised officer who conducts a screening procedure under this clause must not use greater force, or subject the detainee to greater indignity, than is reasonably necessary in order to conduct the screening procedure.

(3) This clause does not authorise an authorised officer to remove any of the detainee’s clothing, or to require a detainee to remove any of his or her clothing.

(4) To avoid doubt, a screening procedure may be conducted in relation to a detainee under this clause irrespective of whether a search of the detainee is conducted under clause 15 or 17.

(5) In this clause:

conducting a screening procedure, in relation to a detainee, means:
   (a) causing the detainee to walk, or to be moved, through screening equipment; or
   (b) passing hand-held screening equipment over or around the detainee or around things in the detainee’s possession; or
Schedule 2 Provisions relating to detention of suspected illegal foreign fishers
Part 3 Searching and screening detainees and screening their visitors
Division 2 Screening of detainees

Clause 16

(c) passing things in the detainee’s possession through screening equipment or examining such things by X-ray.

*screening equipment* means a metal detector or similar device for detecting objects or particular substances.

Note: This clause corresponds closely to section 252AA of the *Migration Act 1958*. 

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Compilation No. 31 Compilation date: 16/6/16 Registered: 21/6/16
Division 3—Strip searches of detainees

17 Power to conduct a strip search

(1) A strip search of a detainee, other than a detainee to whom clause 22 applies, may be conducted by an authorised officer, without warrant, to find out whether there is hidden on the detainee, in his or her clothing or in a thing in his or her possession a weapon, or other thing, capable of being used:
   (a) to inflict bodily injury; or
   (b) to help the detainee, or any other detainee, to escape from detention.

Note: Clause 18 sets out rules for conducting a strip search under this clause.

(2) A strip search of a detainee means a search of the detainee, of his or her clothing or of a thing in his or her possession. It may include:
   (a) requiring the detainee to remove some or all of his or her clothing; and
   (b) an examination of that clothing and of the detainee’s body (but not of the detainee’s body cavities).

(3) A strip search of a detainee may be conducted by an authorised officer only if:
   (a) an officer or detention officer suspects on reasonable grounds that there is hidden on the detainee, in his or her clothing or in a thing in his or her possession a weapon or other thing described in subclause (1); and
   (b) the officer, or detention officer, referred to in paragraph (a) suspects on reasonable grounds that it is necessary to conduct a strip search of the detainee to recover that weapon or other thing; and
   (c) the strip search is authorised as follows:
      (i) if the detainee is at least 18—the CEO, the Secretary of the Department, or an SES Band 3 employee in the Department (who is not the officer referred to in
Schedule 2 Provisions relating to detention of suspected illegal foreign fishers

Part 3 Searching and screening detainees and screening their visitors

Division 3 Strip searches of detainees

Clause 17

paragraphs (a) and (b) nor the authorised officer conducting the strip search, authorises the strip search because he or she is satisfied that there are reasonable grounds for those suspicions;

(ii) if the detainee is at least 10 but under 18—a magistrate orders the strip search because he or she is satisfied that there are reasonable grounds for those suspicions.

(4) An officer or detention officer may form a suspicion on reasonable grounds for the purposes of paragraph (3)(a) on the basis of:

(a) a search conducted under clause 15 (whether by that officer or detention officer or by another officer or detention officer); or

(b) a screening procedure conducted under clause 16 (whether by that officer or detention officer or by another officer or detention officer); or

(c) any other information that is available to the officer or detention officer.

(5) An authorisation of a strip search given for the purposes of paragraph (3)(c):

(a) may be given by telephone, fax or other electronic means; and

(b) must be recorded in writing, and signed by the person giving the authorisation, within one business day after it is given.

(6) A record made under paragraph (5)(b) is not a legislative instrument.

(7) A failure to comply with paragraph (5)(b) does not affect the validity of a strip search conducted on the basis of that authorisation.

(8) The power to authorise a strip search under paragraph (3)(c) cannot be delegated to any other person.

(9) A power conferred on a magistrate by this clause is conferred on the magistrate in a personal capacity and not as a court or a member of a court.
(10) The magistrate need not accept the power conferred.

(11) A magistrate exercising a power under this clause has the same protection and immunity as if he or she were exercising that power as, or as a member of, the court of which the magistrate is a member.

(12) To avoid doubt, a strip search of a detainee may be conducted under this clause irrespective of whether a search of the detainee is conducted under clause 15 or a screening procedure is conducted in relation to the detainee under clause 16.

(13) In this clause:

*business day* means a day that is not a Saturday, Sunday or public holiday in the place where the authorisation is given.

*SES Band 3 employee* means an SES employee with a classification of Senior Executive Band 3, and includes an SES employee who has been temporarily assigned duties that have been allocated a classification of Senior Executive Band 3.

Note: This clause corresponds closely to section 252A of the *Migration Act 1958*.

### 18 Rules for conducting a strip search

(1) A strip search of a detainee under clause 17:

(a) must not subject the detainee to greater indignity than is reasonably necessary to conduct the strip search; and

(b) must be conducted in a private area; and

(c) must be conducted by an authorised officer of the same sex as the detainee; and

(d) subject to subclauses (2), (3) and (5), must not be conducted in the presence or view of a person who is of the opposite sex to the detainee; and

(e) subject to subclauses (2), (3) and (5), must not be conducted in the presence or view of a person whose presence is not necessary for the purposes of the strip search; and
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Part 3 Searching and screening detainees and screening their visitors

Division 3 Strip searches of detainees

Clause 18

(f) must not be conducted on a detainee who is under 10; and

(g) if the detainee is at least 10 but under 18, or is incapable of managing his or her affairs—must be conducted in the presence of:

(i) the detainee’s parent or guardian if that person is in detention with the detainee and is readily available at the same place; or

(ii) if that is not acceptable to the detainee or subparagraph (i) does not apply—another person (other than an authorised officer) who is capable of representing the detainee’s interests and who, as far as is practicable in the circumstances, is acceptable to the detainee; and

(h) subject to subclause (4), if the detainee is at least 18, and is not incapable of managing his or her affairs—must be conducted in the presence of another person (if any) nominated by the detainee, if that other person is readily available at the same place as the detainee, and willing to attend the strip search within a reasonable time; and

(i) must not involve a search of the detainee’s body cavities; and

(j) must not involve the removal of more items of clothing, or more visual inspection, than the authorised officer conducting the search believes on reasonable grounds to be necessary to determine whether there is hidden on the detainee, in his or her clothing or in a thing in his or her possession a weapon or other thing described in subclause 17(1); and

(k) must not be conducted with greater force than is reasonably necessary to conduct the strip search.

(2) Paragraphs (1)(d) and (e) do not apply to a parent or guardian, or a person present because of subparagraph (1)(g)(ii), if the detainee has no objection to that person being present.

(3) Paragraphs (1)(d) and (e) do not apply to a person nominated by the detainee under paragraph (1)(h) to attend the strip search.

(4) Neither:
(a) a detainee’s refusal or failure to nominate a person under paragraph (1)(h) within a reasonable time; nor
(b) a detainee’s inability to nominate a person under that paragraph who is readily available at the same place as the detainee and willing to attend the strip search within a reasonable time;

prevents a strip search being conducted.

(5) A strip search of a detainee may be conducted with the assistance of another person if the authorised officer conducting the strip search considers that to be necessary for the purpose of conducting it. That person must not be of the opposite sex to the detainee unless:

(a) the person is a medical practitioner; and
(b) a medical practitioner of the same sex as the detainee is not available within a reasonable time.

(6) An action or proceeding, whether civil or criminal, does not lie against a person who, at the request of an authorised officer, assists in conducting a strip search if the person acts in good faith and does not contravene this clause.

(7) A detainee must be provided with adequate clothing if during or as a result of a strip search any of his or her clothing is:

(a) damaged or destroyed; or
(b) retained under clause 19.

Note: This clause corresponds closely to section 252B of the Migration Act 1958.
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Part 3 Searching and screening detainees and screening their visitors
Division 4 Keeping of things found by screening or strip search of detainees

Clause 19

Divison 4—Keeping of things found by screening or strip search of detainees

19 Possession and retention of certain things obtained during a screening procedure or strip search

(1) An authorised officer may take possession of and retain a thing found in the course of conducting a screening procedure under clause 16 or conducting a strip search under clause 17 if the thing:
   (a) might provide evidence of the commission of an offence against this Act; or
   (b) is forfeited or forfeitable to the Commonwealth.

(2) A weapon or other thing described in subclause 16(1) or 17(1) that is found in the course of conducting a screening procedure under clause 16 or a strip search under clause 17 is forfeited to the Commonwealth.

(3) An authorised officer must not return a thing that is forfeited or forfeitable to the Commonwealth. Instead, the authorised officer must, as soon as practicable, give a thing that is forfeited under subclause (2) to a constable (within the meaning of the Crimes Act 1914).

Note: Subdivision C of Division 6 of Part 6 of this Act sets out the procedure for dealing with things seized as being forfeited under section 106A.

(4) An authorised officer must take reasonable steps to return anything that is not forfeited or forfeitable but is retained under subclause (1) to the person from whom it was taken, or to the owner if that person is not entitled to possess it, if one of the following happens:
   (a) it is decided that the thing is not to be used in evidence;
   (b) the period of 60 days after the authorised officer takes possession of the thing ends.
(5) However, the authorised officer does not have to take those steps if:

(a) in a paragraph (4)(b) case:
   (i) proceedings in respect of which the thing might provide evidence have been instituted before the end of the 60 day period and have not been completed (including an appeal to a court in relation to those proceedings); or
   (ii) the authorised officer may retain the thing because of an order under clause 21; or

(b) in any case—the authorised officer is otherwise authorised (by a law, or an order of a court or a tribunal, of the Commonwealth or a State or Territory) to retain, destroy or dispose of the thing.

Note: This clause corresponds closely to section 252C of the Migration Act 1958.

20 Authorised officer may apply for a thing to be retained for a further period

(1) This clause applies if an authorised officer has taken possession of a thing referred to in subclause 19(4) and proceedings in respect of which the thing might provide evidence have not commenced before the end of:

(a) 60 days after the authorised officer takes possession of the thing; or

(b) a period previously specified in an order of a magistrate under clause 21.

(2) The authorised officer may apply to a magistrate for an order that the officer may retain the thing for a further period.

(3) Before making the application, the authorised officer must:

(a) take reasonable steps to discover which persons’ interests would be affected by the retention of the thing; and

(b) if it is practicable to do so, notify each person who the authorised officer believes to be such a person of the proposed application.
Clause 21

Note: This clause corresponds closely to section 252D of the Migration Act 1958.

(4) A notice under paragraph (3)(b) is not a legislative instrument.

21 Magistrate may order that thing be retained

(1) The magistrate may order that the authorised officer who made an application under clause 20 may retain the thing if the magistrate is satisfied that it is necessary for the authorised officer to do so:

(a) for the purposes of an investigation as to whether an offence has been committed; or

(b) to enable evidence of an offence to be secured for the purposes of a prosecution.

(2) The order must specify the period for which the authorised officer may retain the thing.

(3) A power conferred on a magistrate by this clause is conferred on the magistrate in a personal capacity and not as a court or a member of a court.

(4) The magistrate need not accept the power conferred.

(5) A magistrate exercising a power under this clause has the same protection and immunity as if he or she were exercising that power as, or as a member of, the court of which the magistrate is a member.

Note: This clause corresponds closely to section 252E of the Migration Act 1958.
Division 5—Law applying to detainee in State or Territory prison etc.

22 Detainees held in State or Territory prisons or remand centres

(1) This clause applies to a detainee if:

(a) he or she is held in detention in a prison or remand centre of a State or Territory; and

(b) a law of that State or Territory confers a power to search persons, or things in the possession of persons, serving sentences or being held in the prison or remand centre.

(2) To the extent that the State or Territory law confers that power, or affects the exercise of that power, it applies to the detainee as though it were a law of the Commonwealth.

(3) Clauses 16 and 17 do not apply to a detainee to whom this clause applies.

Note: This clause corresponds closely to section 252F of the Migration Act 1958.
Division 6—Screening detainees’ visitors

23 Powers concerning entry to premises where detainee is detained

(1) An officer or detention officer may request that a person about to enter premises where a detainee is in detention do one or more of the following:
(a) walk through screening equipment;
(b) allow an officer or detention officer to pass hand-held screening equipment over or around the person or around things in the person’s possession;
(c) allow things in the person’s possession to pass through screening equipment or to be examined by X-ray.

(2) Screening equipment means a metal detector or similar device for detecting objects or particular substances.

(3) If an authorised officer suspects on reasonable grounds that a person about to enter premises where a detainee is in detention has in the person’s possession a thing that might:
(a) endanger the safety of the detainees, staff or other persons on the premises; or
(b) disrupt the order or security arrangements on the premises;
the authorised officer may request that the person do some or all of the things in subclause (4) for the purpose of finding out whether the person has such a thing. A request may be made whether or not a request is also made to the person under subclause (1).

(4) An authorised officer may request that the person do one or more of the following:
(a) allow the authorised officer to inspect the things in the person’s possession;
(b) remove some or all of the person’s outer clothing such as a coat, jacket or similar item;
(c) remove items from the pockets of the person’s clothing;
(d) open a thing in the person’s possession, or remove the thing’s contents, to allow the authorised officer to inspect the thing or its contents;
(e) leave a thing in the person’s possession, or some or all of its contents, in a place specified by the authorised officer if he or she suspects on reasonable grounds that the thing or its contents are capable of concealing something that might:
   (i) endanger the safety of the detainees, staff or other persons on the premises; or
   (ii) disrupt the order or security arrangements on the premises.

(5) A person who leaves a thing (including any of its contents) in a place specified by an authorised officer is entitled to its return when the person leaves the premises.

(6) However, if possession of the thing, or any of those contents, by the person is unlawful under a Commonwealth, State or Territory law applying to the premises:
   (a) the thing or the contents must not be returned to the person; and
   (b) an authorised officer must, as soon as practicable, give the thing or the contents to a constable (within the meaning of the Crimes Act 1914).

(7) A person who is about to enter premises where a detainee is detained may be refused entry if the person does not comply with a request under this clause.

Note: This clause corresponds closely to section 252G of the Migration Act 1958.

(8) In this clause:

premises includes a place, a vessel, a vehicle and an aircraft.
Part 4—Detainees’ rights to facilities for obtaining legal advice etc.

24 Detainee may have access to certain advice, facilities etc.

The person responsible for detention of a detainee must, at the detainee’s request, afford to him or her all reasonable facilities for obtaining legal advice or taking legal proceedings in relation to his or her detention.

Note: This clause corresponds to section 256 of the Migration Act 1958.
Part 5—Identifying detainees

Division 1—Preliminary

25 Definitions

In this Part, unless the contrary intention appears:

identification test means a test carried out in order to obtain a personal identifier.

incapable person means a person who is incapable of understanding the general nature and effect of, and purposes of, a requirement to provide a personal identifier.

independent person means a person (other than an officer, detention officer or authorised officer) who:

(a) is capable of representing the interests of a non-citizen who is providing, or is to provide, a personal identifier; and

(b) as far as practicable, is acceptable to the non-citizen who is providing, or is to provide, the personal identifier; and

(c) if the non-citizen is a minor—is capable of representing the minor’s best interests.

minor means a person who is less than 18 years old.

non-citizen means a person who is not an Australian citizen.

personal identifier has the meaning given by clause 26.

Note: The definitions of expressions in this clause correspond closely to definitions of those expressions in section 5 of the Migration Act 1958.

26 Meaning of personal identifier

(1) In this Part:
Clause 26

**personal identifier** means any of the following (including any of the following in digital form):

(a) fingerprints or handprints of a person (including those taken using paper and ink or digital livescanning technologies);
(b) a measurement of a person’s height and weight;
(c) a photograph or other image of a person’s face and shoulders;
(d) an audio or a video recording of a person (other than a video recording under clause 37);
(e) an iris scan;
(f) a person’s signature;
(g) any other identifier prescribed by the regulations, other than an identifier the obtaining of which would involve the carrying out of an intimate forensic procedure within the meaning of section 23WA of the *Crimes Act 1914*.

(2) Before the Governor-General makes regulations for the purposes of paragraph (1)(g) prescribing an identifier, the Minister must be satisfied that:

(a) obtaining the identifier would not involve the carrying out of an intimate forensic procedure within the meaning of section 23WA of the *Crimes Act 1914*; and
(b) the identifier is an image of, or a measurement or recording of, an external part of the body; and
(c) obtaining the identifier will promote one or more of the purposes referred to in subclause (3).

(3) The purposes are:

(a) to assist in the identification of, and to authenticate the identity of, any person who can be required under this Act to provide a personal identifier; and
(b) to assist in identifying, in the future, any such person; and
(c) to enhance AFMA’s ability to identify non-citizens who have a criminal history relating to fisheries; and
(d) to combat document and identity fraud in fisheries matters; and
(e) to complement anti-people smuggling measures; and
(f) to inform the governments of foreign countries of the identity of non-citizens who have been detained under, or charged with offences against, this Act; and

(g) to facilitate international cooperation to combat fishing activities that involve a breach of the laws of Australia or of a foreign country.

Note: This clause corresponds closely to section 5A of the *Migration Act 1958*.

### 27 Limiting the types of identification tests that authorised officers may carry out

(1) AFMA may, in an instrument authorising an officer or detention officer as an authorised officer for the purposes of carrying out identification tests under this Part, specify the types of identification tests that the authorised officer may carry out.

(2) Such an authorised officer is not an authorised officer in relation to carrying out an identification test that is not of a type so specified.

Note: This clause corresponds closely to section 5D of the *Migration Act 1958*. 
Division 2—Identification of detainees

Subdivision A—Provision of personal identifiers

28 Detainees must provide personal identifiers

(1) A non-citizen in detention must (other than in the prescribed circumstances) provide to an authorised officer one or more personal identifiers.

Note: A person who is an Australian citizen, or is a non-citizen but an Australian resident, may be in detention but must be released as soon as an officer or detention officer knows or reasonably believes the person is an Australian citizen or resident.

(2) An authorised officer must not require, for the purposes of subclause (1), a detainee to provide a personal identifier other than any of the following (including any of the following in digital form):

(a) fingerprints or handprints of the detainee (including those taken using paper and ink or digital livescanning technologies);
(b) a measurement of the detainee’s height and weight;
(c) a photograph or other image of the detainee’s face and shoulders;
(d) the detainee’s signature;
(e) any other personal identifier of a type prescribed for the purposes of this paragraph.

Note: Division 3 sets out further restrictions on the personal identifiers that minors and incapable persons can be required to provide.

(3) The one or more personal identifiers are to be provided by way of one or more identification tests carried out by the authorised officer in accordance with this Division.

Note 1: Subject to certain restrictions, clause 32 allows reasonable force to be used to carry out identification tests under this Division.

Note 2: This clause corresponds closely to section 261AA of the Migration Act 1958.
29 Authorised officers must require and carry out identification tests

(1) The authorised officer must, other than in the circumstances prescribed for the purposes of subclause 28(1):
   (a) require the non-citizen to provide one or more personal identifiers, of the type or types prescribed, by way of one or more identification tests carried out by the authorised officer; and
   (b) carry out the one or more identification tests on the non-citizen.

(2) However:
   (a) if the types of identification tests that the authorised officer may carry out is specified under clause 27—each identification test must be of a type so specified; and
   (b) each identification test must be carried out in accordance with Subdivision B; and
   (c) unless the authorised officer has reasonable grounds to believe that the non-citizen is not a minor or an incapable person—each identification test must be carried out in accordance with the additional requirements of Division 3.

Note: Subclauses (1) and (2) correspond closely to section 261AB of the Migration Act 1958.

(3) If:
   (a) the authorised officer is authorised because of clause 7 which effectively treats as authorised officers for the purposes of certain provisions of this Schedule certain persons who are authorised officers for the purposes of certain provisions of the Migration Act 1958; and
   (b) an instrument under section 5D of that Act specifies the types of identification test the authorised officer may carry out; paragraph (2)(a) of this clause has effect as if the specified types (except any specified under subclause 7(3) in relation to the authorised officer) had been specified under clause 27.
30 Information to be provided before carrying out identification tests

(1) Before carrying out an identification test, the authorised officer must:
   (a) inform the non-citizen that the non-citizen may ask that an independent person be present while the identification test is carried out and that the test be carried out by a person of the same sex as the non-citizen; and
   (b) inform the non-citizen of such other matters as are specified in the regulations.

(2) For the purposes of subclause (1), the authorised officer informs the non-citizen of a matter if the authorised officer informs the non-citizen of the matter, through an interpreter if necessary, in a language (including sign language or braille) in which the non-citizen is able to communicate with reasonable fluency.

(3) The authorised officer may comply with this clause by giving to the non-citizen, in accordance with the regulations, a form setting out the information specified in the regulations. However, the information must be in a language (including braille) in which the non-citizen is able to communicate with reasonable fluency.

Note: This clause corresponds closely to section 261AC of the Migration Act 1958.

(4) A form mentioned in subclause (3) is not a legislative instrument.

Subdivision B—How identification tests are carried out

31 General rules for carrying out identification tests

An identification test under this Division:
   (a) must be carried out in circumstances affording reasonable privacy to the non-citizen; and
   (b) if the non-citizen so requests and it is practicable to comply with the request—must not be carried out in the presence or
view of a person who is of the opposite sex to the
non-citizen; and
(c) must not be carried out in the presence or view of a person
whose presence is not necessary for the purposes of the
identification test or is not required or permitted by another
provision of this Act; and
(d) must not involve the removal of more clothing than is
necessary for carrying out the test; and
(e) must not involve more visual inspection than is necessary for
carrying out the test; and
(f) if the test is one of 2 or more identification tests to be carried
out on the non-citizen—must be carried out at the same time
as the other identification tests, if it is practicable to do so.

Note: This clause corresponds closely to section 261AD of the Migration Act 1958.

32 Use of force in carrying out identification tests

When use of force is permitted

(1) Subject to subclause (2) and clause 33, an authorised officer, or a
person authorised under clause 34 to help the authorised officer,
may use reasonable force:
(a) to enable the identification test to be carried out; or
(b) to prevent the loss, destruction or contamination of any
personal identifier or any meaningful identifier derived from
the personal identifier.
However, this clause does not authorise the use of force against a
minor or an incapable person, or if the personal identifier in
question is a person’s signature.

(2) The authorised officer or person must not use force unless:
(a) the non-citizen required to provide the personal identifier in
question has refused to allow the identification test to be
carried out; and
(b) all reasonable measures to carry out the identification test
without the use of force have been exhausted; and
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Clause 32

(c) use of force in carrying out the identification test is authorised under subclause (4).

Applications for authorisation to use force

(3) An authorised officer may apply to a senior authorising officer (who is not an authorised officer referred to in subclause (1)) for an authorisation to use force in carrying out the identification test.

Authorisation to use force

(4) The senior authorising officer may authorise the use of force in carrying out the identification test if he or she is reasonably satisfied that:
   (a) the non-citizen required to provide the personal identifier in question has refused to allow the identification test to be carried out; and
   (b) all reasonable measures to carry out the identification test without the use of force have been exhausted.

(5) An authorisation under subclause (4):
   (a) may be given by telephone, fax or other electronic means; and
   (b) must be recorded in writing, and signed by the person giving the authorisation, within one business day after it is given.

(6) A record made under paragraph (5)(b) is not a legislative instrument.

(7) A failure to comply with paragraph (5)(b) does not affect the validity of an identification test carried out on the basis of that authorisation.

(8) The power to give an authorisation under subclause (4) cannot be delegated to any other person.

Definition

(9) In this clause:
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Identification of detainees  
Division 2

Clause 33

**senior authorising officer** means an officer, or detention officer, whom AFMA has authorised, or who is included in a class of officers or detention officers whom AFMA has authorised, to perform the functions of a senior authorising officer under this clause.

Note: This clause corresponds closely to section 261AE of the *Migration Act 1958*.

### 33 Identification tests not to be carried out in cruel, inhuman or degrading manner etc.

For the purposes of this Act, the carrying out of the identification test is not of itself taken:

(a) to be cruel, inhuman or degrading; or

(b) to be a failure to treat a person with humanity and with respect for human dignity.

However, nothing in this Act authorises the carrying out of the identification test in a cruel, inhuman or degrading manner, or in a manner that fails to treat a person with humanity and with respect for human dignity.

Note: This clause corresponds closely to section 261AF of the *Migration Act 1958*.

### 34 Authorised officer may get help to carry out identification tests

An authorised officer may ask another authorised officer or an officer or detention officer to help him or her to carry out the identification test, and the other person may give that help.

Note: This clause corresponds closely to section 261AG of the *Migration Act 1958*.

### 35 Identification tests to be carried out by authorised officer of same sex as non-citizen

If the non-citizen requests that the identification test be carried out by an authorised officer of the same sex as the non-citizen, the test...
Clause 36

must only be carried out by an authorised officer of the same sex as the non-citizen.

Note: This clause corresponds closely to section 261AH of the Migration Act 1958.

36 Independent person to be present

The identification test must be carried out in the presence of an independent person if:
(a) force is used in carrying out the identification test; or
(b) both of the following apply:
   (i) the non-citizen requests that an independent person be present while the identification test is being carried out;
   (ii) an independent person is readily available at the same place as the non-citizen and is willing to attend the test within a reasonable time.

Note: This clause corresponds closely to section 261AI of the Migration Act 1958.

37 Recording of identification tests

(1) An authorised officer may video record the carrying out of the identification test.

(2) If the carrying out of the identification test is not video recorded, the authorised officer may decide that the identification test must be carried out in the presence of an independent person.

Note: This clause corresponds closely to section 261AJ of the Migration Act 1958.

38 Retesting

When retesting is permitted

(1) If:
(a) an authorised officer has carried out an identification test (the *earlier test*) on a non-citizen in accordance with this Division (including a test authorised under subclause (4)); and

(b) either:
   (i) a personal identifier that is provided as a result of the earlier test being carried out is unusable; or
   (ii) an authorised officer, officer or detention officer is not satisfied about the integrity of that personal identifier;

the authorised officer who carried out the earlier test or another authorised officer may require the non-citizen to provide the personal identifier again, and may carry out the test again in accordance with this Division, if:

(c) the requirement is made while the earlier test is being carried out or immediately after it was carried out; or

(d) carrying out the test again is authorised under subclause (4).

(2) If the non-citizen is required under subclause (1) to provide the personal identifier again, the non-citizen is taken, for the purposes of this Division, not to have provided the personal identifier as a result of the earlier test being carried out.

Applications for authorisation to retest

(3) An authorised officer may apply for an authorisation to carry out the test again. The application is to be made to:

(a) if the earlier test was not a test authorised under subclause (4)—a senior authorising officer (who is not an authorised officer, officer or detention officer referred to in subclause (1)); or

(b) if the earlier test was a test authorised under subclause (4) by a senior authorising officer—the CEO, the Secretary of the Department or an SES Band 3 employee in the Department (who is not an authorised officer, officer or detention officer referred to in subclause (1)).
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Clause 38

Authorisation to retest

(4) The senior authorising officer, CEO, Secretary or SES Band 3 employee (as the case requires) may authorise the test to be carried out again if:

(a) he or she is reasonably satisfied that the personal identifier that is provided as a result of the earlier test being carried out is unusable; or

(b) he or she is not reasonably satisfied about the integrity of that personal identifier.

(5) An authorisation under subclause (4):

(a) may be given by telephone, fax or other electronic means; and

(b) must be recorded in writing, and signed by the person giving the authorisation, within one business day after it is given.

(6) A record made under paragraph (5)(b) is not a legislative instrument.

(7) A failure to comply with paragraph (5)(b) does not affect the validity of an identification test carried out on the basis of that authorisation.

(8) The power to give an authorisation under subclause (4) cannot be delegated to any other person.

Use of force

(9) An authorisation under subclause (4) does not authorise the use of force in carrying out an identification test.

Note: See clause 32 on the use of force in carrying out identification tests.

Effect of refusing to authorise retesting

(10) If an application for an authorisation to carry out an identification test again on a non-citizen is refused, the non-citizen is taken, for the purposes of this Act, to have complied with any requirement under this Act to provide the personal identifier in question.
Definitions

(11) In this clause:

**senior authorising officer** means an officer, or detention officer, who:

(a) has been authorised, or is included in a class of officers or detention officers who have been authorised, by AFMA to perform the functions of a senior authorising officer under this clause; and

(b) is not the CEO, the Secretary of the Department or an SES Band 3 employee in the Department.

**SES Band 3 employee** means an SES employee with a classification of Senior Executive Band 3, and includes an SES employee who has been temporarily assigned duties that have been allocated a classification of Senior Executive Band 3.

Note: This clause corresponds closely to section 261AK of the *Migration Act 1958*.

Subdivision C—Obligations relating to video recordings of identification tests

39 Definitions

In this Subdivision, unless the contrary intention appears:

**permitted provision**, of a video recording, has the meaning given by subclause 42(2).

**provide**, in relation to a video recording, includes provide access to the recording.

**related document** means a document that contains information, derived from a video recording made under clause 37 or from a copy of such a recording, from which the identity of the individual on whom the identification test in question was carried out is apparent or can reasonably be ascertained.
Clause 40

**video recording** means a video recording made under clause 37 or a copy of such a recording, and includes a related document.

Note: This clause corresponds closely to section 261AKA of the *Migration Act 1958*.

### 40 Accessing video recordings

(1) A person commits an offence if:
   (a) the person accesses a video recording; and
   (b) the person is not authorised under clause 41 to access the video recording for the purpose for which the person accessed it.

**Penalty:** Imprisonment for 2 years.

(2) This clause does not apply if the access is through the provision of a video recording that is a permitted provision.

**Note 1:** A defendant bears an evidential burden in relation to the matter in subclause (2) (see subsection 13.3(3) of the *Criminal Code*).

**Note 2:** This clause corresponds closely to section 261AKB of the *Migration Act 1958*.

### 41 Authorising access to video recordings

(1) AFMA may, in writing, authorise a specified person, or any person included in a specified class of persons, to access:
   (a) all video recordings; or
   (b) a specified video recording, or video recordings of a specified kind.

(2) AFMA must specify in an authorisation under this clause, as the purpose or purposes for which access is authorised, one or more of the following purposes:
   (a) providing a video recording to another person in accordance with this Subdivision;
   (b) administering or managing the storage of video recordings;
   (c) making a video recording available to the person to whom it relates;
(d) modifying related documents in order to correct errors or ensure compliance with appropriate standards;
(e) any purpose connected with determining whether a civil or criminal liability has arisen from a person carrying out or helping to carry out an identification test under this Act;
(f) complying with laws of the Commonwealth or the States or Territories;
(g) disclosing personal information under clause 59 (about disclosure of information about a person who has been in detention, for the purposes of the immigration detention or removal of the person).

(3) However, AFMA must not specify as a purpose for which access is authorised a purpose that will include or involve the purpose of:
   (a) investigating an offence against a law of the Commonwealth or a State or Territory (other than an offence involving whether an identification test was carried out lawfully); or
   (b) prosecuting a person for such an offence;
   if the identifying information in question relates to a personal identifier of a prescribed type.

Note: This clause corresponds closely to section 261AKC of the Migration Act 1958.

42 Providing video recordings

(1) A person commits an offence if:
   (a) the person’s conduct causes a video recording to be provided to another person; and
   (b) the provision of the recording is not a permitted provision of the recording.

Penalty: Imprisonment for 2 years.

(2) A permitted provision of a video recording is a provision of the recording that:
   (a) is for the purpose of administering or managing the storage of video recordings; or
Clause 42

(b) is for the purpose of making the video recording in question available to the non-citizen to whom it relates; or

(c) is for the purpose of a proceeding, before a court or tribunal, relating to the non-citizen to whom the video recording in question relates; or

(d) is for any purpose connected with determining whether a civil or criminal liability has arisen from a person carrying out or helping to carry out an identification test under this Act; or

(e) is for the purpose of an investigation by the Information Commissioner under the Privacy Act 1988 or the Ombudsman relating to carrying out an identification test; or

(f) is made to a prescribed body or agency for the purpose of the body or agency inquiring into the operation of provisions of this Act relating to carrying out an identification test; or

(g) takes place with the written consent of the non-citizen to whom the video recording in question relates; or

(h) is a disclosure authorised by clause 59 (about disclosure of information about a person who has been in detention, for the purposes of the immigration detention or removal of the person).

(3) However, a provision of a video recording is not a permitted provision of the recording if:

(a) it constitutes a disclosure of identifying information relating to a personal identifier of a prescribed type; and

(b) it is for the purpose of:

(i) investigating an offence against a law of the Commonwealth or a State or Territory (other than an offence involving whether an identification test was carried out lawfully); or

(ii) prosecuting a person for such an offence.

Note: This clause corresponds closely to section 261AKD of the Migration Act 1958.
43 Unauthorised modification of video recordings

A person commits an offence if:
(a) the person causes any unauthorised modification of a video recording; and
(b) the person intends to cause the modification; and
(c) the person knows that the modification is unauthorised.

Penalty: Imprisonment for 2 years.

44 Unauthorised impairment of video recordings

A person commits an offence if:
(a) the person causes any unauthorised impairment of:
   (i) the reliability of a video recording; or
   (ii) the security of the storage of a video recording; or
   (iii) the operation of a system by which a video recording is stored; and
(b) the person intends to cause the impairment; and
(c) the person knows that the impairment is unauthorised.

Penalty: Imprisonment for 2 years.

45 Meanings of unauthorised modification and unauthorised impairment etc.

(1) In this Subdivision:
(a) modification of a video recording; or
(b) impairment of the reliability of a video recording; or
(c) impairment of the security of the storage of a video recording; or
(d) impairment of the operation of a system by which a video recording is stored;
   by a person is unauthorised if the person is not entitled to cause that modification or impairment.
Schedule 2  Provisions relating to detention of suspected illegal foreign fishers

Part 5  Identifying detainees

Division 2  Identification of detainees

Clause 46

(2) Any such modification or impairment caused by the person is not unauthorised merely because he or she has an ulterior purpose for causing it.

(3) For the purposes of an offence under this Subdivision, a person causes any such unauthorised modification or impairment if the person’s conduct substantially contributes to it.

(4) For the purposes of subclause (1), if:

(a) a person causes any modification or impairment of a kind mentioned in that subclause; and

(b) the person does so under a warrant issued under the law of the Commonwealth, a State or a Territory;

the person is entitled to cause that modification or impairment.

Note: This clause corresponds closely to section 261AKG of the Migration Act 1958.

46 Destroying video recordings

A person commits an offence if:

(a) the person is the person who has day-to-day responsibility for the system under which a video recording is stored; and

(b) the person fails physically to destroy the recording, and all copies of the recording, within 10 years after it was made.

Penalty: Imprisonment for 2 years.
Division 3—Identification of minors and incapable persons

47 Minors

Minors less than 15 years old

(1) A non-citizen who is less than 15 years old must not be required under this Act to provide a personal identifier other than a personal identifier consisting of:

(a) a measurement of the non-citizen’s height and weight; or
(b) the non-citizen’s photograph or other image of the non-citizen’s face and shoulders.

Persons present while identification test is carried out

(2) If a non-citizen who is a minor provides a personal identifier, in accordance with a requirement under this Act, by way of an identification test carried out by an authorised officer, the test must be carried out in the presence of:

(a) a parent or guardian of the minor; or
(b) an independent person.

(3) However, if the Minister administering the Immigration (Guardianship of Children) Act 1946 is the guardian of the minor, the test must be carried out in the presence of an independent person other than that Minister.

Note: This clause corresponds closely to subsections 261AL(1), (5) and (6) of the Migration Act 1958.

48 Incapable persons

Incapable persons

(1) A non-citizen who is an incapable person must not be required under this Act to provide a personal identifier other than a personal identifier consisting of:

(a) a measurement of the non-citizen’s height and weight; or
(b) the non-citizen’s photograph or other image of the non-citizen’s face and shoulders.

Persons present while identification test is carried out

(2) If a non-citizen who is an incapable person provides a personal identifier, in accordance with a requirement under this Act, by way of an identification test carried out by an authorised officer, the test must be carried out in the presence of:

   (a) a parent or guardian of the incapable person; or
   (b) an independent person.

Note: This clause corresponds closely to subsections 261AM(1) and (4) of the Migration Act 1958.
Division 4—Obligations relating to detainees’ identifying information

Subdivision A—Preliminary

49 Definitions

In this Division:

*disclose*, in relation to identifying information that is a personal identifier provided under clause 28, includes provide unauthorised access to the personal identifier.

Note: Clause 52 deals with authorised access to identifying information.

*identifying information* means the following:

(a) any personal identifier provided under clause 28;
(b) any meaningful identifier derived from any such personal identifier;
(c) any record of a result of analysing any such personal identifier or any meaningful identifier derived from any such personal identifier;
(d) any other information, derived from any such personal identifier, from any meaningful identifier derived from any such personal identifier or from any record of a kind referred to in paragraph (c), that could be used to discover a particular person’s identity or to get information about a particular person.

*permitted disclosure* has the meaning given by subclauses 53(2) and (3).

*unauthorised impairment* has the meaning given by clause 57.

*unauthorised modification* has the meaning given by clause 57.

Note: This clause corresponds closely to section 336A of the *Migration Act 1958*. 
Schedule 2  Provisions relating to detention of suspected illegal foreign fishers
Part 5  Identifying detainees
Division 4  Obligations relating to detainees’ identifying information

Clause 50

50 Application

Section 15.4 of the Criminal Code (extended geographical jurisdiction—category D) applies to all offences against this Division.

Note: This clause corresponds closely to section 336B of the Migration Act 1958.

Subdivision B—Accessing identifying information

51 Accessing identifying information

(1) A person commits an offence if:
(a) the person accesses identifying information; and
(b) the person is not authorised under clause 52 to access the identifying information for the purpose for which the person accessed it.

Penalty: Imprisonment for 2 years.

(1A) This clause does not apply if the person believes on reasonable grounds that the access is necessary to prevent or lessen a serious and imminent threat to the life or health of the person or of any other person.

Note: A defendant bears an evidential burden in relation to the matter in subclause (1A) (see subsection 13.3(3) of the Criminal Code).

(2) This clause does not apply if the access is through a disclosure that is a permitted disclosure.

Note 1: A defendant bears an evidential burden in relation to the matter in subclause (2) (see subsection 13.3(3) of the Criminal Code).

Note 2: This clause corresponds closely to section 336C of the Migration Act 1958.
52 Authorising access to identifying information

(1) AFMA may, in writing, authorise a specified person, or any person included in a specified class of persons, to access identifying information of the kind specified in the authorisation.

(2) AFMA must specify in an authorisation under this clause, as the purpose or purposes for which access is authorised, one or more of the following purposes:
   (a) one or more of the purposes set out in subclause 26(3);
   (b) disclosing identifying information in accordance with this Division;
   (c) administering or managing the storage of identifying information;
   (d) making identifying information available to the person to whom it relates;
   (e) modifying identifying information to enable it to be matched with other identifying information;
   (f) modifying identifying information in order to correct errors or ensure compliance with appropriate standards;
   (g) the purposes of this Act;
   (h) complying with laws of the Commonwealth or the States or Territories;
   (i) disclosing personal information under clause 59 (about disclosure of information about a person who has been in detention, for the purposes of the immigration detention or removal of the person).

(3) However, AFMA must not specify as a purpose for which access is authorised a purpose that will include or involve the purpose of:
   (a) investigating an offence against a law of the Commonwealth or a State or Territory; or
   (b) prosecuting a person for such an offence;
   if the identifying information in question relates to a personal identifier of a prescribed type.

Note: This clause corresponds closely to section 336D of the Migration Act 1958.
Clause 53

Subdivision C—Disclosing identifying information

53 Disclosing identifying information

(1) A person commits an offence if:
   (a) the person’s conduct causes disclosure of identifying information; and
   (b) the disclosure is not a permitted disclosure.

   Penalty: Imprisonment for 2 years.

(1A) This clause does not apply if the person believes on reasonable grounds that the disclosure is necessary to prevent or lessen a serious and imminent threat to the life or health of the person or of any other person.

   Note: A defendant bears an evidential burden in relation to the matter in subclause (1A) (see subsection 13.3(3) of the Criminal Code).

(2) A permitted disclosure is a disclosure that:
   (a) is for the purpose of data-matching in order to:
      (i) identify, or authenticate the identity of, a person; or
      (ii) facilitate the processing of persons entering or departing from Australia; or
      (iii) identify non-citizens who have a criminal history, who are of character concern (as defined in the Migration Act 1958) or who are of national security concern; or
      (iv) combat document and identity fraud in immigration matters; or
      (v) ascertain whether an applicant for a protection visa had sufficient opportunity to avail himself or herself of protection before arriving in Australia; or
      (vi) inform the governments of foreign countries of the identity of non-citizens who are, or are to be, removed from Australia; or
   (b) is for the purpose of administering or managing the storage of identifying information; or
Clause 53

(c) is authorised under clause 54 and is for the purpose, or one or more of the purposes, for which the disclosure is authorised; or

(d) is for the purpose of making the identifying information in question available to the person to whom it relates; or

(da) is to an agency of the Commonwealth or of a State or Territory in order to verify that a person is an Australian citizen or holds a visa of a particular class; or

(e) takes place under an arrangement entered into with an agency of the Commonwealth, or with a State or Territory or an agency of a State or Territory, for the exchange of identifying information; or

(ea) is reasonably necessary for the enforcement of the criminal law of the Commonwealth or of a State or Territory; or

(eb) is required by or under a law of the Commonwealth or of a State or Territory; or

(f) is for the purpose of a proceeding, before a court or tribunal, relating to the person to whom the identifying information in question relates; or

(g) is for the purpose of an investigation by the Information Commissioner or the Ombudsman relating to action taken by the Department; or

(h) is made to a prescribed body or agency for the purpose of the body or agency inquiring into the operation of provisions of this Act relating to:
   (i) carrying out an identification test; or
   (ii) requiring the provision of a personal identifier; or

(ha) is a disclosure of an audio or a video recording for the purposes of:
   (i) this Act or the regulations; and
   (ii) transcribing or translating the recording, or conducting language analysis or accent analysis of the recording; or

(i) takes place with the written consent of the person to whom the identifying information in question relates; or

(j) is a disclosure authorised by clause 59 (about disclosure of information about a person who has been in detention, for the
purposes of the immigration detention or removal of the person).

(3) However, a disclosure is not a permitted disclosure if:
   (a) it is a disclosure of identifying information relating to a personal identifier of a prescribed type; and
   (b) it is for the purpose of:
      (i) investigating an offence against a law of the Commonwealth or a State or Territory; or
      (ii) prosecuting a person for such an offence.

Note: This clause corresponds closely to section 336E of the Migration Act 1958.

54 Authorising disclosure of identifying information to foreign countries etc.

(1) AFMA may, in writing, authorise a specified officer or detention officer, any officer or detention officer included in a specified class of officers or detention officers, or an Agency (as defined in the Public Service Act 1999) prescribed by the regulations, to disclose identifying information of the kind specified in the authorisation to one or more of the following:
   (a) one or more specified foreign countries;
   (b) one or more specified bodies each of which is:
      (i) a police force or police service of a foreign country; or
      (ii) a law enforcement body of a foreign country; or
      (iii) a border control body of a foreign country;
   (c) one or more specified international organisations, or specified organisations of foreign countries, that are responsible for fisheries matters;
   (d) one or more prescribed bodies of a foreign country, of the Commonwealth or of a State or Territory;
   (e) one or more prescribed international organisations.

(2) AFMA must specify in the authorisation, as the purpose or purposes for which disclosure is authorised, one or more of the purposes set out in subclause 26(3).
Note: This clause corresponds closely to subsections 336F(1) and (2) of the Migration Act 1958.

Subdivision D—Modifying and impairing identifying information

55 Unauthorised modification of identifying information

A person commits an offence if:
(a) the person causes any unauthorised modification of identifying information; and
(b) the person intends to cause the modification; and
(c) the person knows that the modification is unauthorised.

Penalty: Imprisonment for 2 years.

56 Unauthorised impairment of identifying information

A person commits an offence if:
(a) the person causes any unauthorised impairment of:

   (i) the reliability of identifying information; or
   (ii) the security of the storage of identifying information; or
   (iii) the operation of a system by which identifying information is stored; and
(b) the person intends to cause the impairment; and
(c) the person knows that the impairment is unauthorised.

Penalty: Imprisonment for 2 years.

57 Meanings of unauthorised modification and unauthorised impairment etc.

(1) In this Division:
(a) modification of identifying information; or
(b) impairment of the reliability of identifying information; or
(c) impairment of the security of the storage of identifying information; or
Clause 58

(d) impairment of the operation of a system by which identifying information is stored;

by a person is unauthorised if the person is not entitled to cause that modification or impairment.

(2) Any such modification or impairment caused by the person is not unauthorised merely because he or she has an ulterior purpose for causing it.

(3) For the purposes of an offence under this Division, a person causes any such unauthorised modification or impairment if the person’s conduct substantially contributes to it.

(4) For the purposes of subclause (1), if:
   (a) a person causes any modification or impairment of a kind mentioned in that subclause; and
   (b) the person does so under a warrant issued under the law of the Commonwealth, a State or a Territory;

the person is entitled to cause that modification or impairment.

Note: This clause corresponds closely to section 336J of the Migration Act 1958.

Subdivision E—Retaining identifying information

58 Identifying information may be indefinitely retained

Identifying information may be indefinitely retained.

Note: This clause corresponds closely to paragraph 336L(1)(a) of the Migration Act 1958, because under this Schedule identifying information will always be about someone who is or has been in detention.
Part 6—Disclosure of detainees’ personal information

59 Disclosure of detainees’ personal information

(1) For the purposes described in subclause (2), an agency or organisation that is or has been responsible for the detention of an individual may disclose personal information about the individual to an agency, or organisation, that is or will be responsible for:
   (a) taking the individual into immigration detention; or
   (b) keeping the individual in immigration detention; or
   (c) causing the individual to be kept in immigration detention; or
   (d) the removal of the individual.

(2) The purposes are:
   (a) the immigration detention of the individual; and
   (b) the removal of the individual; and
   (c) the welfare of the individual while in immigration detention or while being removed.

(3) In this clause:

   agency has the same meaning as in the Privacy Act 1988.

   immigration detention has the same meaning as in the Migration Act 1958.

   organisation has the same meaning as in the Privacy Act 1988.

   personal information has the same meaning as in the Privacy Act 1988.

   removal has the same meaning as in the Migration Act 1958.
Endnotes

Endnote 1—About the endnotes

The endnotes provide information about this compilation and the compiled law.

The following endnotes are included in every compilation:

Endnote 1—About the endnotes
Endnote 2—Abbreviation key
Endnote 3—Legislation history
Endnote 4—Amendment history

Abbreviation key—Endnote 2

The abbreviation key sets out abbreviations that may be used in the endnotes.

Legislation history and amendment history—Endnotes 3 and 4

Amending laws are annotated in the legislation history and amendment history.

The legislation history in endnote 3 provides information about each law that has amended (or will amend) the compiled law. The information includes commencement details for amending laws and details of any application, saving or transitional provisions that are not included in this compilation.

The amendment history in endnote 4 provides information about amendments at the provision (generally section or equivalent) level. It also includes information about any provision of the compiled law that has been repealed in accordance with a provision of the law.

Editorial changes

The Legislation Act 2003 authorises First Parliamentary Counsel to make editorial and presentational changes to a compiled law in preparing a compilation of the law for registration. The changes must not change the effect of the law. Editorial changes take effect from the compilation registration date.

If the compilation includes editorial changes, the endnotes include a brief outline of the changes in general terms. Full details of any changes can be obtained from the Office of Parliamentary Counsel.

MIsdescribed amendments

A misdescribed amendment is an amendment that does not accurately describe the amendment to be made. If, despite the misdescription, the amendment can

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be given effect as intended, the amendment is incorporated into the compiled law and the abbreviation “(md)” added to the details of the amendment included in the amendment history.

If a misdescribed amendment cannot be given effect as intended, the abbreviation “(md not incorp)” is added to the details of the amendment included in the amendment history.
Endnotes

Endnote 2—Abbreviation key

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<td>Sch 3 (items 205, 206); 25 Mar 2015 (s 2(1) item 10)</td>
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### Endnotes

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<th>Act</th>
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<th>Assent</th>
<th>Commencement</th>
<th>Application, saving and transitional provisions</th>
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<td>Customs and Other Legislation Amendment</td>
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<td>20 May</td>
<td>Sch 5 (item 171) and Sch 9: 1 July 2015 (s 2(1) items 2, 7)</td>
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<td>Sch 2 (items 54, 55) and Sch 4: 16 June 2016 (s 2(1) items 2, 4)</td>
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<td>Sch 4 (items 1, 321, 434—438): 10 Mar 2016 (s 2(1) item 6)</td>
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(a) The *Torres Strait Fisheries Act 1984* was amended by sections 26–37 only of the *Fishing Legislation Amendment Act 1987*, subsections 2(1) and (3) of which provide as follows:

1. Subject to subsections (2) and (3), this Act shall come into operation on the twenty-eighth day after the day on which it receives the Royal Assent.

2. Subsections 27(2) and (3), 32(2) and 35(2) shall come into operation on the sixtieth day after the day on which this Act receives the Royal Assent.

(b) The *Fisheries Legislation (Consequential Provisions) Act 1991* was amended by Schedule 3 (item 26) only of the *Statute Law Revision Act 1996*, subsection 2(3) of which provides as follows:

1. Each item in Schedule 3 is taken to have commenced when the Act containing the provision amended by the item received the Royal Assent.

(c) The *Torres Strait Fisheries Act 1984* was amended by the Schedule only of the *Evidence (Transitional Provisions and Consequential Amendments) Act 1995*, subsections 2(1) and (13) of which provide as follows:

1. This Part and Parts 2 and 3 commence on the day on which this Act receives the Royal Assent.

13. Section 27 of this Act and the Schedule to this Act commence:
(a) on the day on which sections 153 and 155 of the Evidence Act 1995 commence; or
(b) if those sections commence on different days—the first day on which both of those sections are in force.

(d) The Torres Strait Fisheries Act 1984 was amended by Schedule 5 (items 150–152) only of the Statute Law Revision Act 1996, subsection 2(1) of which provides as follows:

(1) Subject to subsections (2) and (3), this Act commences on the day on which it receives the Royal Assent.

(e) Subsection 2(1) (item 5) of the Border Protection Legislation Amendment (Deterrence of Illegal Foreign Fishing) Act 2005 provides as follows:

(1) Each provision of this Act specified in column 1 of the table commences, or is taken to have commenced, in accordance with column 2 of the table. Any other statement in column 2 has effect according to its terms.

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<th>Provision(s)</th>
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<th>Date/Details</th>
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<td>5. Schedule 1, Part 3, Division 2</td>
<td>The later of: (a) immediately after the commencement of Part 2 of Schedule 1 to this Act; and (b) immediately after the commencement of Division 1 of Part 3 of Schedule 1 to this Act.</td>
<td>30 November 2005 (paragraph (b) applies)</td>
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(f) Subsection 2(1) (item 57) of the Statute Law Revision Act 2008 provides as follows:

(1) Each provision of this Act specified in column 1 of the table commences, or is taken to have commenced, in accordance with column 2 of the table. Any other statement in column 2 has effect according to its terms.

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<td>57. Schedule 2, item 22</td>
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## Endnotes

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